

ECON 2450B

Topic 6: Neighborhoods and Intergenerational Mobility

Nathaniel Hendren

Harvard University

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Impact of Neighborhoods

- Last Lecture: Impact of Education / Schools on Children's Outcomes
- This Lecture: Impact of Neighborhoods
- Large literature, esp. in Sociology, documents wide variation in outcomes for both children and adults across areas
 - Wilson (1987)
 - Massey and Denton (1993)
 - Cutler and Glaeser (1997)
 - Wodtke et al. (1999)
 - ...
- Is this the result of different people living in different places or places having causal effects?

This Lecture

- **Part A:** Does place matter? Yes.
 - Chetty and Hendren (2018): Variation in intergenerational mobility in the U.S. reflects the causal effect of exposure during childhood
- **Part B:** What are the implications for place-based policies?
 - [Place-based] Improve places
 - E.g. Harlem Children's Zone (Dobbie and Fryer, 2011)
 - [Choice-based] Relax constraints faced by families choosing where to raise their children
 - E.g. Moving to Opportunity experiment (Chetty, Hendren, and Katz, 2016)

Part A: Does Place Matter?

- Key issue: separating causality vs. sorting
 - [Sorting] Do different types of people live in different places?
 - [Causal] Or, do places have causal effects?
- Illustrate this issue using impacts on children
 - Chetty and Hendren (2018) separate sorting versus causal story using cross-area movers

Data

- Data source: de-identified data from 1996-2012 tax returns
- Children linked to parents based on dependent claiming
- Focus on children in 1980-1993 birth cohorts
 - Approximately 50 million children

Variable Definitions

- Parent income: mean pre-tax household income between 1996-2000
 - For non-filers, use W-2 wage earnings + SSDI + UI income
- Child income: pre-tax household income at various ages
- Results robust to varying definitions of income and age at which child's income is measured
- Focus on percentile ranks in **national** income distribution
 - Rank children relative to others in the same birth cohort
 - Rank parents relative to other parents

Defining “Neighborhoods”

- Conceptualize neighborhood effects as the sum of effects at different geographies (hierarchical model)

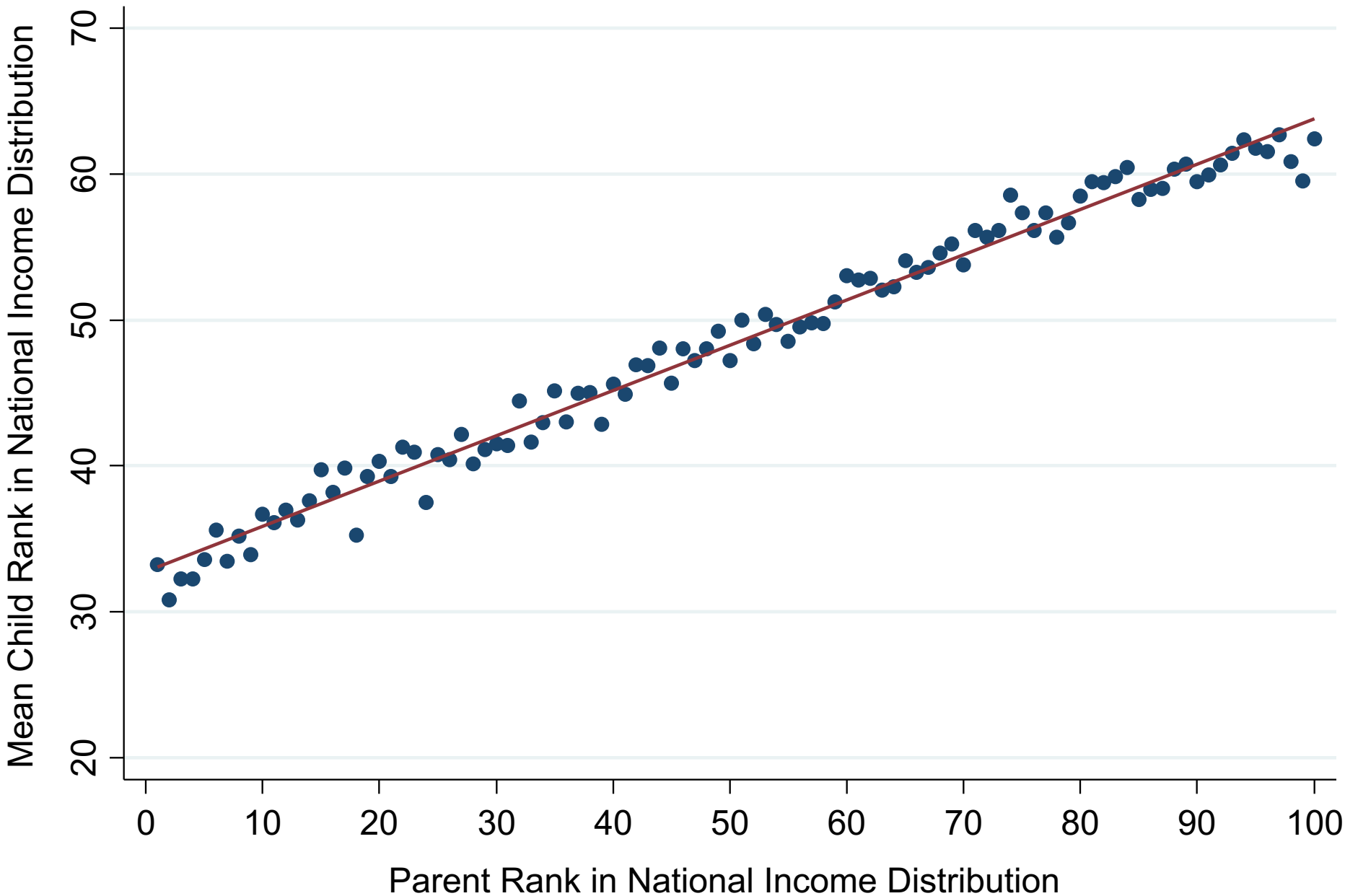
$$\mu_{nbhd} = \mu_{CZ} + \mu_{County} + \mu_{Zip} + \mu_{Block}$$

- Primary estimates are at the commuting zone (CZ) and county level
 - CZ's are aggregations of counties analogous to MSAs [Tolbert and Sizer 1996; Autor and Dorn 2013]
- Variance of place effects at broad geographies is a lower bound for total variance of neighborhood effects

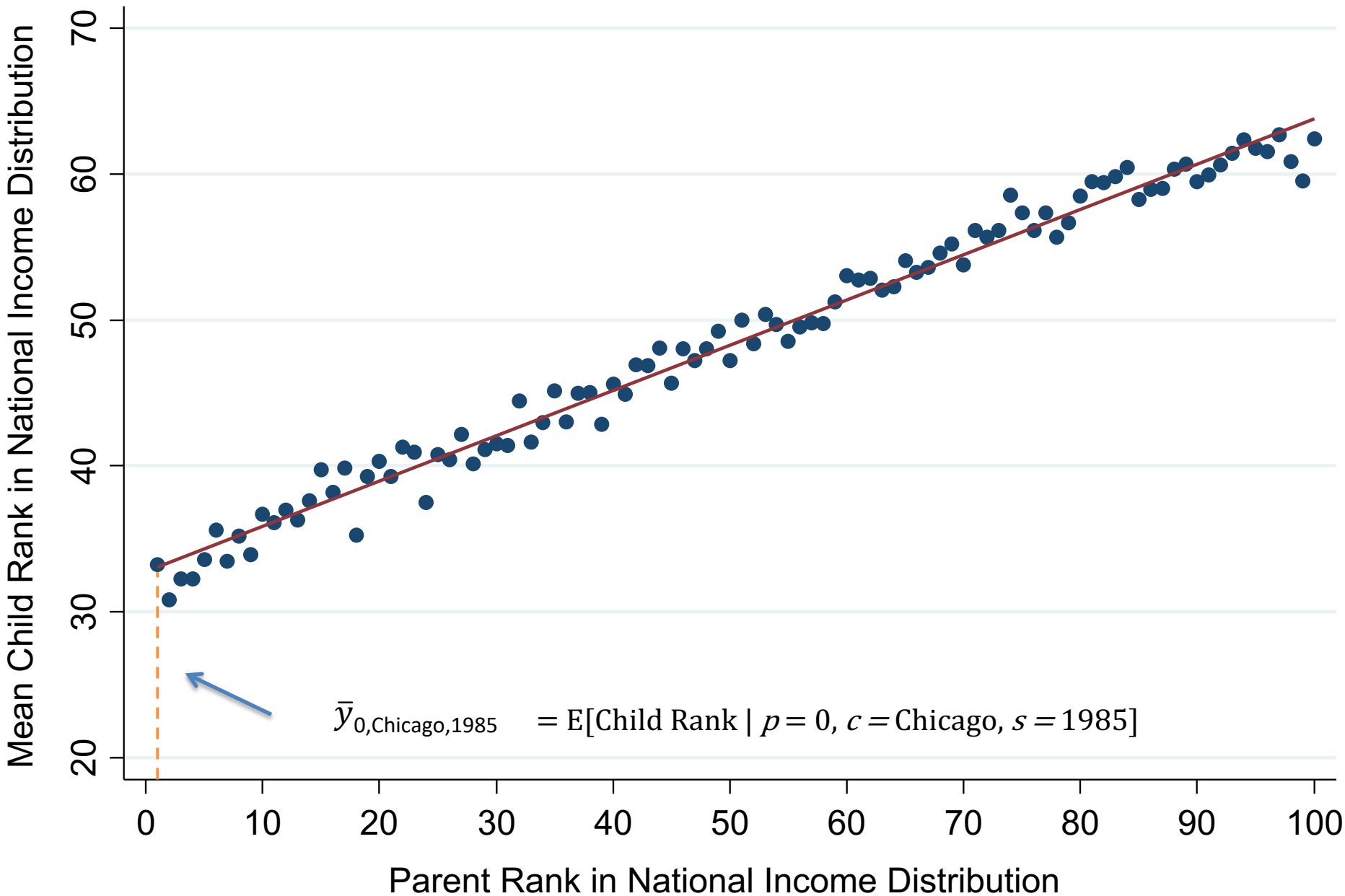
Intergenerational Mobility by CZ

- Begin with a descriptive characterization of children's outcomes in each CZ
 - CZ's are aggregations of counties analogous to MSAs [Tolbert and Sizer 1996; Autor and Dorn 2013]
- Focus on “permanent residents” of CZs
 - Permanent residents = parents who stay in CZ c between 1996-2012
 - Note that children who grow up in CZ c may move out as adults
- Characterize relationship between child's income rank and parent's income rank p for each CZ c and birth cohort s

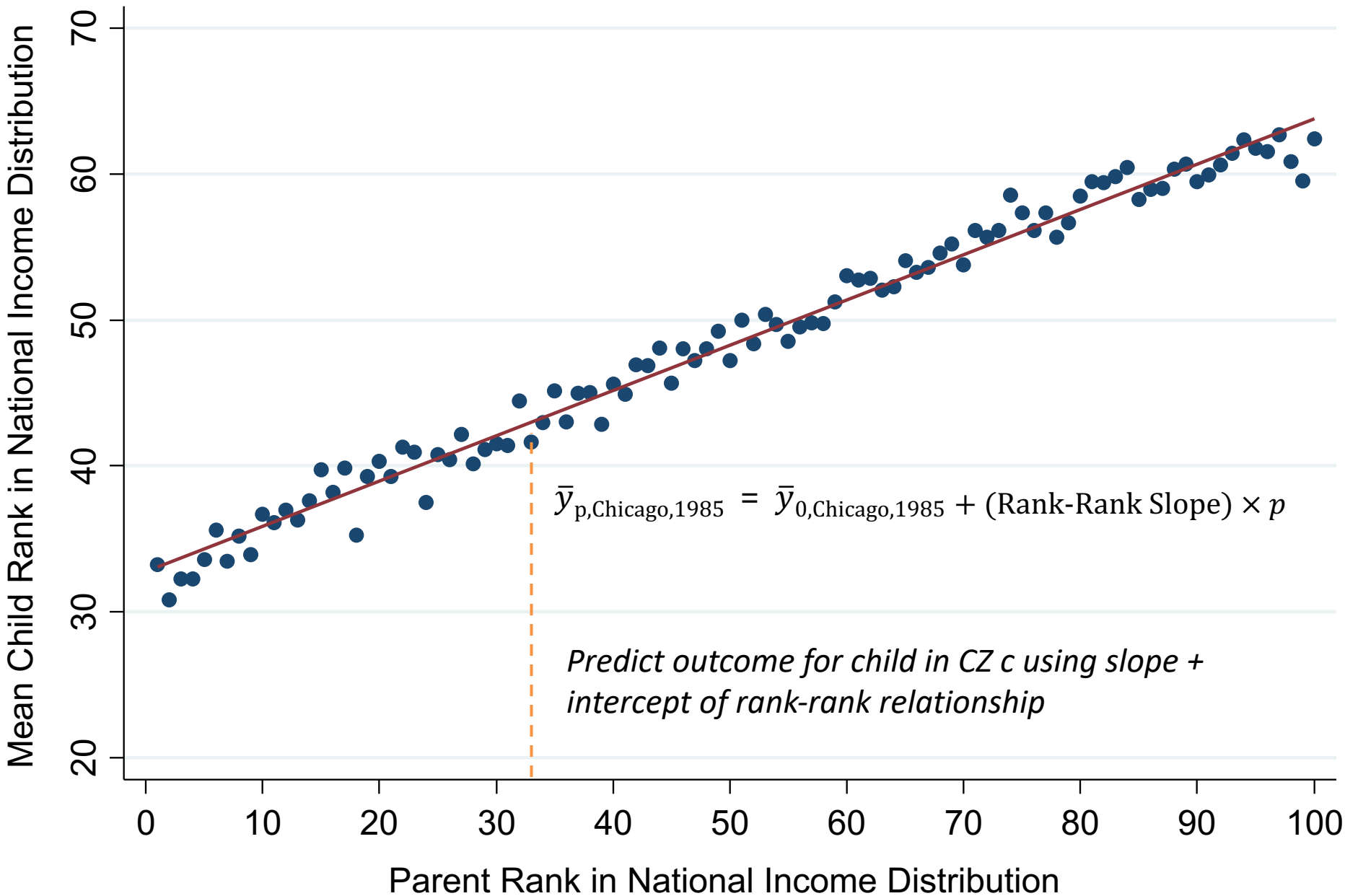
Mean Child Income Rank at Age 26 vs. Parent Income Rank for Children Born in 1985 and Raised in Chicago



Mean Child Income Rank at Age 26 vs. Parent Income Rank for Children Born in 1985 and Raised in Chicago

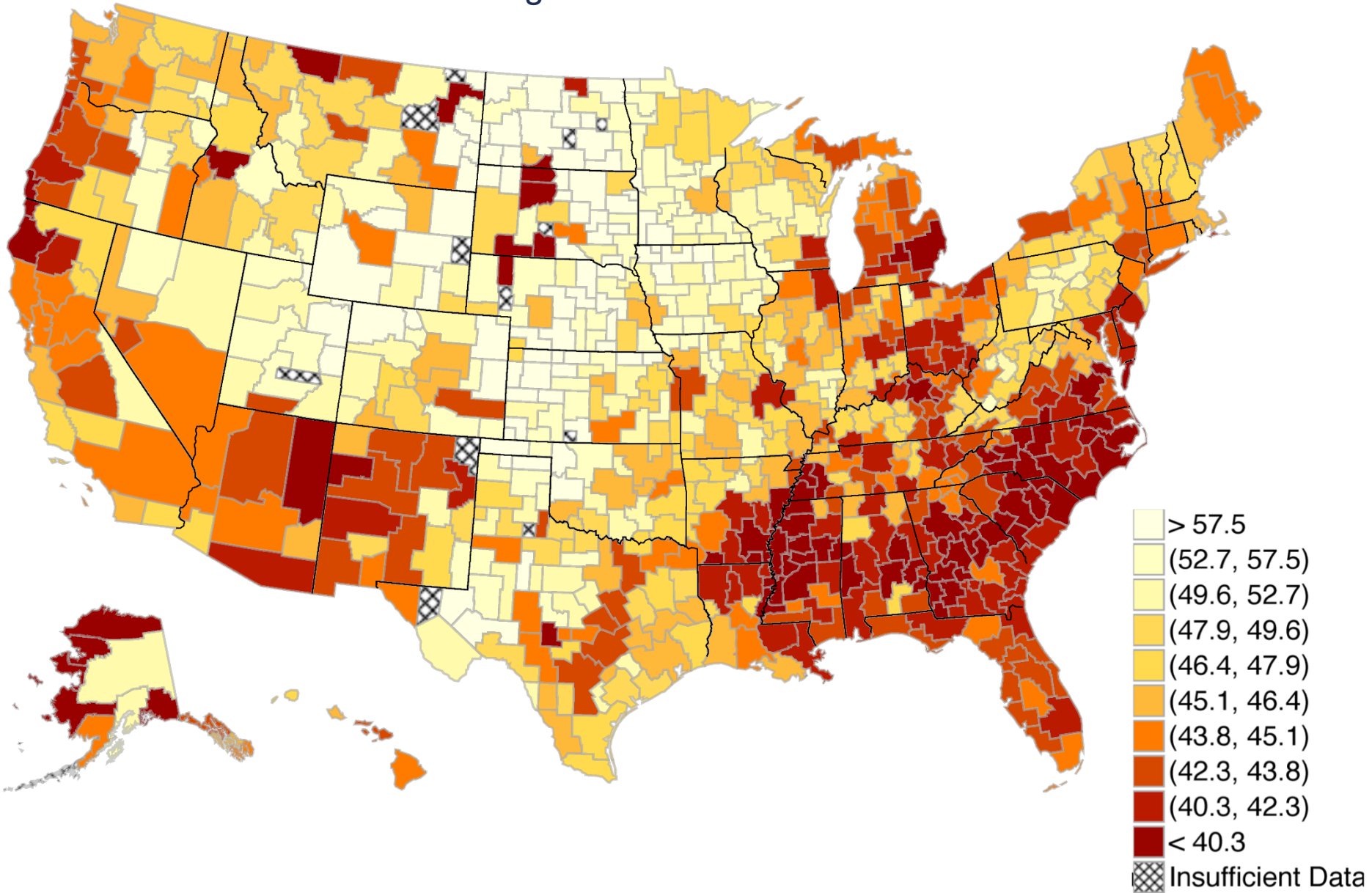


Mean Child Income Rank at Age 26 vs. Parent Income Rank for Children Born in 1985 and Raised in Chicago



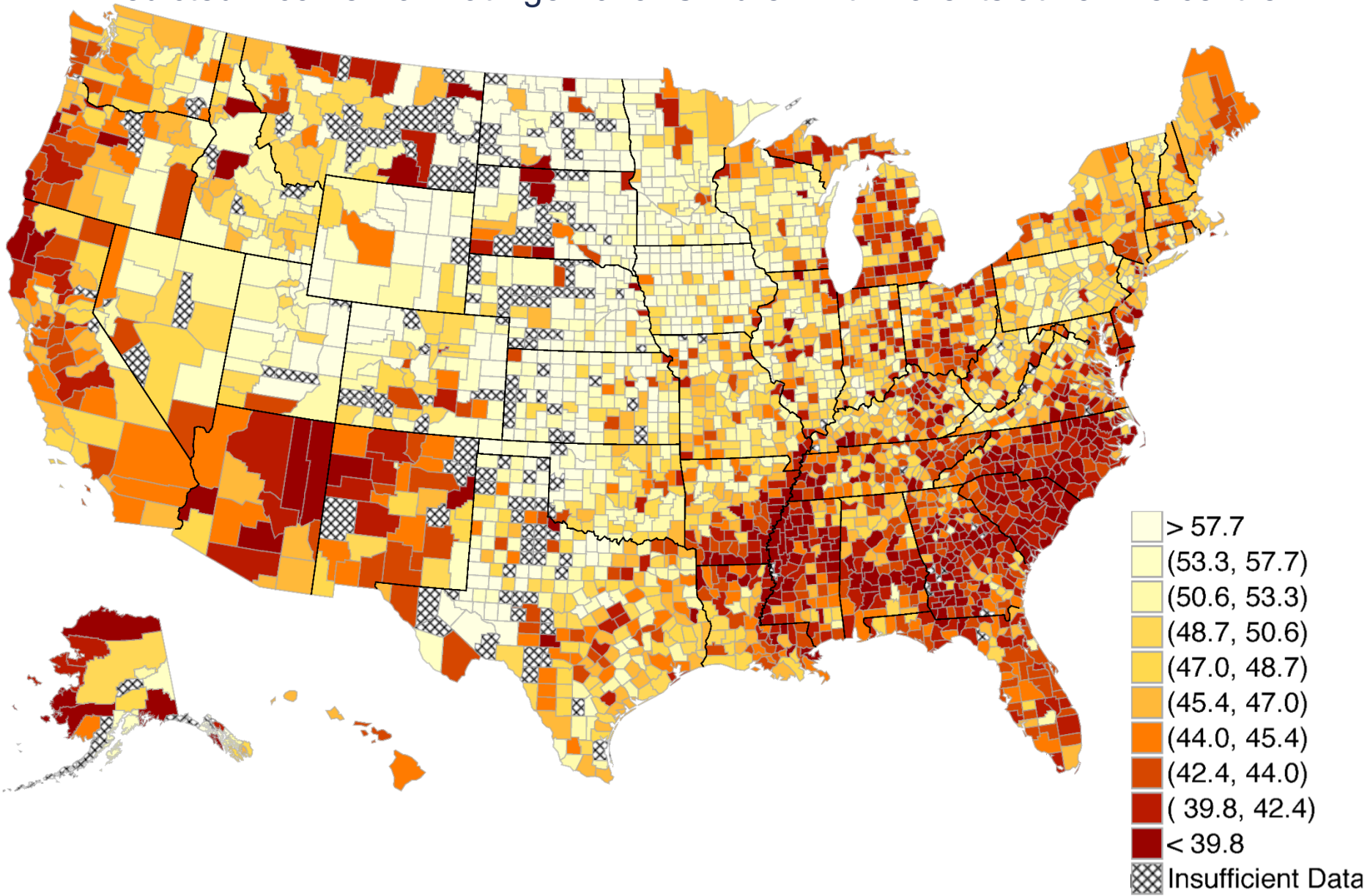
The Geography of Intergenerational Mobility in the United States

Predicted Income Rank at Age 26 for Children with Parents at 25th Percentile



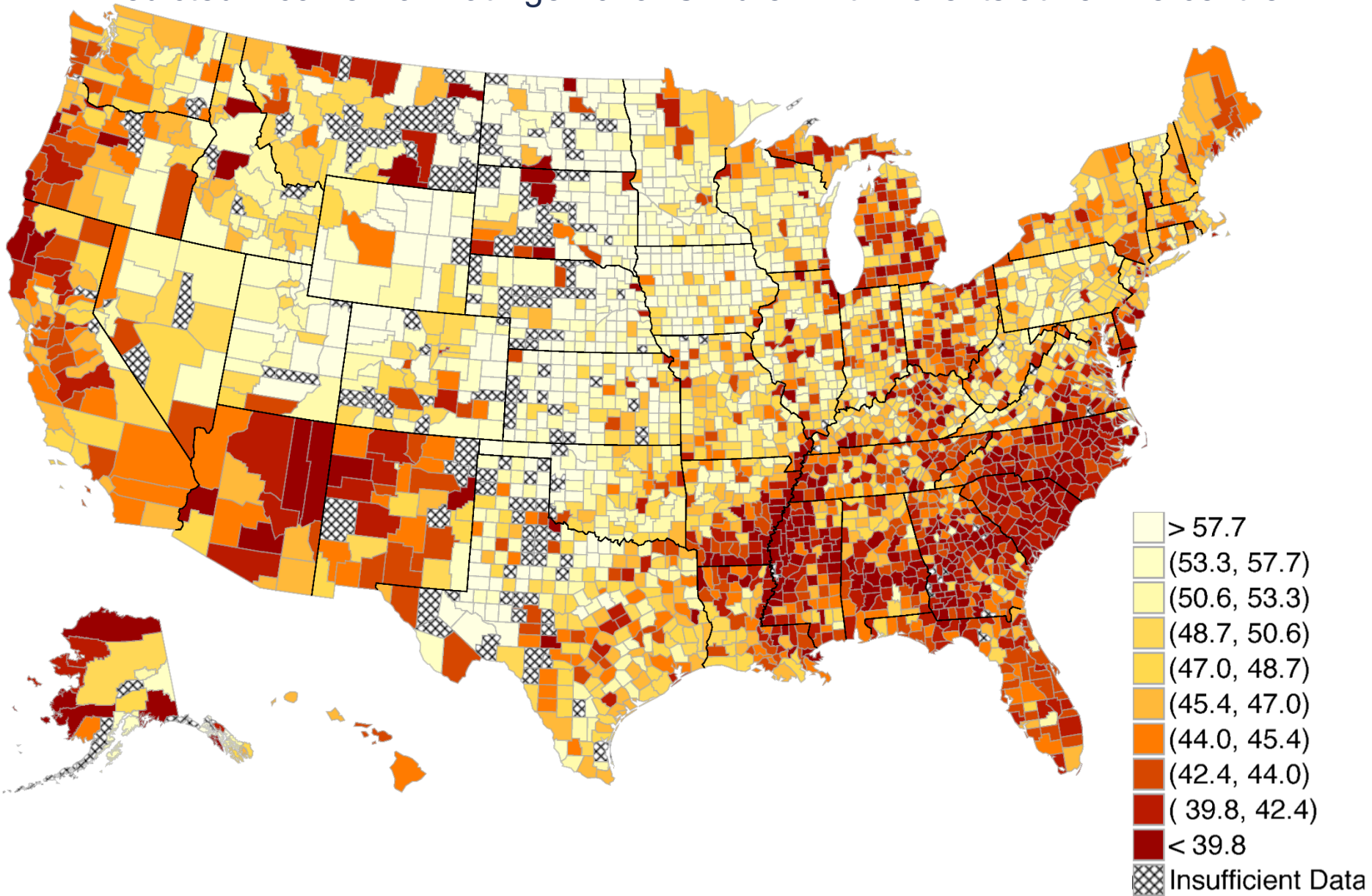
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The Geography of Intergenerational Mobility in the United States

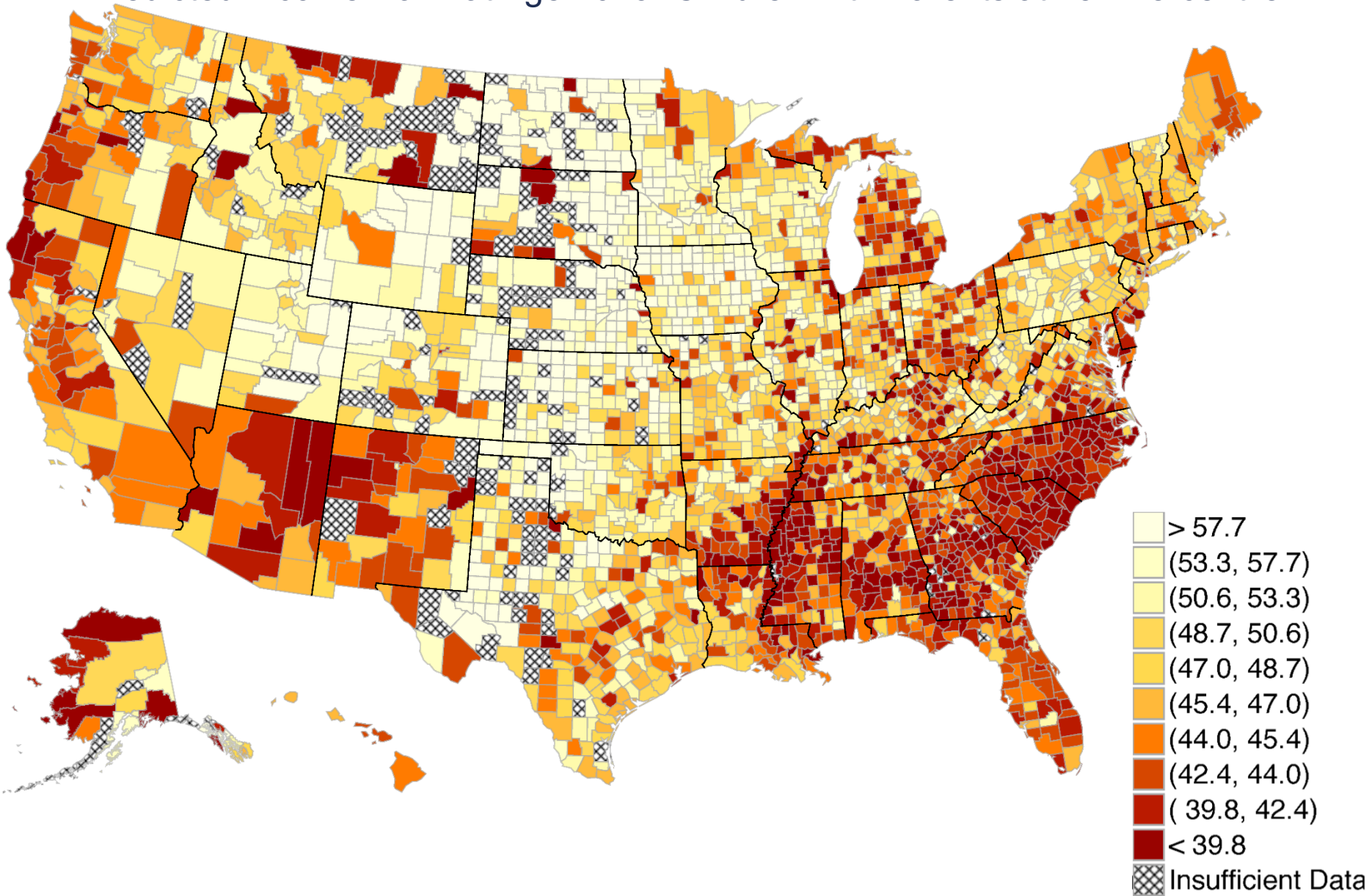
Predicted Income Rank at Age 26 for Children with Parents at 25th Percentile



Question 1: What happens if you move to a lighter-shade county?

The Geography of Intergenerational Mobility in the United States

Predicted Income Rank at Age 26 for Children with Parents at 25th Percentile



Question 2: Decompose map into sorting and causal effect for each county

Question 1: Neighborhood Exposure Effects

- Analyze childhood **exposure effects**
 - Exposure effect at age m : impact of spending year m of childhood in an area where permanent residents' outcomes are 1 percentile higher
- Ideal experiment: randomly assign children to new neighborhoods d starting at age m for the rest of childhood
 - Regress income in adulthood (y_i) on mean outcomes of prior residents:

$$y_i = \alpha + \beta_m \bar{y}_{pds} + \epsilon_i \quad (1)$$

- Exposure effect at age m is $\beta_{m-1} - \beta_m$

Estimating Exposure Effects in Observational Data

- Chetty and Hendren (2016) estimate exposure effects by studying families that move across CZ's with children at different ages in observational data
- Key problem: choice of neighborhood is likely to be correlated with children's potential outcomes
 - Ex: parents who move to a good area may have latent ability or wealth (θ_i) that produces better child outcomes
- Estimating (1) in observational data yields a coefficient

$$b_m = \beta_m + \delta_m$$

where $\delta_m = \frac{Cov(\theta_i, \bar{y}_{pds})}{var(\bar{y}_{pds})}$ is a standard selection effect

Estimating Exposure Effects in Observational Data

- But identification of exposure effects does not require that *where* people move is orthogonal to child's potential outcomes
- Instead, requires that *timing* of move to better (vs. worse) area is orthogonal to child's potential outcomes

Assumption 1. Selection effects do not vary with child's age at move:

$$\delta_m = \delta \text{ for all } m$$

- Certainly plausible that this assumption could be violated
 - Ex: parents who move to better areas when kids are young may have better unobservables
 - Will evaluate this assumption in detail after baseline results

Estimating Exposure Effects in Observational Data

- To begin, consider subset of families who move with a child who is exactly 13 years old
- Regress child's income rank at age 26 y_i on predicted outcome of permanent residents in destination:

$$y_i = \alpha_{qos} + b_m \bar{y}_{pds} + \eta_{1i}$$

- Include parent decile (q) by origin (o) by birth cohort (s) fixed effects to identify b_m purely from differences in *destinations*

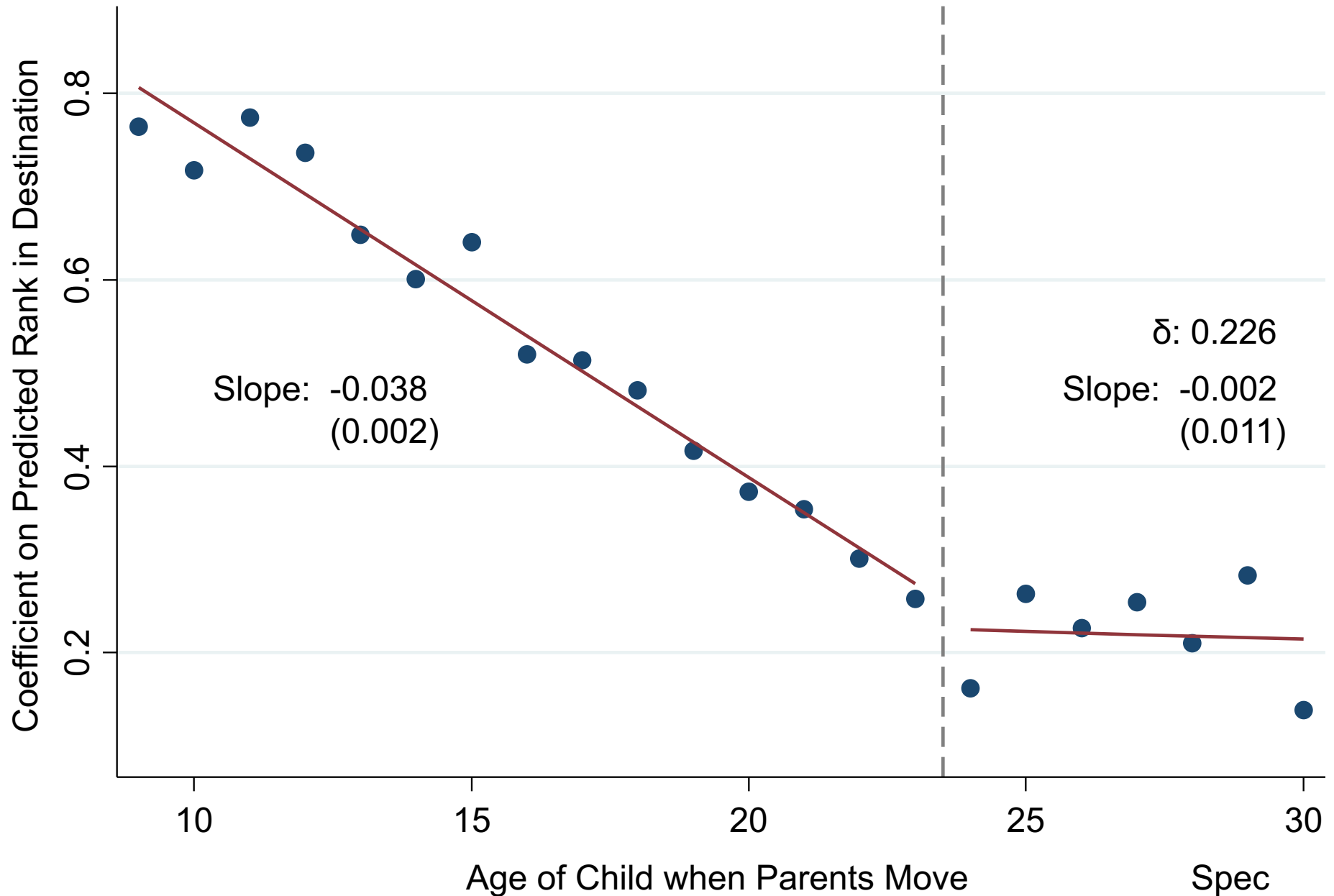
Movers' Outcomes vs. Predicted Outcomes Based on Residents in Destination

Child Age 13 at Time of Move, Income Measured at Age 26



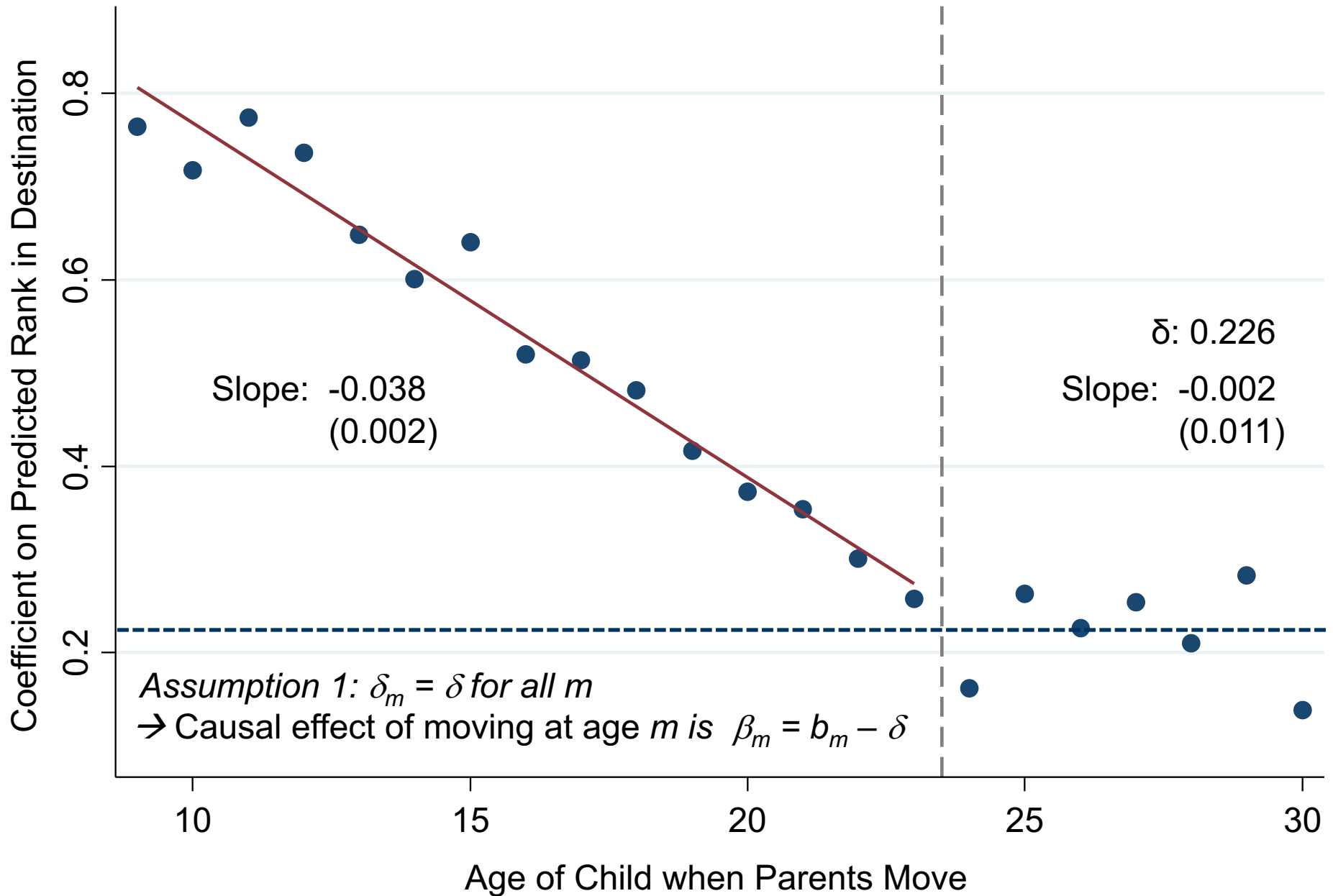
Movers' Outcomes vs. Predicted Outcomes Based on Residents in Destination

By Child's Age at Move, Income Measured at Age = 24



Movers' Outcomes vs. Predicted Outcomes Based on Residents in Destination

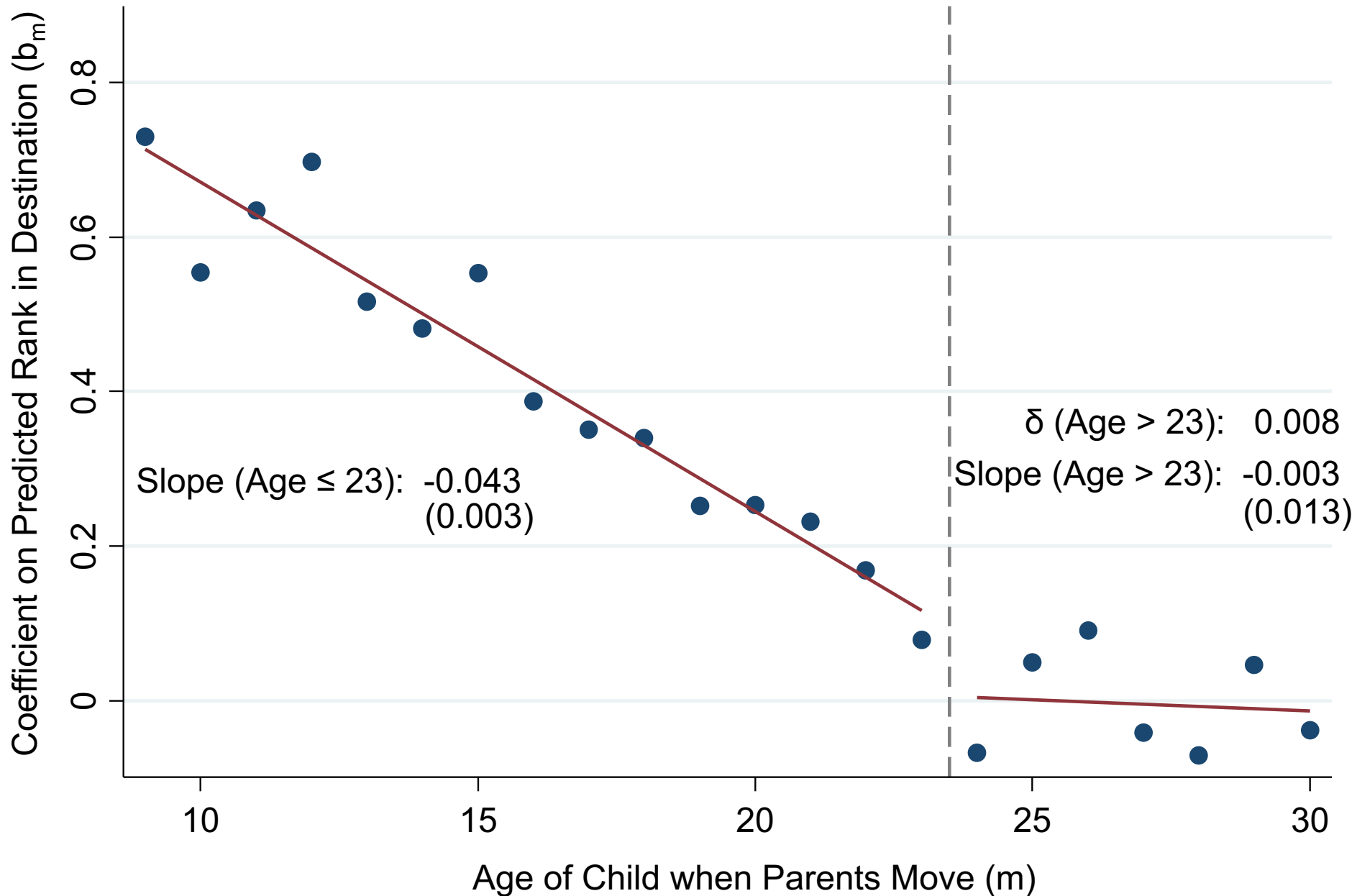
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Identifying Causal Exposure Effect

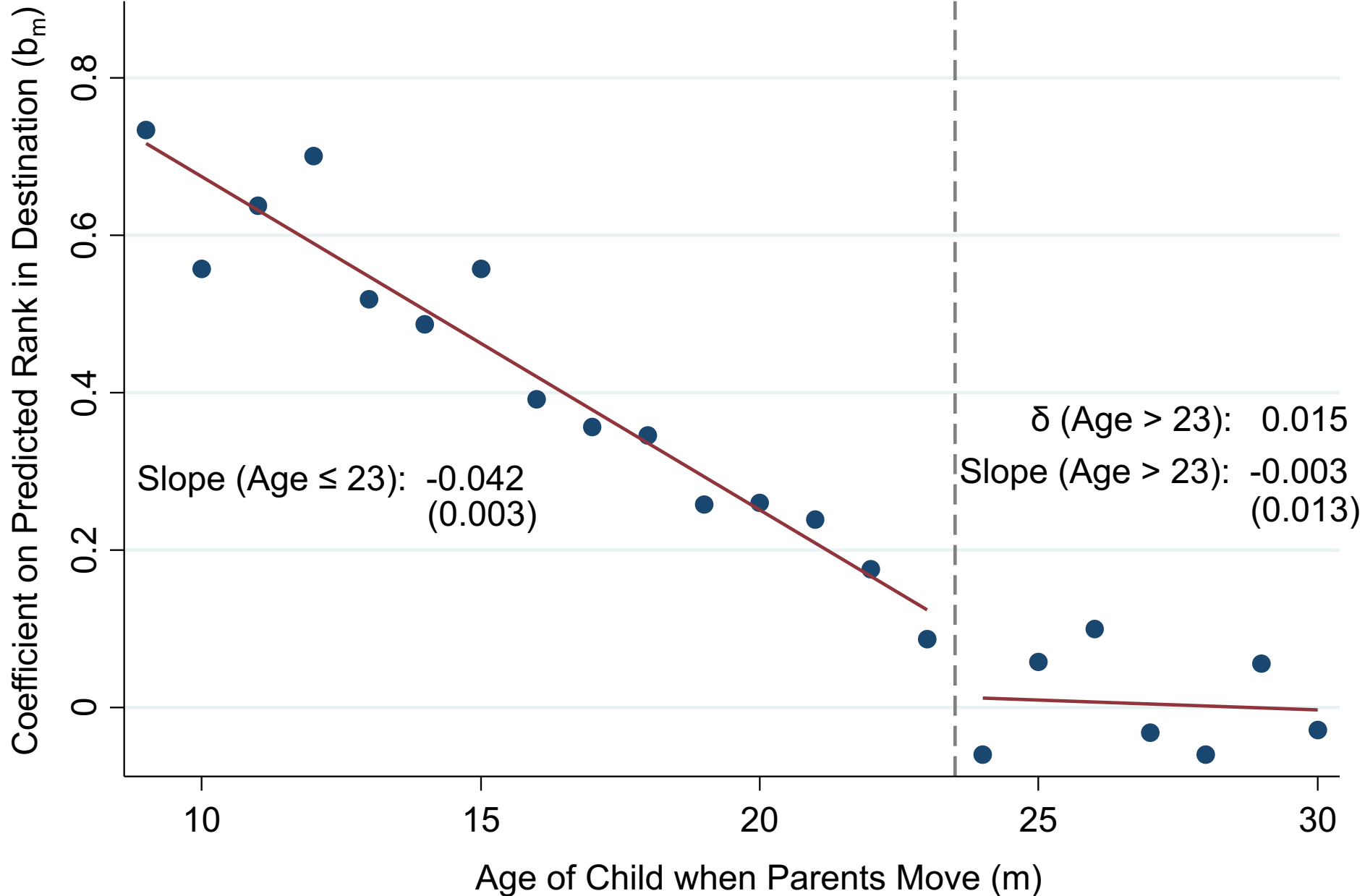
- Key identification assumption: *timing* of moves to better/worse areas uncorrelated with child's potential outcomes
- Primary contribution of the paper is to provide evidence in support of this identification condition in observational data
 - Without existence of an “instrument”
- Two main concerns (Jencks and Mayer, 1990)
 1. Sorting of families to different areas
 2. Shocks driving movement to different areas
- Begin with within-family design

Family Fixed Effects: Sibling Comparisons



Family Fixed Effects: Sibling Comparisons

with Controls for Change in Income and Marital Status at Move



Time-Varying Unobservables

- Family fixed effects do not rule out time-varying unobservables that affect children in proportion to exposure time
 - Wealth shocks
 - “Parental capital” shocks correlated with where you move
- Key challenge faced by previous observational studies that have analyzed movers to identify nbhd. effects [e.g., Aaronson 1998]

Distinguishing Neighborhood Effects from Other Shocks

- Prior observational studies of movers define “good” neighborhoods based on observable characteristics (e.g., low poverty rates)
- Chetty and Hendren (2016) approach differs by measuring nbhd. quality based on **outcomes** of permanent residents, analogous to value-added models
 - Generates sharp predictions that allow us distinguish causal effects of neighborhoods from other factors

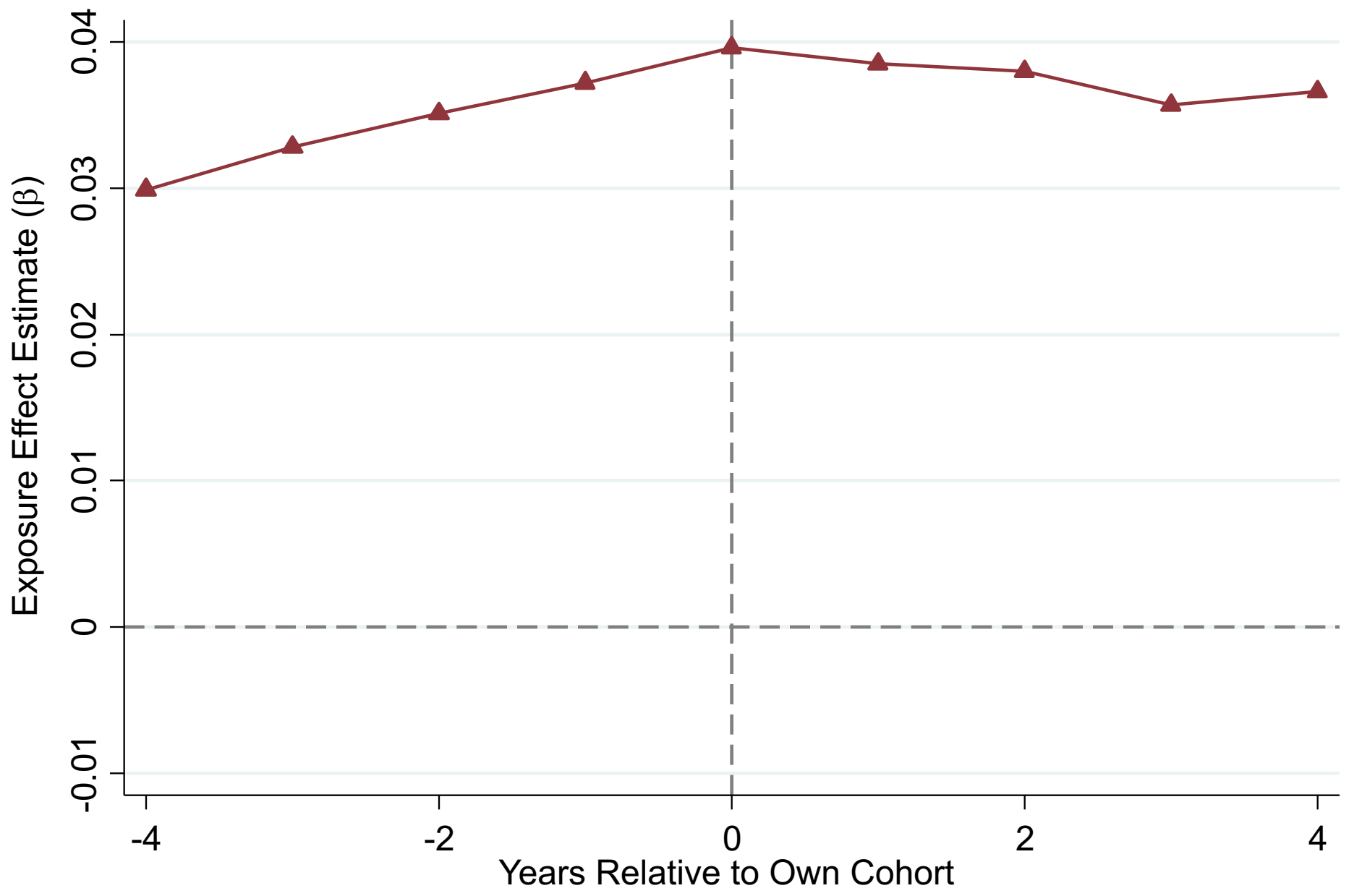
Outcome-Based Placebo Tests

- General idea: exploit heterogeneity in place effects across subgroups to obtain overidentification tests of exposure effect model
- Start with variation in place effects across birth cohorts
 - Some areas are getting better over time, others are getting worse
 - Causal effect of neighborhood on a child who moves in to an area should depend on properties of that area while he is growing up

Outcome-Based Placebo Tests

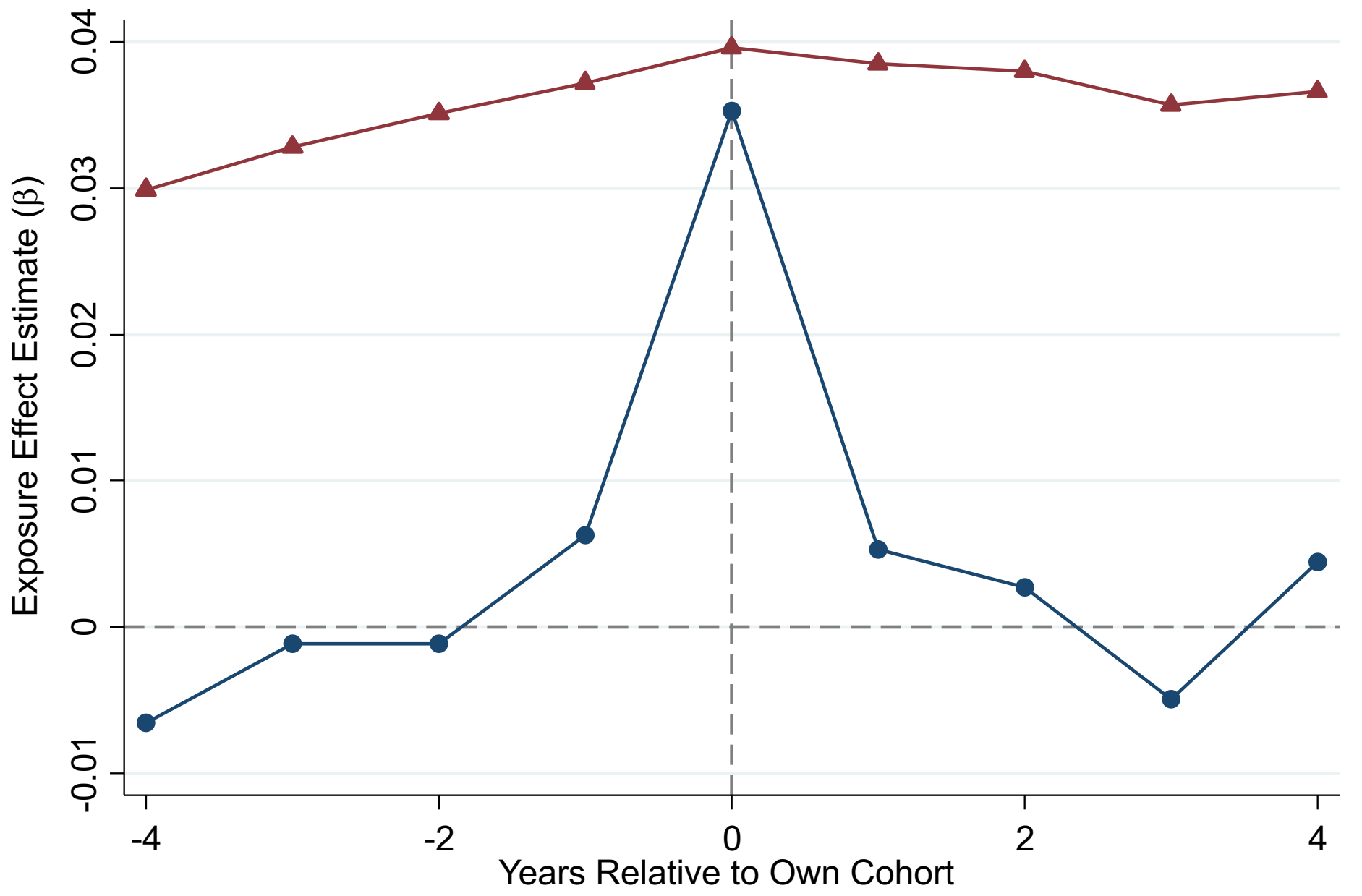
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 - Some areas are getting better over time, others are getting worse
 - Causal effect of neighborhood on a child who moves in to an area should depend on properties of that area while he is growing up
- Parents choose neighborhoods based on their preferences and information set at time of move
 - Difficult to predict high-frequency differences for outcomes 15 years later
 - Unlikely unobs. shock θ_i replicates cohort variation perfectly

Estimates of Exposure Effects Based on Cross-Cohort Variation



—▲— Separate

Estimates of Exposure Effects Based on Cross-Cohort Variation



—●— Simultaneous

—▲— Separate

Distributional Convergence

- Next, implement an analogous set of placebo tests by exploiting heterogeneity across realized distribution of incomes
- Areas differ not just in mean child outcomes but also across distribution
- Boston and San Francisco generate similar mean outcomes for children with parents at 25th pctile., but more children in SF reach tails (top 10%, bottom 10%)
- Exposure model predicts convergence to permanent residents' outcomes not just on means but across *entire* distribution
 - Children who move to SF at younger ages should be more likely to end up in tails than those who move to Boston
 - Again, unlikely that unobserved factor θ_i would replicate distribution of outcomes in each destination area in proportion to exposure time

Exposure Effects on Upper-Tail and Lower-Tail Outcomes

Comparisons of Impacts at P90 and Non-Employment

	Dependent Variable					
	Child Rank in top 10%			Child Employed		
	(1)	(2)	(3)	(4)	(5)	(6)
Distributional Prediction	0.043		0.040	0.046		0.045
	(0.002)		(0.003)	(0.003)		(0.004)
Mean Rank Prediction (Placebo)		0.022	0.004		0.021	0.000
		(0.002)	(0.003)		(0.002)	(0.003)

Gender Comparisons

- Finally, exploit heterogeneity across genders
- Construct separate predictions of expected income rank conditional on parent income for girls and boys in each CZ
 - Correlation of male and female predictions across CZ's is 0.90
- Low-income boys do worse than girls in areas with:
 1. More segregation (concentrated poverty)
 2. Higher rates of crime
 3. Lower marriage rates [Autor and Wasserman 2013]
- If unobservable input θ_i does not covary with gender-specific neighborhood effect, can use gender differences to conduct a placebo test

Exposure Effect Estimates: Gender-Specific Predictions

	No Family Fixed Effects			Family Fixed Effects
	(1)	(2)	(3)	(4)
Own Gender Prediction	0.038		0.031	0.031
	(0.002)		(0.003)	(0.007)
Other Gender Prediction (Placebo)		0.034	0.009	0.012
		(0.002)	(0.003)	(0.007)
Sample		Full Sample		2-Gender HH

Identification of Exposure Effects: Summary

- Any omitted variable θ_i that generates bias in the exposure effect estimates would have to:
 1. Operate within family in proportion to exposure time
 2. Be fully orthogonal to changes in parent income and marital status over 17 years
 3. Replicate prior residents' outcomes by birth cohort, quantile, and gender in proportion to exposure time *conditional* on other predictions
 4. Replicate impacts across outcomes (income, college attendance, teen labor, marriage)
- Unlikely?

Part 2: Causal Effects of Each County

- Estimate causal effects of each county and CZ in the U.S. on children's earnings in adulthood
- Estimate ~3,000 treatment effects (one per county) instead of one average exposure effect as in first paper

Estimating County Fixed Effects

- Begin by estimating effect of each county using a fixed effects model that is identified using variation in timing of moves between areas
- Intuition for identification: suppose children who move from Manhattan to Queens at younger ages earn more as adults
 - Can infer that Queens has positive exposure effects relative to Manhattan

Estimating County Fixed Effects

- Estimate place effects $\mu = (\mu_1, \dots, \mu_N)$ using fixed effects for origin and destination interacted with exposure time:

$$y_i = \underbrace{(T_c - m)}_{\text{Exposure}} \left[\underbrace{\mu_d 1\{d(i) = d\}}_{\text{Dest. FE}} - \underbrace{\mu_o 1\{o(i) = o\}}_{\text{Orig. FE.}} \right] + \underbrace{\alpha_{odps}}_{\text{orig x Dest FE}} + \eta_i$$

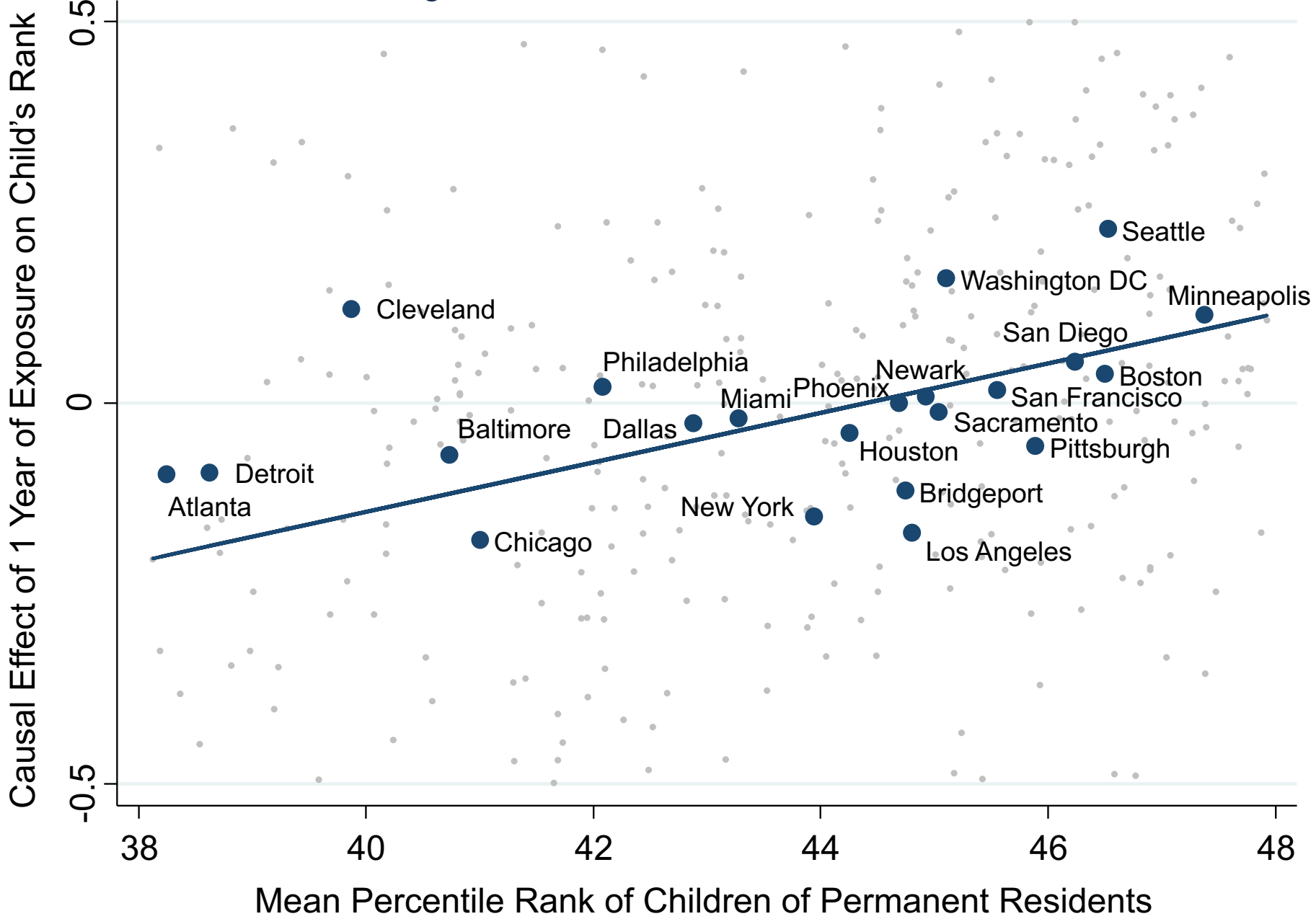
- Place effects are allowed to vary linearly with parent income rank:

$$\mu_c = \mu_c^0 + \mu_c^P p$$

- Include origin-by-destination fixed effects to isolate variation in exposure
- What is the identification condition?

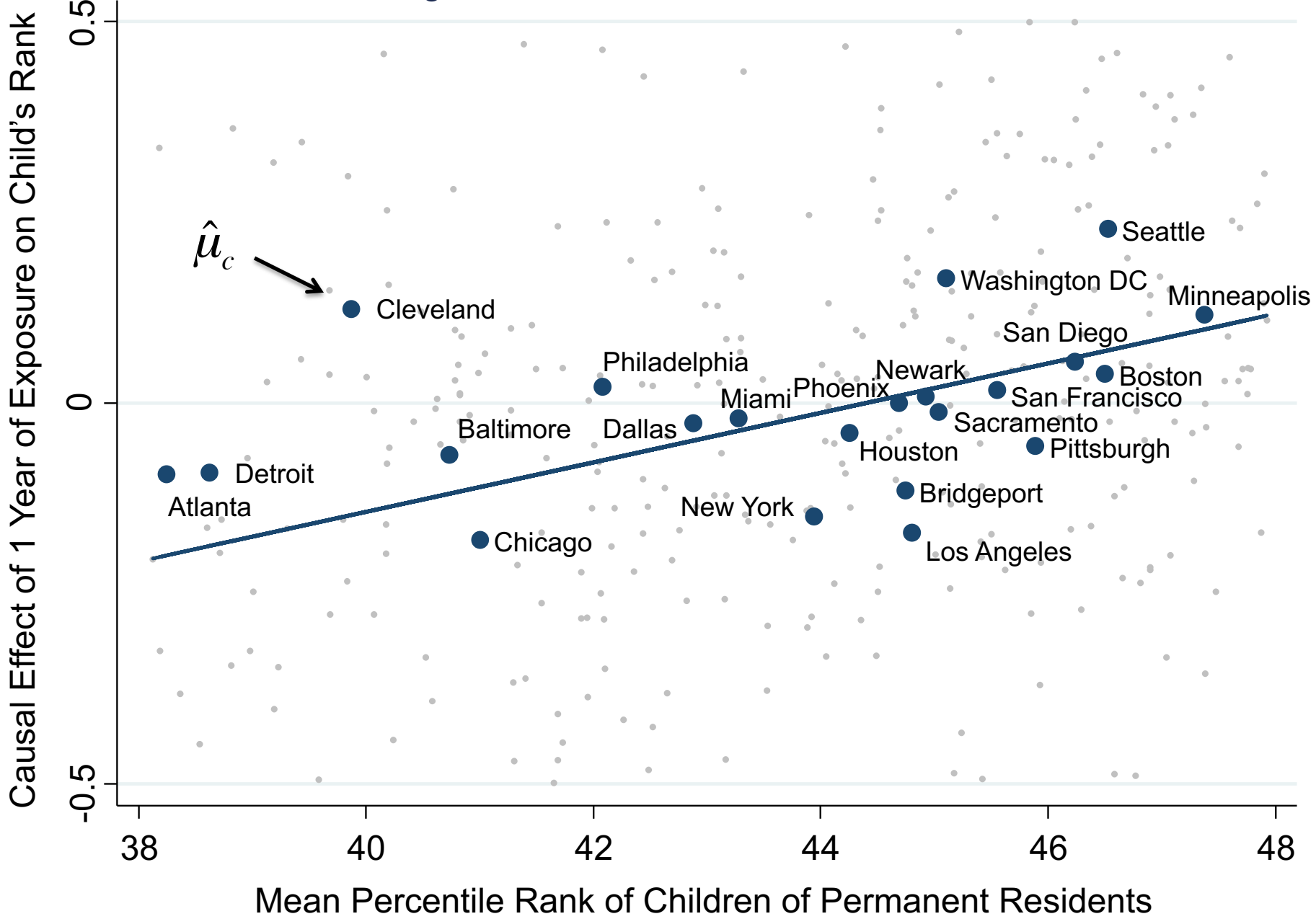
Causal Effect Estimates vs. Permanent Resident Outcomes

Income Rank at Age 26 for Children with Parents at 25th Percentile



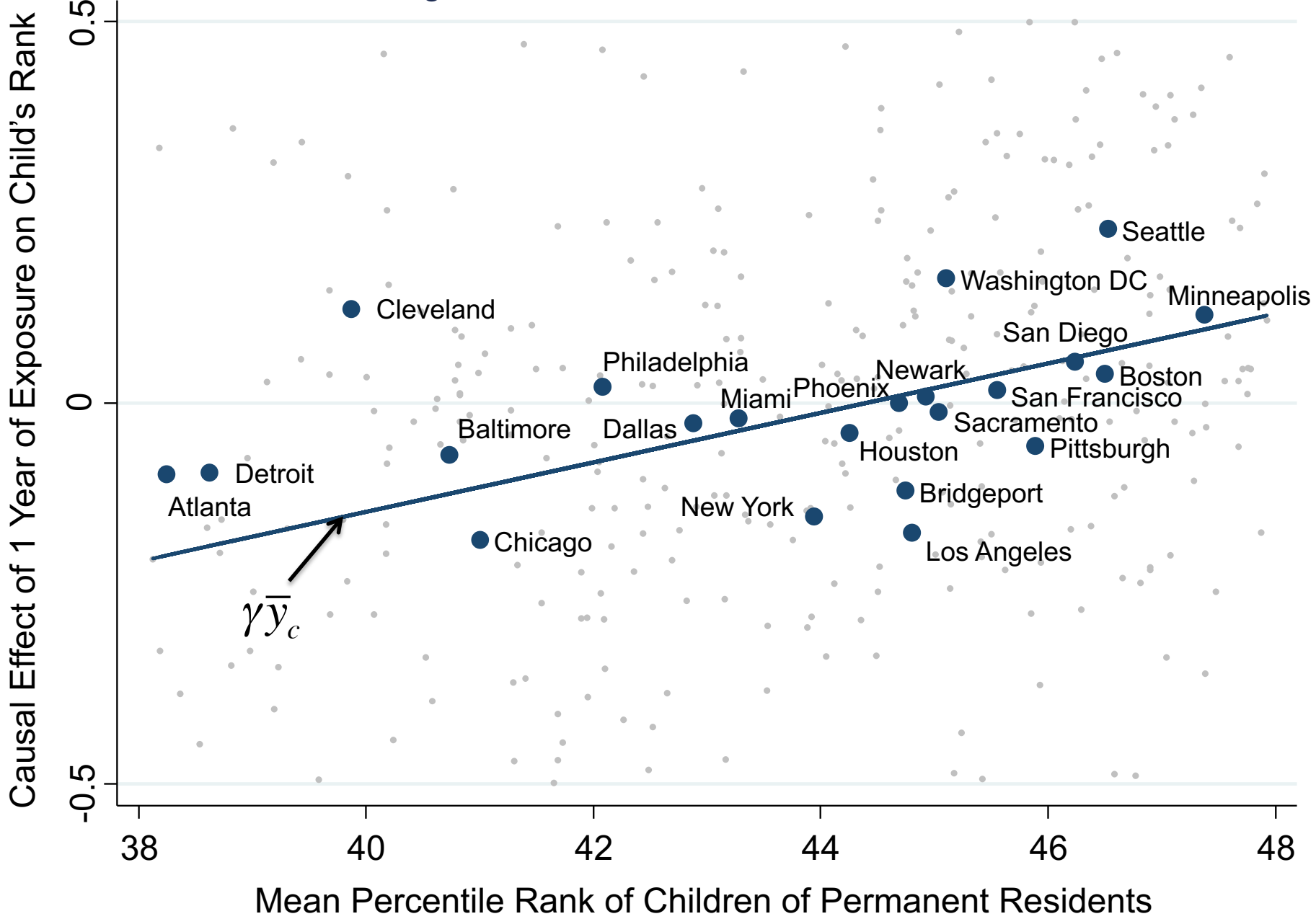
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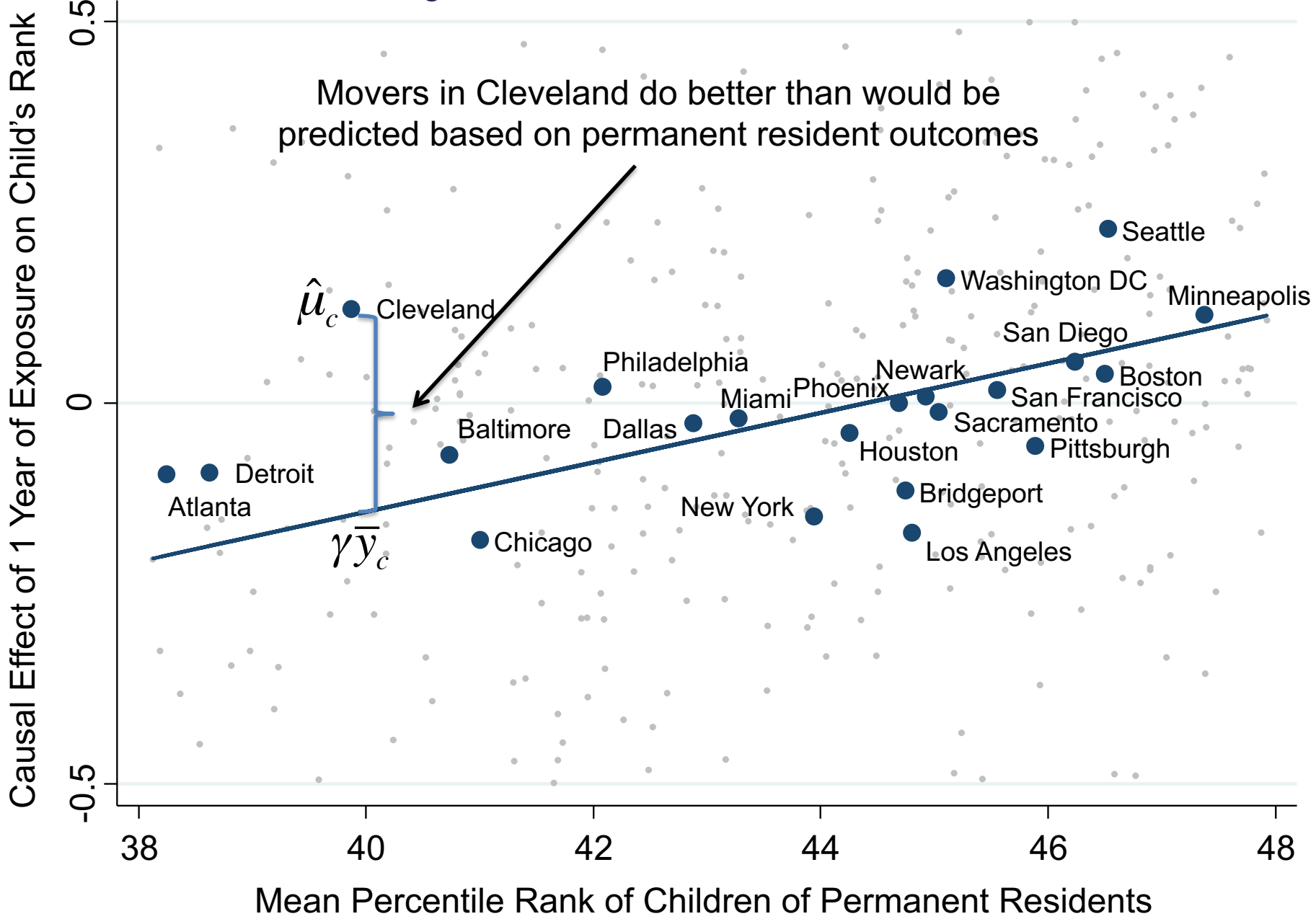
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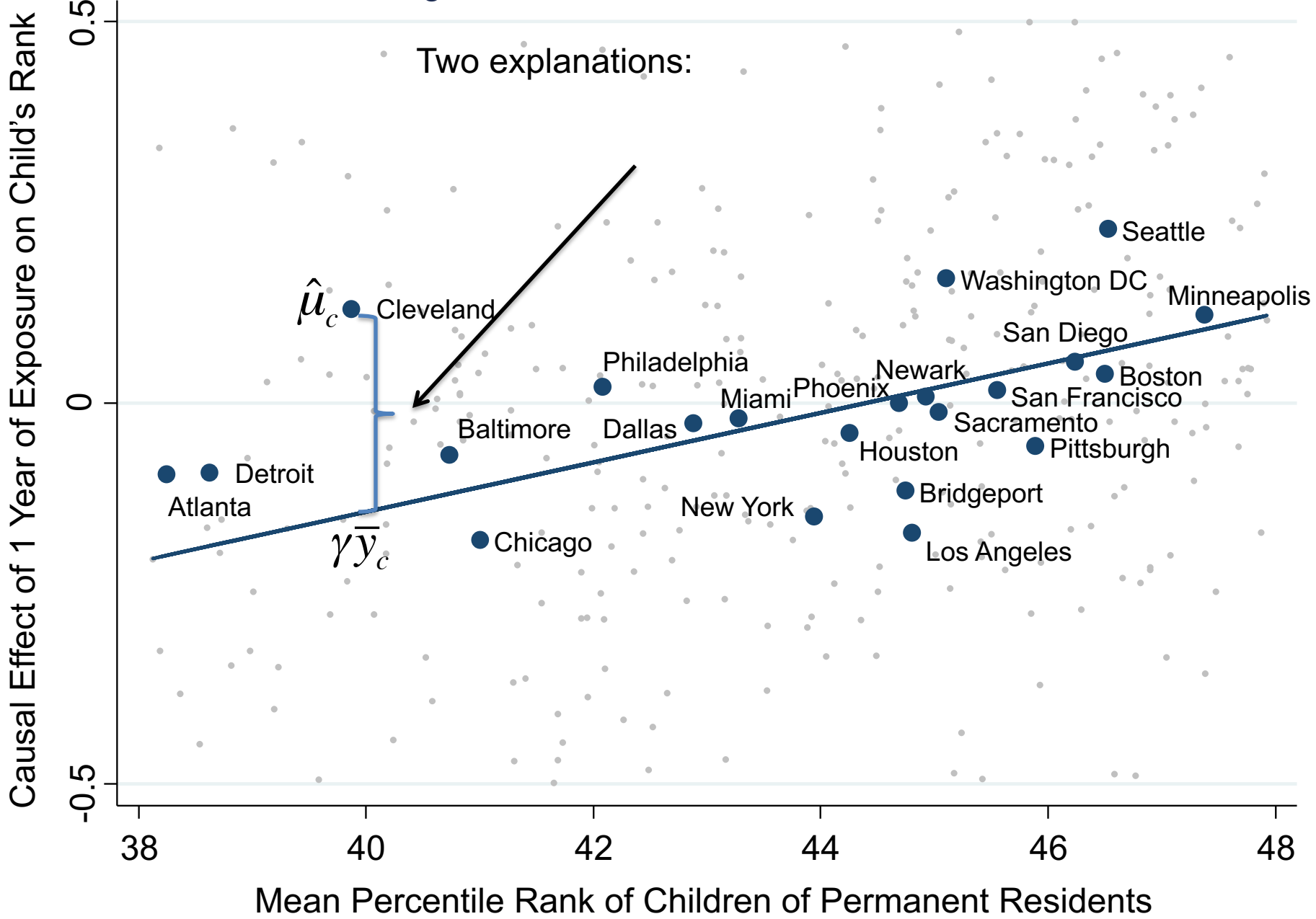
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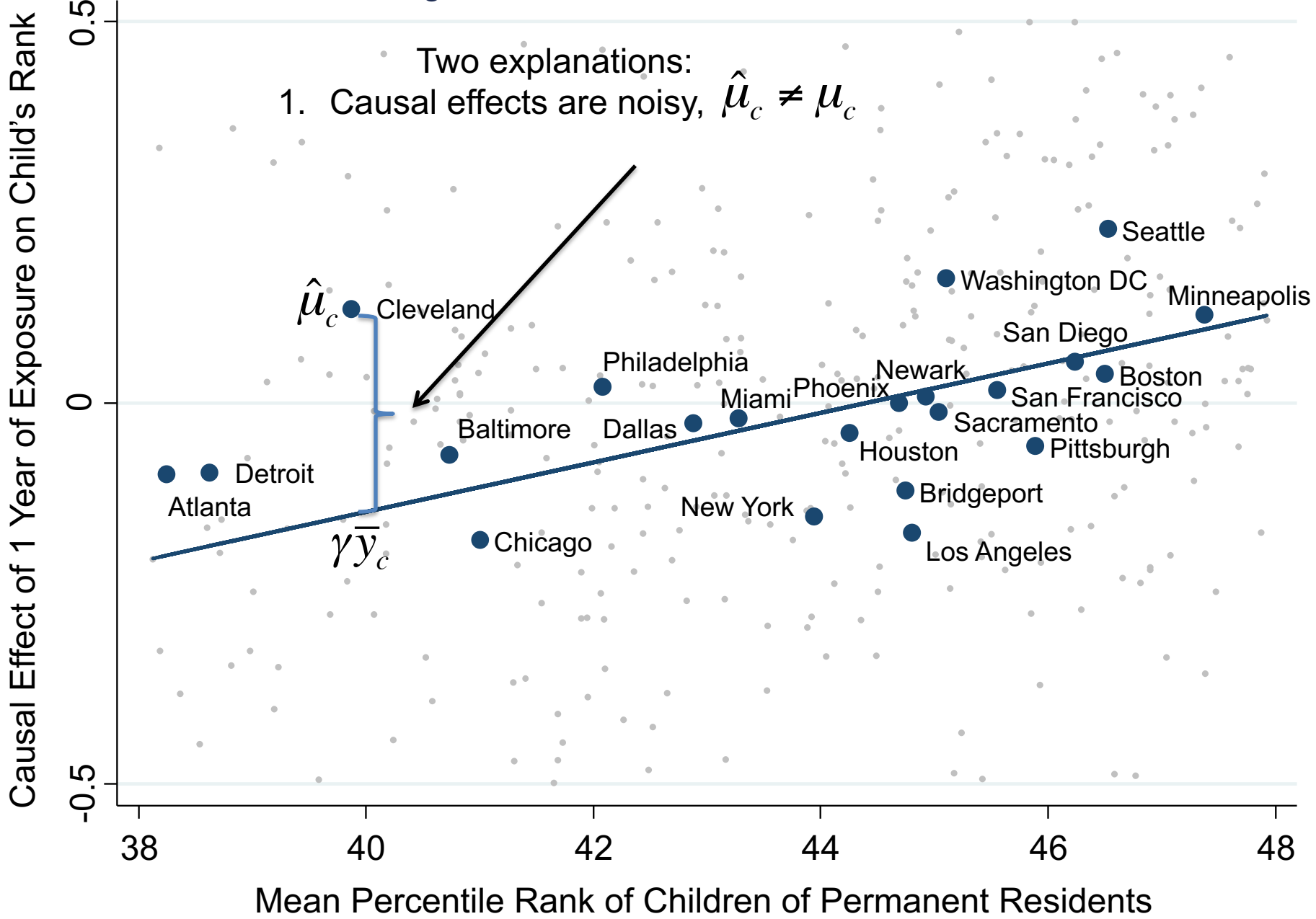
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Causal Effect Estimates vs. Permanent Resident Outcomes

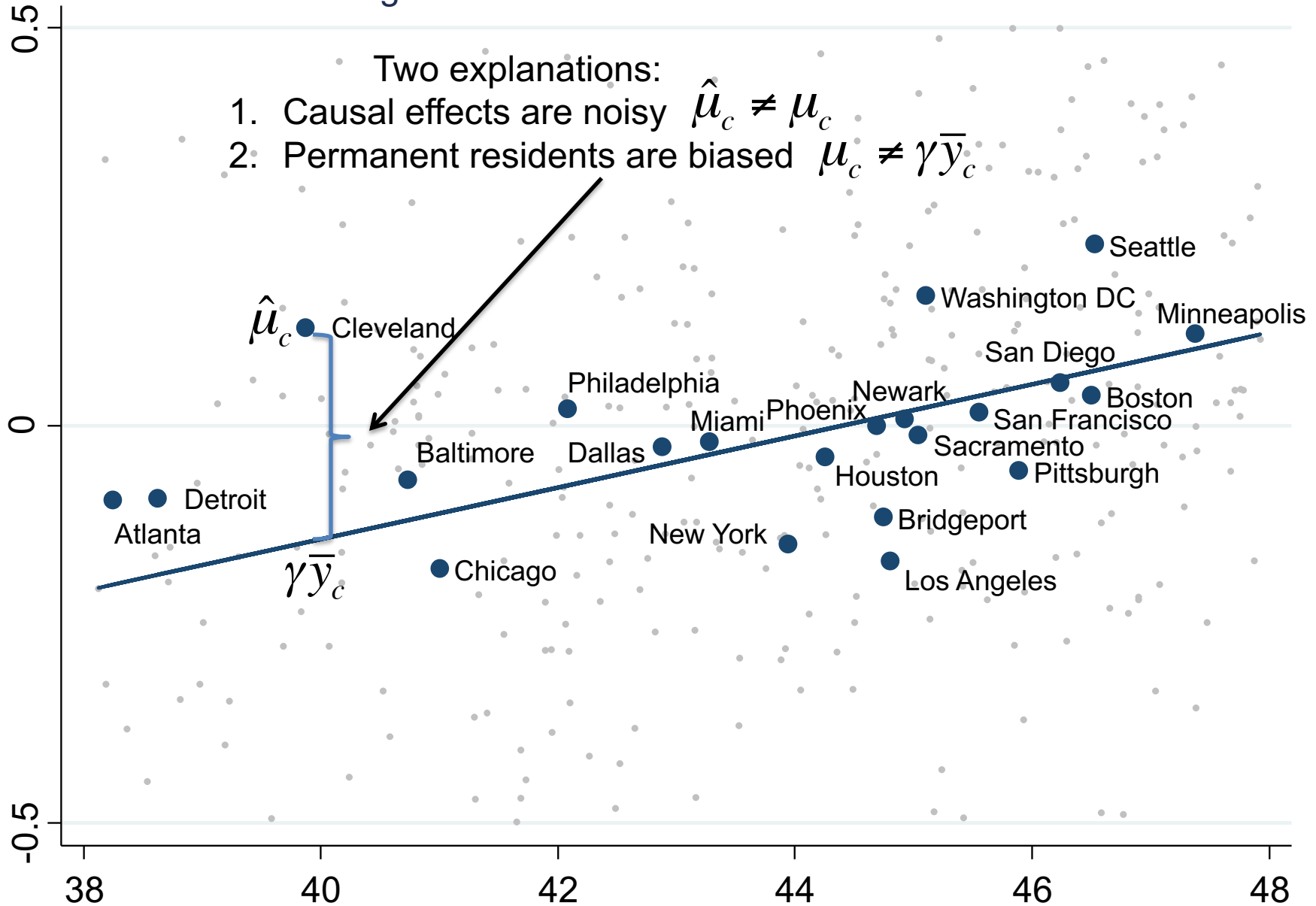
Income Rank at Age 26 for Children with Parents at 25th Percentile



Causal Effect Estimates vs. Permanent Resident Outcomes

Income Rank at Age 26 for Children with Parents at 25th Percentile

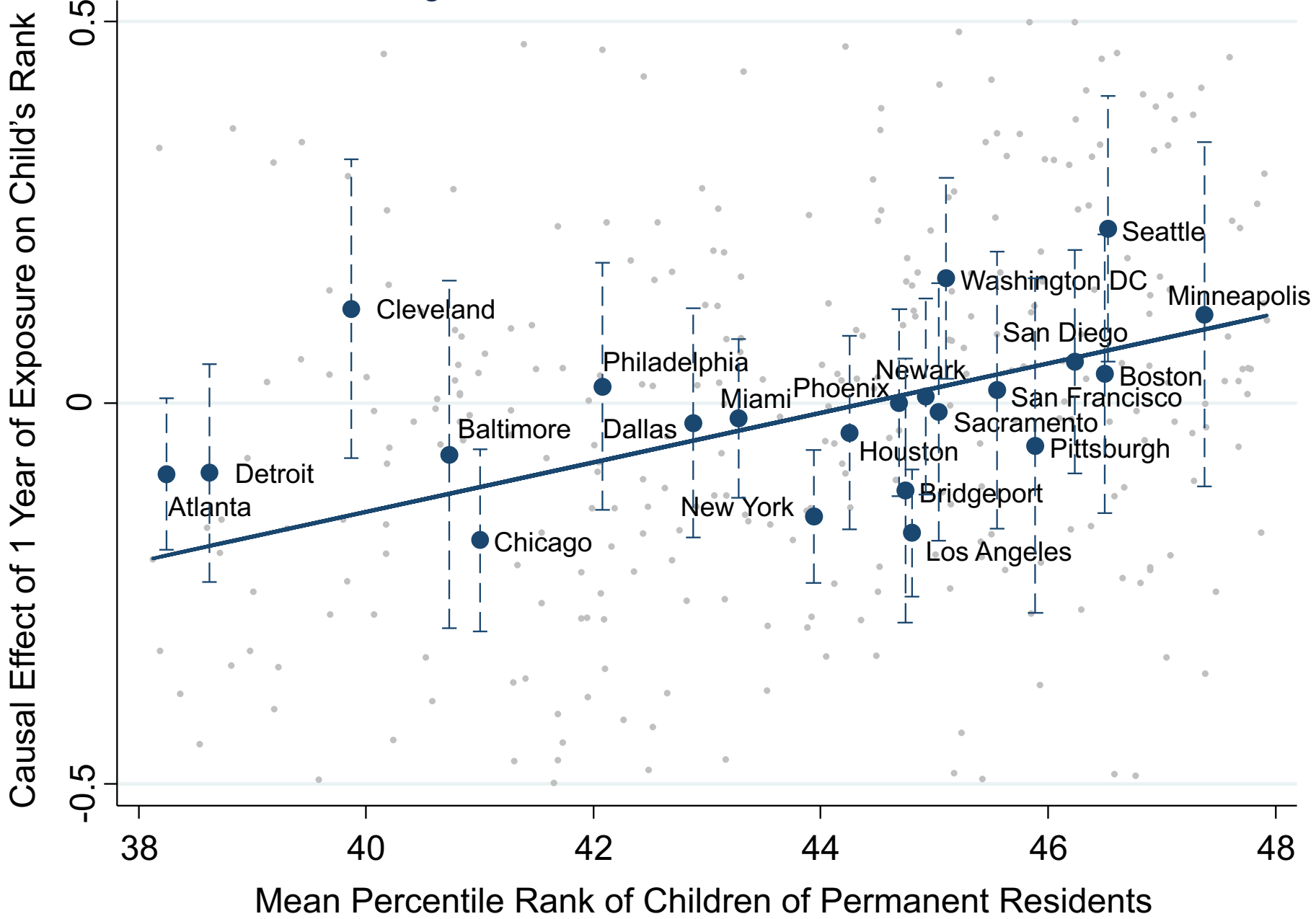
Causal Effect of 1 Year of Exposure on Child's Rank



Mean Percentile Rank of Children of Permanent Residents

Causal Effect Estimates vs. Permanent Resident Outcomes

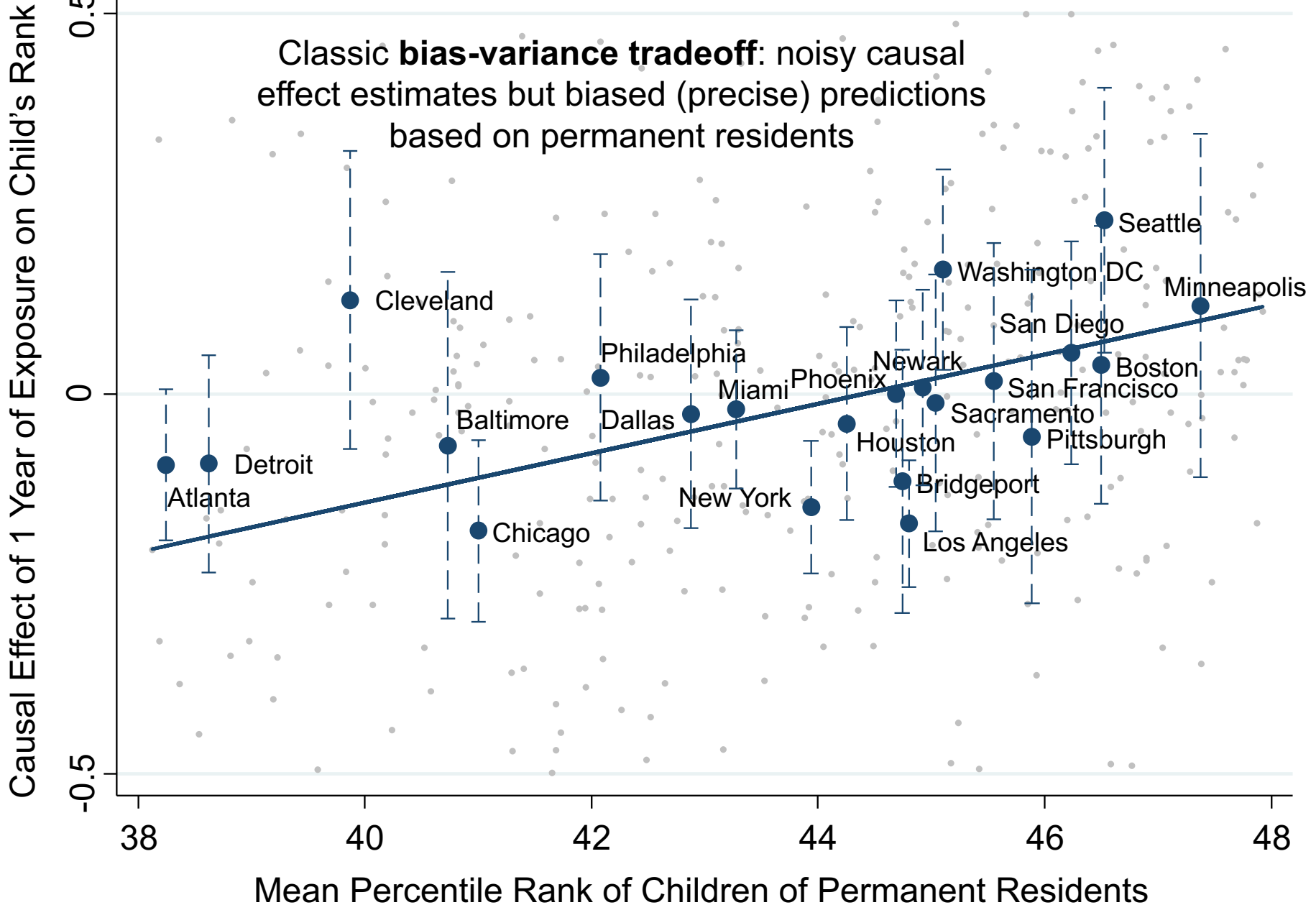
Income Rank at Age 26 for Children with Parents at 25th Percentile



Causal Effect Estimates vs. Permanent Resident Outcomes

Income Rank at Age 26 for Children with Parents at 25th Percentile

Classic **bias-variance tradeoff**: noisy causal effect estimates but biased (precise) predictions based on permanent residents



Three Objectives

- Use fixed effect estimates for three purposes:
 1. Quantify the size of place effects: how much do places matter?
 2. Construct forecasts that can be used to guide families seeking to “move to opportunity”
 3. Characterize which types of areas produce better outcomes to provide guidance for place-based policies

Objective 1: Magnitude of Place Effects

- Can we just look at the variance of fixed effect estimates, $\hat{\mu}_c$?
- No....we can write: $\hat{\mu}_c = \mu_c + \varepsilon_c$ where ε_c is orthogonal sampling error
- Total variance has two components:

$$\text{Var}(\hat{\mu}_c) = \text{Var}(\mu_c) + \text{Var}(\varepsilon_c)$$

- Let s_c be the std error of the causal effect in place c , $E[\varepsilon_c^2 | s_c] = s_c^2$

- So,
$$\text{Var}(\varepsilon_c) = E[\varepsilon_c^2] = E_c[E[\varepsilon_c^2 | s_c]] = E_c[s_c^2]$$

- Variance of true place effects is given by

$$\text{Var}(\mu_c) = \underbrace{\text{Var}(\hat{\mu}_c)}_{\text{Total}} - \underbrace{E_c[s_c^2]}_{\text{Noise}}$$

Objective 1: Magnitude of Place Effects

- Chetty and Hendren (2016) estimate across counties for parents at 25th percentile:

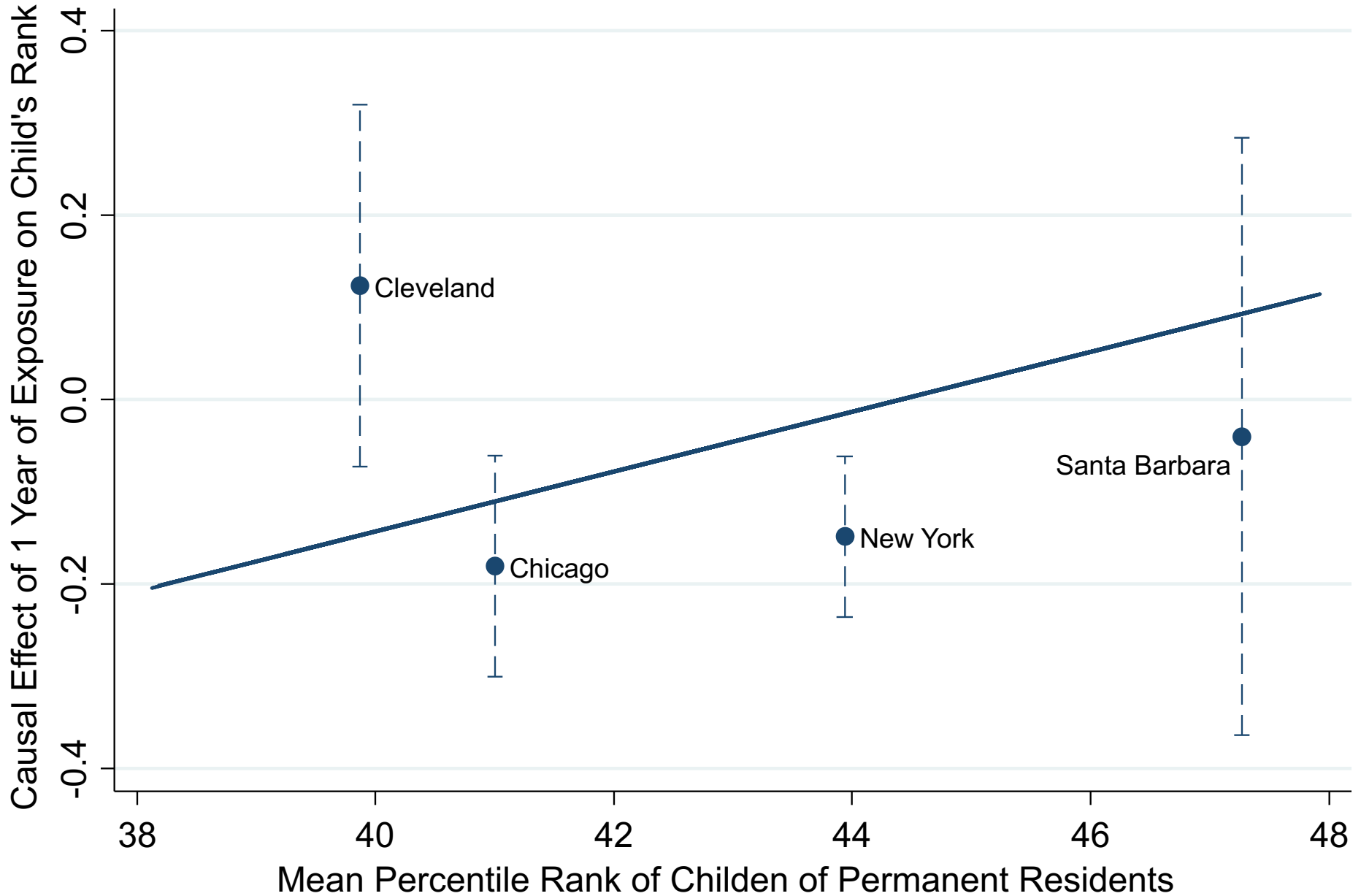
$$\text{Var}(\hat{\mu}_c) = 0.434 \quad E_c[s_c^2] = 0.402$$

- So, $\text{Var}(\mu_c) = 0.032$ or $\text{Std}(\mu_c) = 0.18$
- 1 year of exposure to a 1SD better place increases earnings by 0.18 percentiles
 - To interpret units, note that 1 percentile \sim 3% change in earnings
- For children with parents at 25th percentile: 1 SD better county from birth (20 years) \rightarrow 3.6 percentiles \rightarrow 10% earnings gain

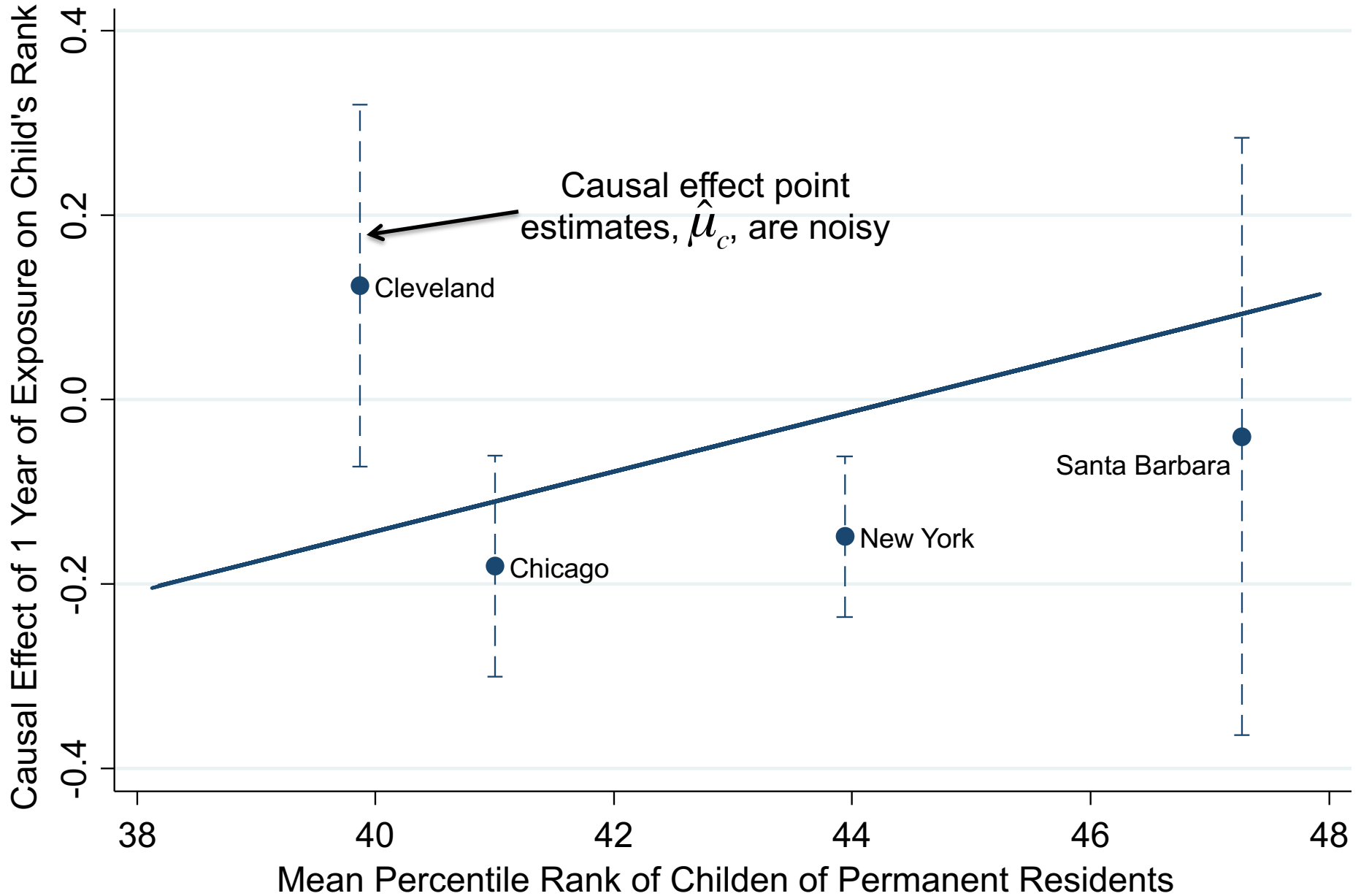
Objective 2: Forecasts of Best and Worst Areas

- What are the best and worst places to grow up?
- Construct forecasts that minimize mean-squared-error of predicted impact for a family moving to a new area
- Raw fixed effect estimates have high MSE because of sampling error
- Reduce MSE by combining fixed effects (unbiased, but imprecise) with permanent resident outcomes (biased, but precise)
- Common approach in recent literature:
 - E.g. School effects combining causal effects from lotteries with school value-added estimates [Angrist, et al. 2016, QJE: “Leveraging Lotteries for School Value-Added: Testing and Estimation”]

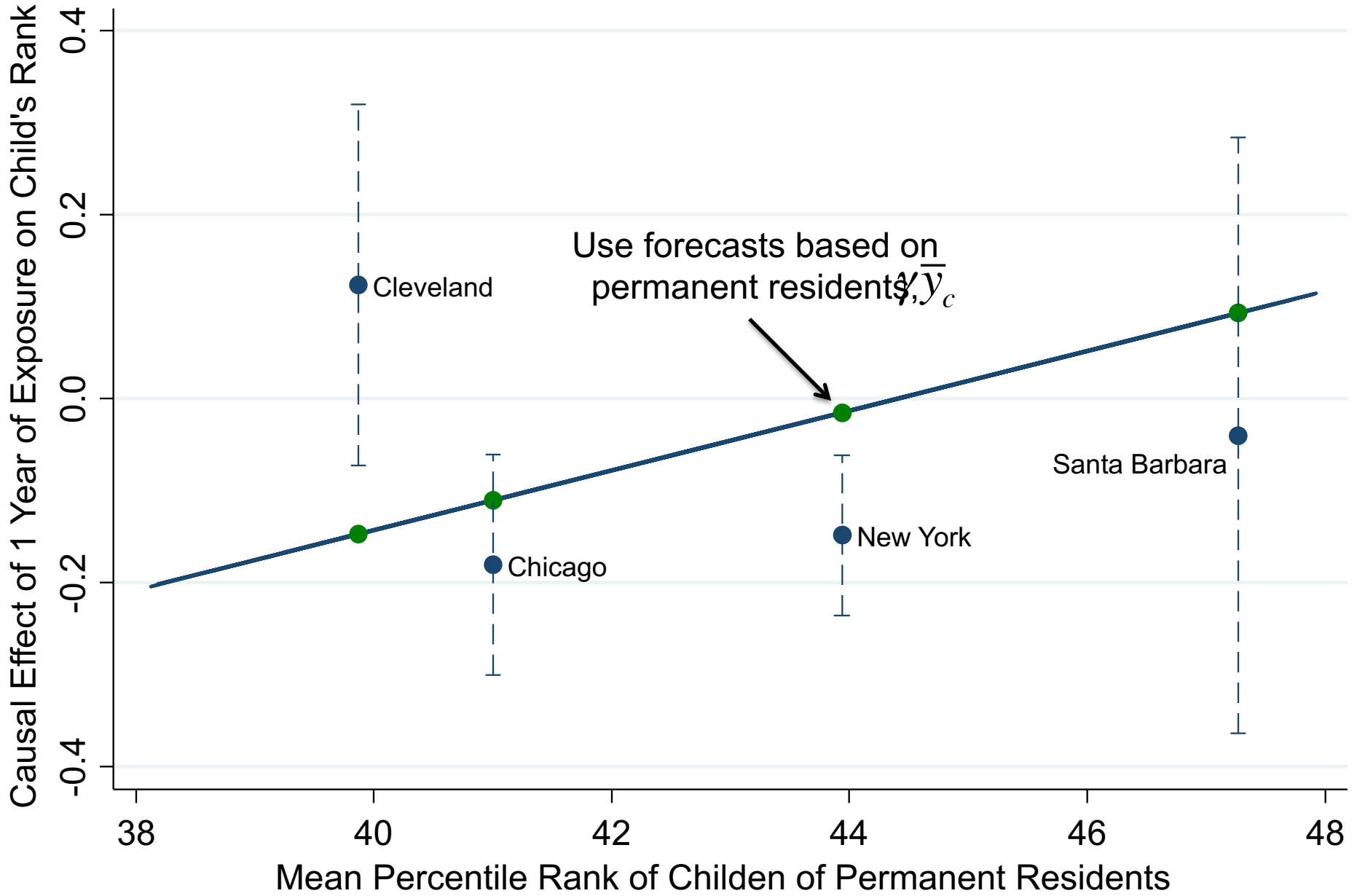
Optimal Forecasts Combining Fixed Effects and Permanent Resident Outcomes



Optimal Forecasts Combining Fixed Effects and Permanent Resident Outcomes



Optimal Forecasts Combining Fixed Effects and Permanent Resident Outcomes



Optimal Forecasts of Place Effects

- To derive optimal forecast, consider hypothetical experiment of randomly assigning children from an average place to new places
- Regress outcomes y_i on fixed-effect estimate, $\hat{\mu}_c$ and stayers prediction, $\gamma\bar{y}_c$ where \bar{y}_c is de-meaned across places

$$y_i = \alpha + \rho_{1,c}(\gamma\bar{y}_c) + \rho_{2,c}\hat{\mu}_c + \eta_i$$

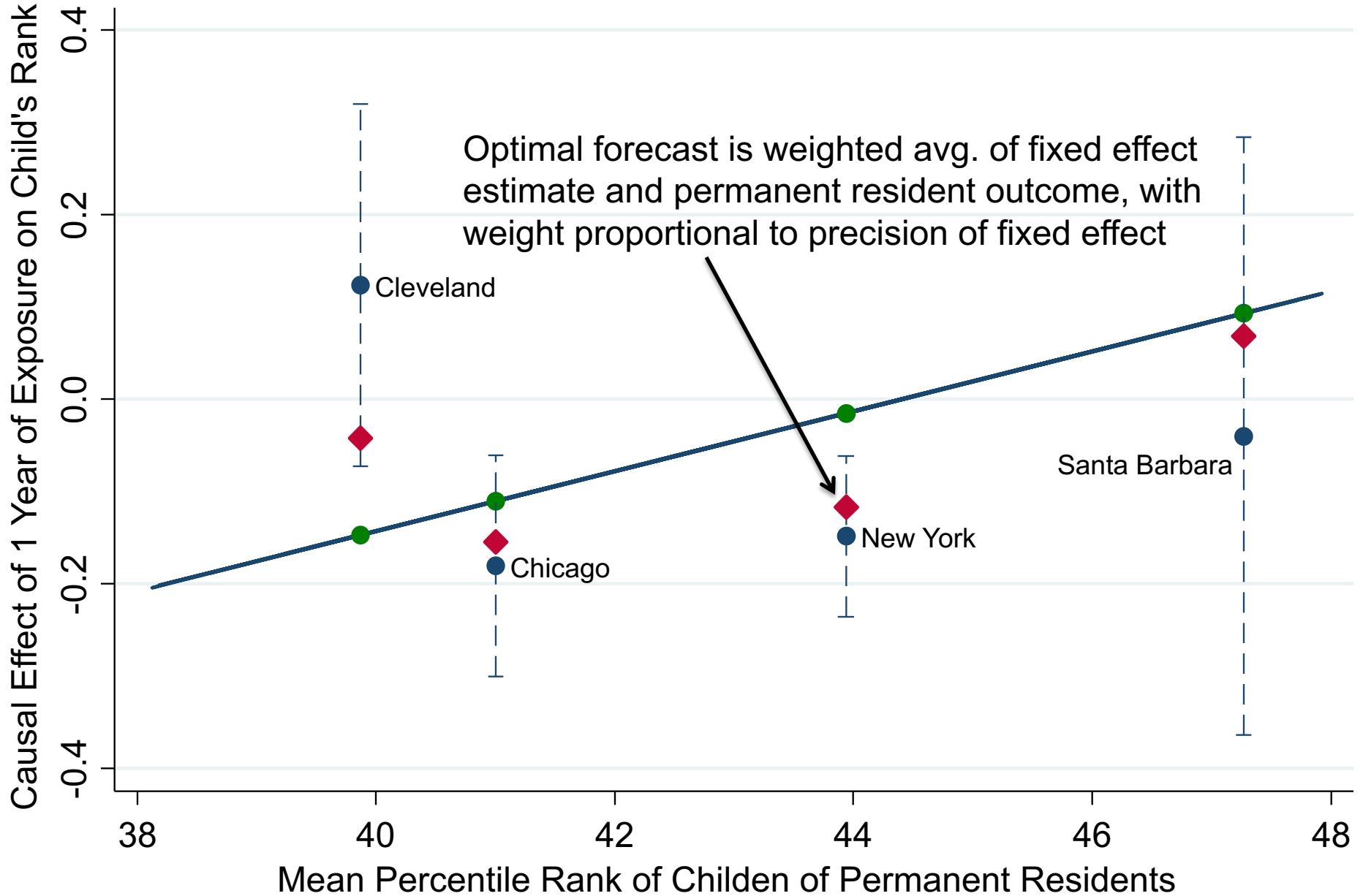
- Part 1 shows that $E[y_i | \bar{y}_c] = \gamma\bar{y}_c$, so that the regression coeffs are:

$$\rho_{1,c} = \frac{\sigma_{bias}^2}{\sigma_{noise,c}^2 + \sigma_{bias}^2} \quad \rho_{2,c} = \frac{\sigma_{noise,c}^2}{\sigma_{noise,c}^2 + \sigma_{bias}^2}$$

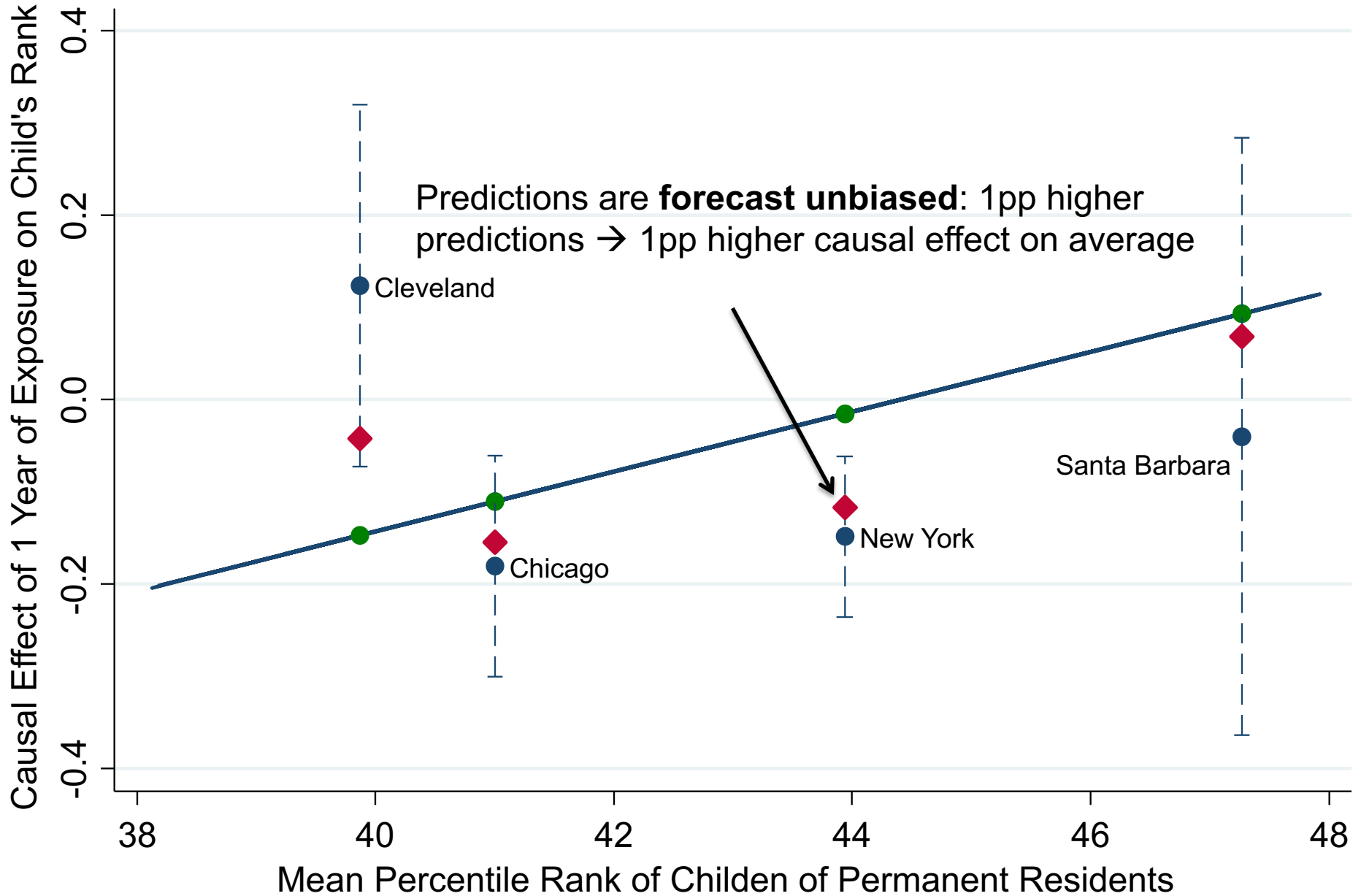
where:

- $\sigma_{bias}^2 = Var(\mu_c - \gamma\bar{y}_c)$ is residual variance of fixed effects
- $\sigma_{noise,c}^2 = s_c^2$ is the noise variance of the fixed effects (=square of std error)

Optimal Forecasts Combining Fixed Effects and Permanent Resident Outcomes



Optimal Forecasts Combining Fixed Effects and Permanent Resident Outcomes



Optimal Forecasts of Place Effects

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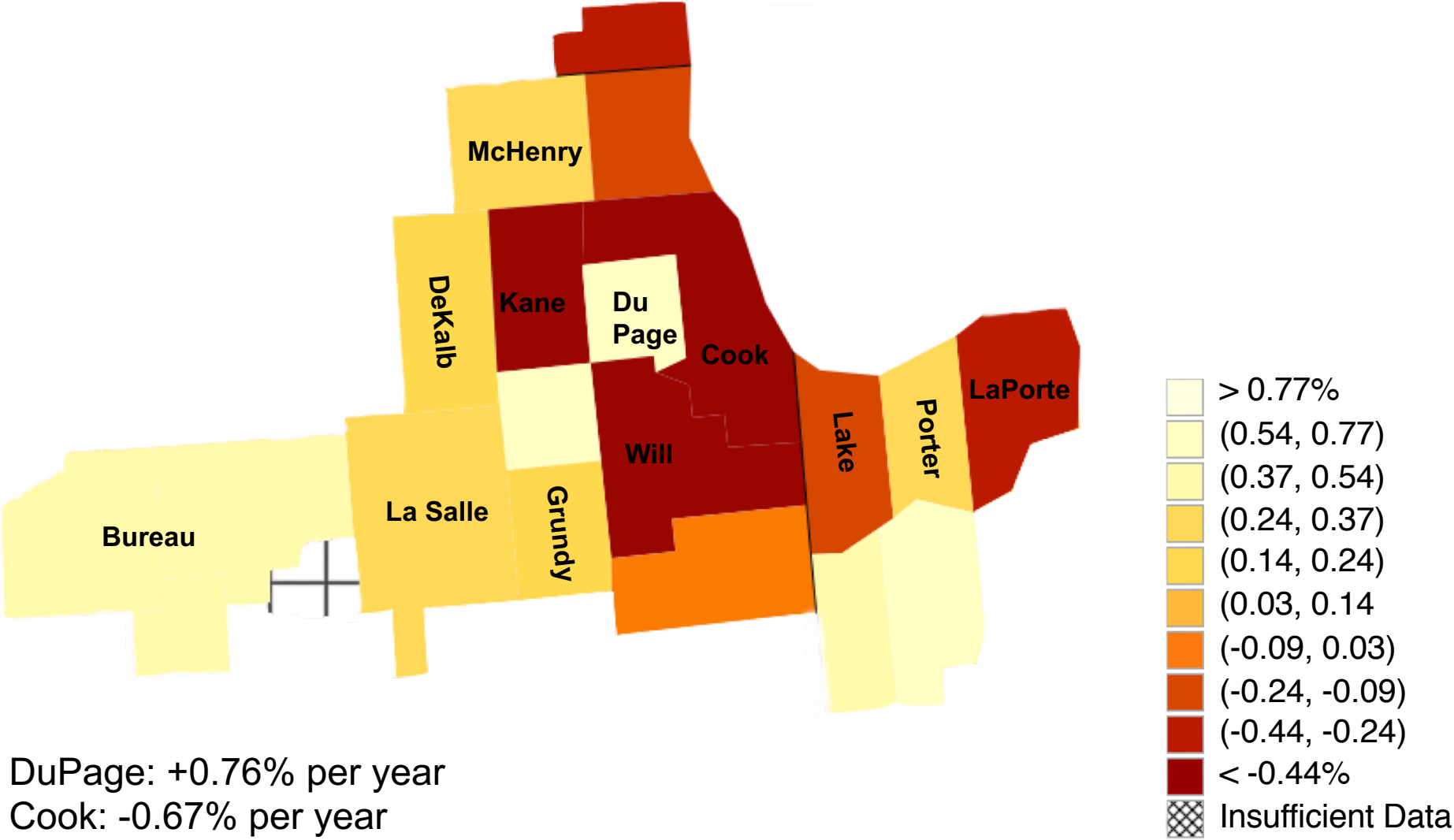
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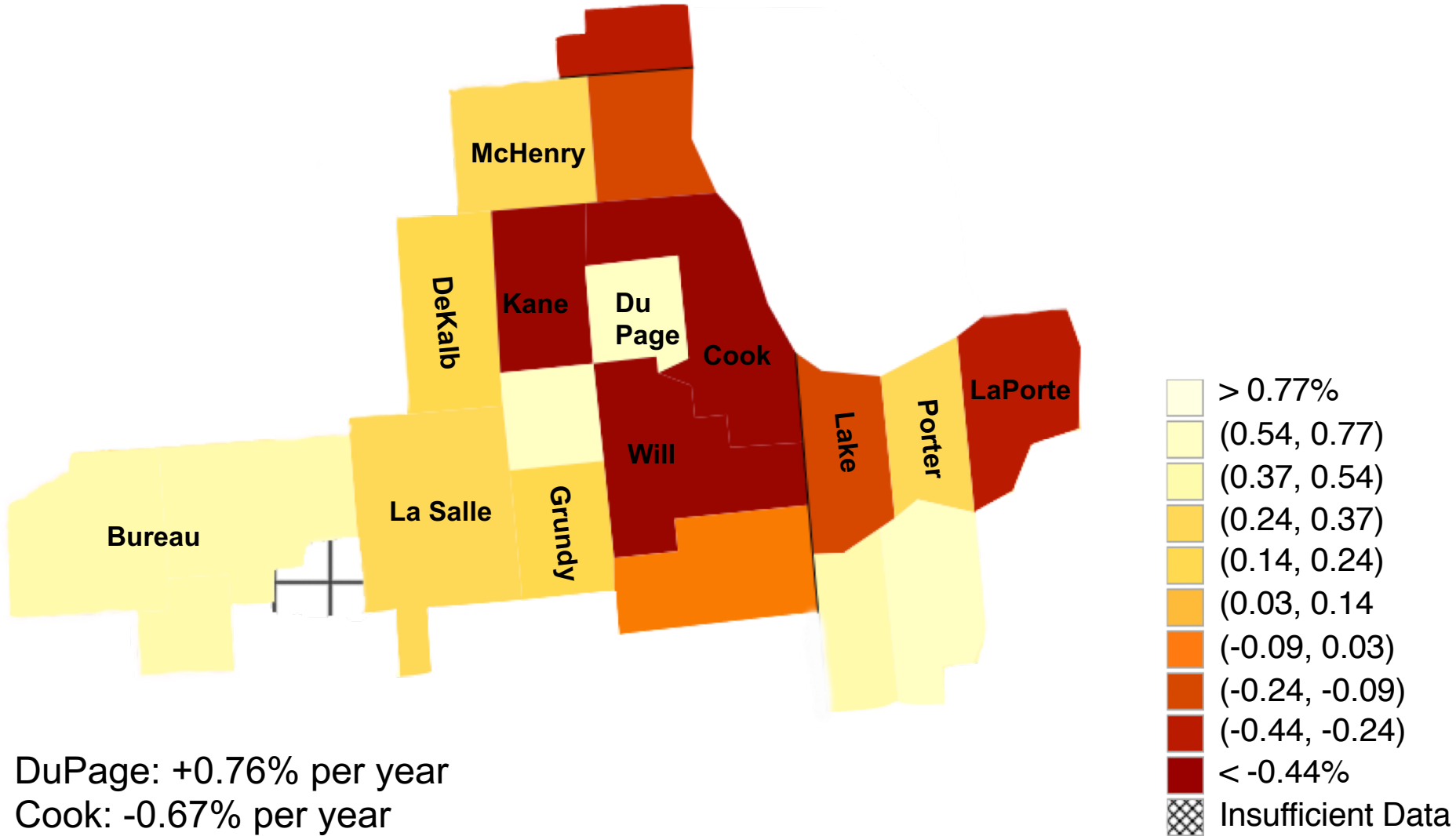
- $\sigma_{bias}^2 = Var(\mu_c - \gamma\bar{y}_c)$ is residual variance of fixed effects (constant across places)
- $\sigma_{noise,c}^2 = s_c^2$ is the noise variance of the fixed effects (varies across places)

Causal Effects of Growing up in Different Counties on Earnings in Adulthood For Children in Low-Income (25th Percentile) Families in the Chicago Metro Area



Causal Effects of Growing up in Different Counties on Earnings in Adulthood

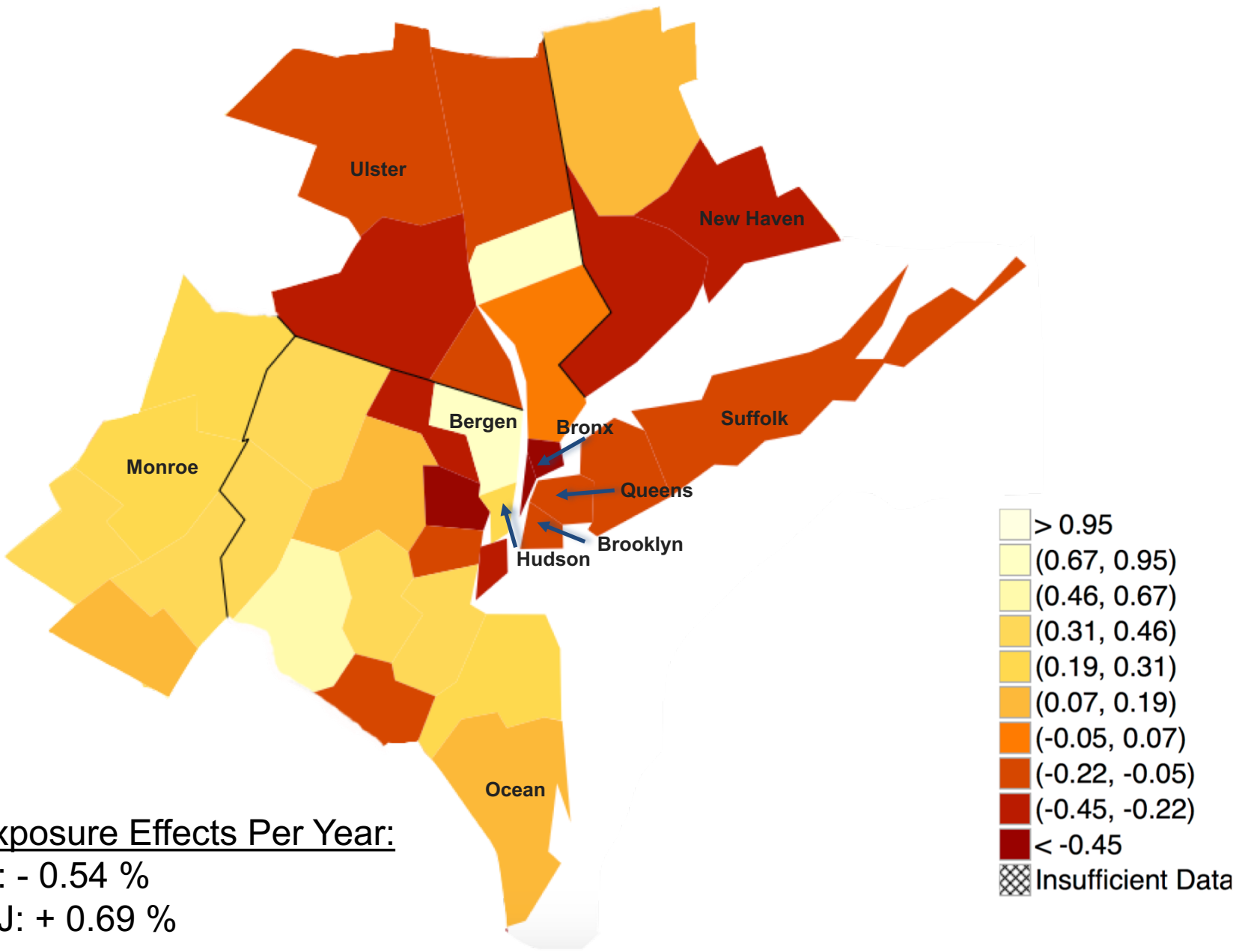
For Children in Low-Income (25th Percentile) Families in the Chicago Metro Area



20 Years of Exposure to DuPage vs. Cook County generates ~30% increase in earnings

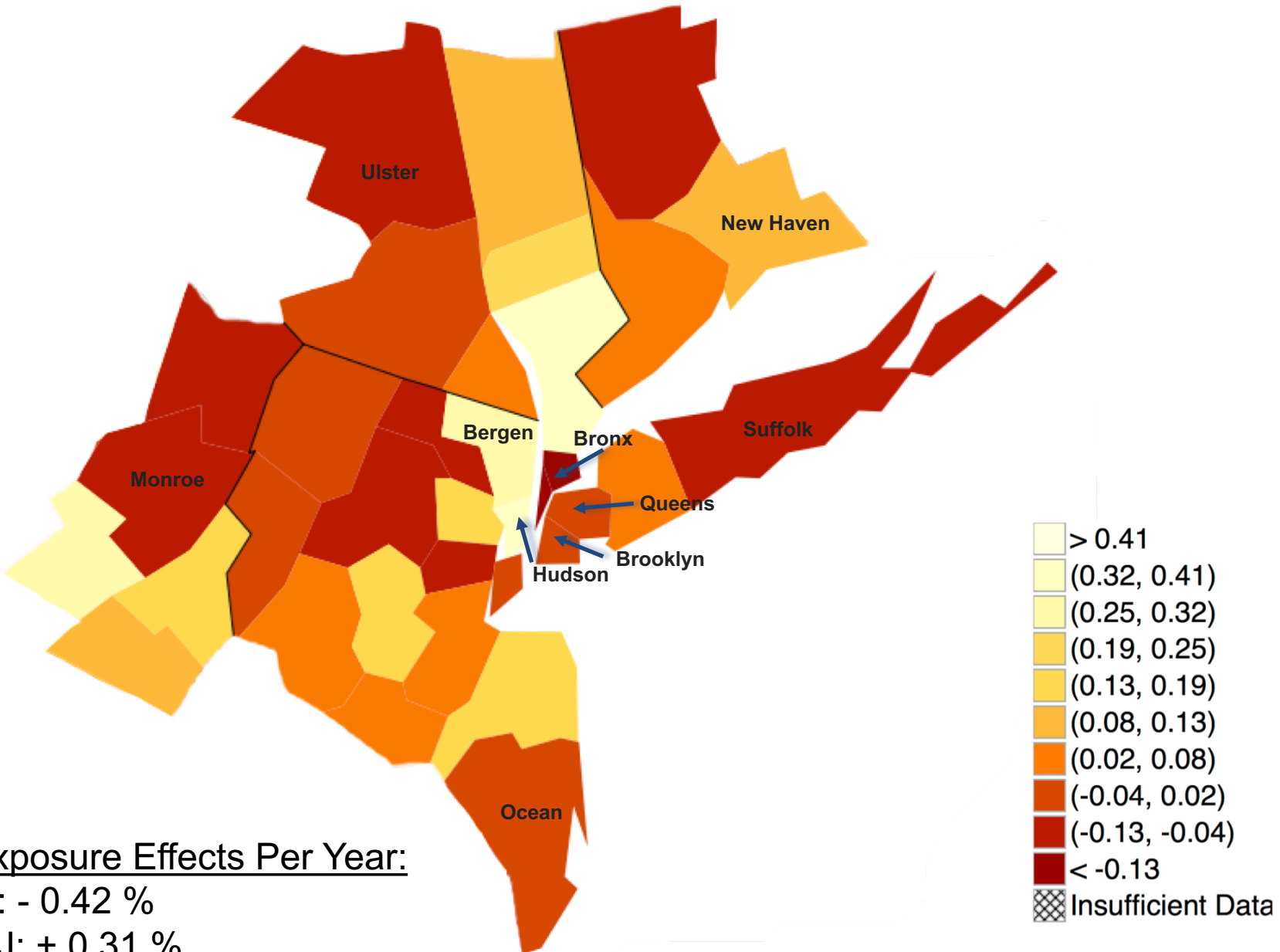
Exposure Effects on Income in the New York CSA

For Children with Parents at 25th Percentile of Income Distribution



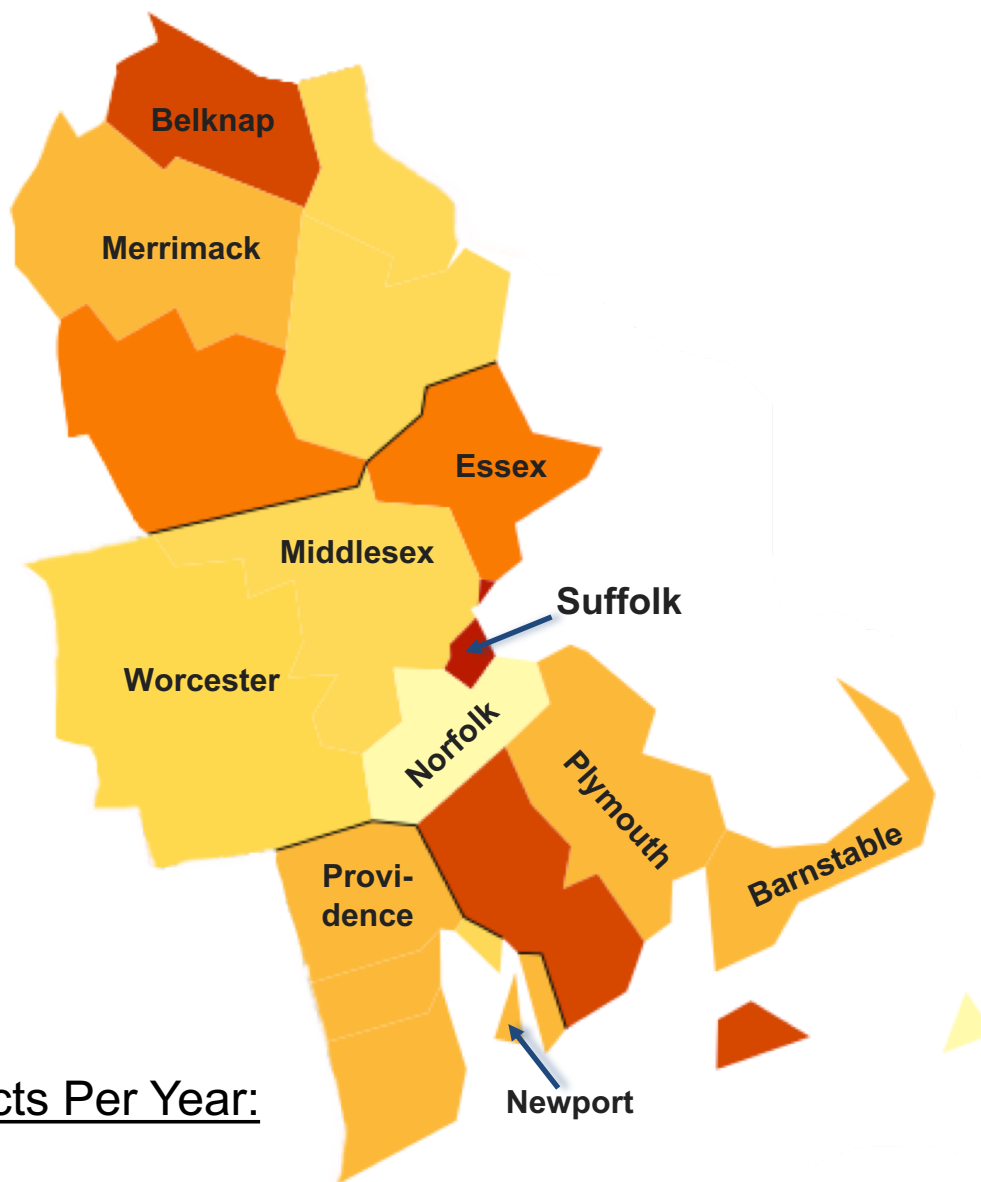
Exposure Effects on Income in the New York CSA

For Children with Parents at 75th Percentile of Income Distribution



Exposure Effects on Income in the Boston CSA

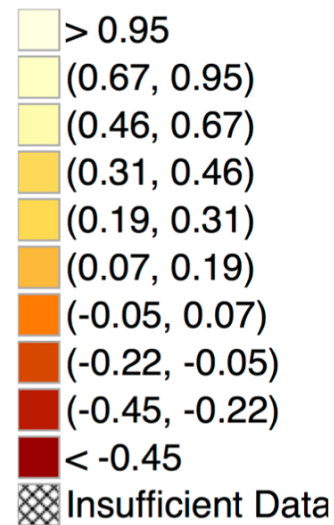
For Children with Parents at 25th Percentile of Income Distribution



Causal Exposure Effects Per Year:

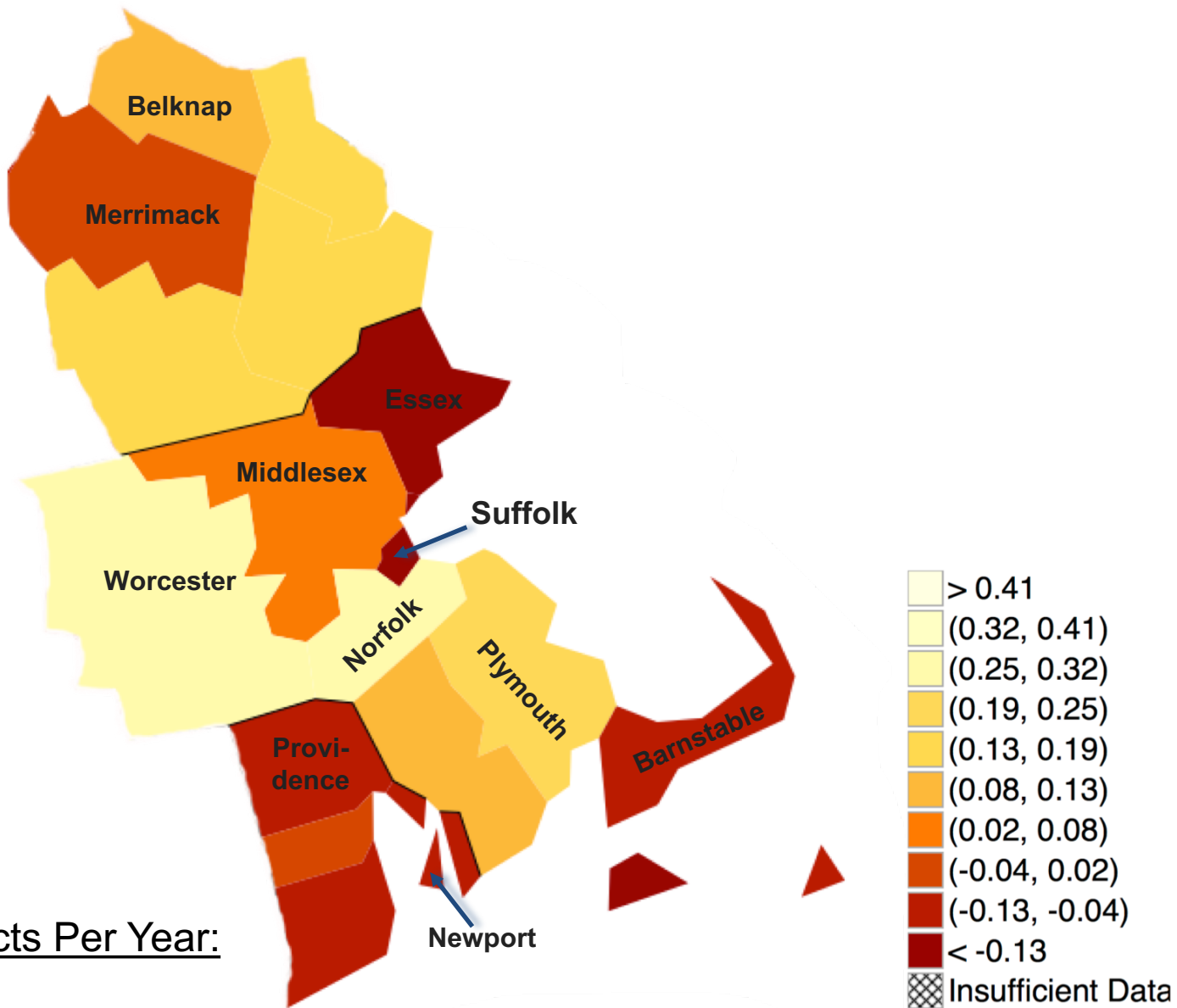
Suffolk MA: - 0.31 %

Middlesex MA: + 0.39 %



Exposure Effects on Income in the Boston CSA

For Children with Parents at 75th Percentile of Income Distribution



Causal Exposure Effects Per Year:

Suffolk MA: - 0.18 %

Middlesex MA: + 0.03 %

Annual Exposure Effects on Income for Children in Low-Income Families (p25)

Top 10 and Bottom 10 Among the 100 Largest Counties in the U.S.

Top 10 Counties			Bottom 10 Counties		
Rank	County	Annual Exposure Effect (%)	Rank	County	Annual Exposure Effect (%)
1	Dupage, IL	0.80	91	Wayne, MI	-0.57
2	Fairfax, VA	0.75	92	Orange, FL	-0.61
3	Snohomish, WA	0.70	93	Cook, IL	-0.64
4	Bergen, NJ	0.69	94	Palm Beach, FL	-0.65
5	Bucks, PA	0.62	95	Marion, IN	-0.65
6	Norfolk, MA	0.57	96	Shelby, TN	-0.66
7	Montgomery, PA	0.49	97	Fresno, CA	-0.67
8	Montgomery, MD	0.47	98	Hillsborough, FL	-0.69
9	King, WA	0.47	99	Baltimore City, MD	-0.70
10	Middlesex, NJ	0.46	100	Mecklenburg, NC	-0.72

Exposure effects represent % change in adult earnings per year of childhood spent in county

Annual Exposure Effects on Income for Children in High-Income Families (p75)

Top 10 and Bottom 10 Among the 100 Largest Counties in the U.S.

Top 10 Counties			Bottom 10 Counties		
Rank	County	Annual Exposure Effect (%)	Rank	County	Annual Exposure Effect (%)
1	Fairfax, VA	0.55	91	Hillsborough, FL	-0.40
2	Westchester, NY	0.34	92	Bronx, NY	-0.42
3	Hudson, NJ	0.33	93	Broward, FL	-0.46
4	Hamilton, OH	0.32	94	Dist. of Columbia, DC	-0.48
5	Bergen, NJ	0.31	95	Orange, CA	-0.49
6	Gwinnett, GA	0.31	96	San Bernardino, CA	-0.51
7	Norfolk, MA	0.31	97	Riverside, CA	-0.51
8	Worcester, MA	0.27	98	Los Angeles, CA	-0.52
9	Franklin, OH	0.24	99	New York, NY	-0.57
10	Kent, MI	0.23	100	Palm Beach, FL	-0.65

Exposure effects represent % change in adult earnings per year of childhood spent in county

Annual Exposure Effects on Income for Children in Low-Income Families (p25)

Male Children

Top 10 Counties			Bottom 10 Counties		
Rank	County	Annual Exposure Effect (%)	Rank	County	Annual Exposure Effect (%)
1	Bucks, PA	0.84	91	Milwaukee, WI	-0.74
2	Bergen, NJ	0.83	92	New Haven, CT	-0.75
3	Contra Costa, CA	0.72	93	Bronx, NY	-0.76
4	Snohomish, WA	0.70	94	Hillsborough, FL	-0.81
5	Norfolk, MA	0.62	95	Palm Beach, FL	-0.82
6	Dupage, IL	0.61	96	Fresno, CA	-0.84
7	King, WA	0.56	97	Riverside, CA	-0.85
8	Ventura, CA	0.55	98	Wayne, MI	-0.87
9	Hudson, NJ	0.52	99	Pima, AZ	-1.15
10	Fairfax, VA	0.46	100	Baltimore City, MD	-1.39

Exposure effects represent % change in adult earnings per year of childhood spent in county

Annual Exposure Effects on Income for Children in Low-Income Families (p25)

Female Children

Top 10 Counties			Bottom 10 Counties		
Rank	County	Annual Exposure Effect (%)	Rank	County	Annual Exposure Effect (%)
1	Dupage, IL	0.91	91	Hillsborough, FL	-0.51
2	Fairfax, VA	0.76	92	Fulton, GA	-0.58
3	Snohomish, WA	0.73	93	Suffolk, MA	-0.58
4	Montgomery, MD	0.68	94	Orange, FL	-0.60
5	Montgomery, PA	0.58	95	Essex, NJ	-0.64
6	King, WA	0.57	96	Cook, IL	-0.64
7	Bergen, NJ	0.56	97	Franklin, OH	-0.64
8	Salt Lake, UT	0.51	98	Mecklenburg, NC	-0.74
9	Contra Costa, CA	0.47	99	New York, NY	-0.75
10	Middlesex, NJ	0.47	100	Marion, IN	-0.77

Exposure effects represent % change in adult earnings per year of childhood spent in county

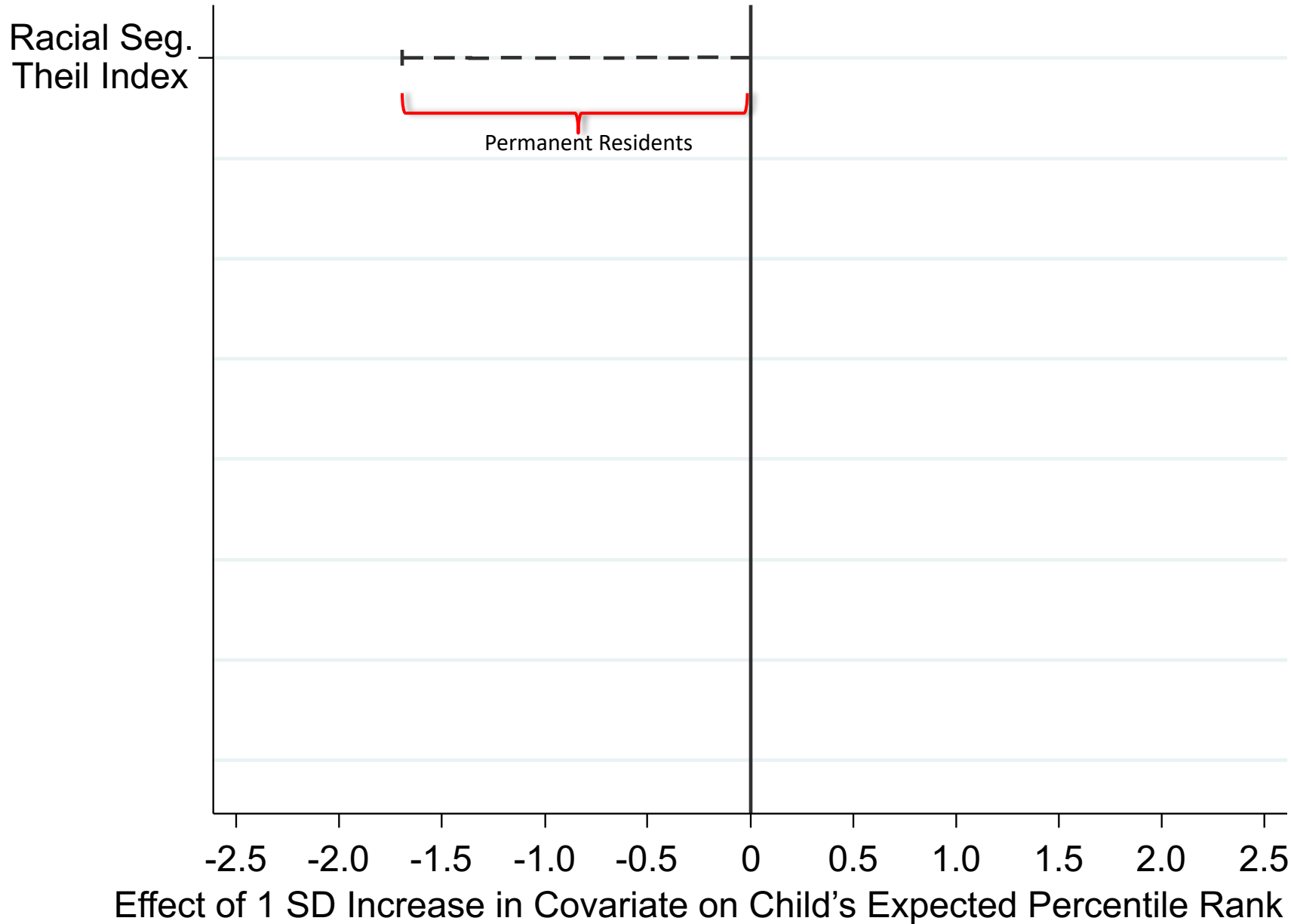
Characteristics of Good Areas

- Are correlations documented in prior studies driven by causal effects?
 - Ex: children who grow up in “ghettos” with concentrated poverty have worse outcomes [Massey and Denton 1993, Cutler and Glaeser 1997]
 - Is growing up in a segregated area actually bad for a child or do people who live in segregated areas have worse unobservables?”
- Correlate fixed effect estimates with observable characteristics of areas

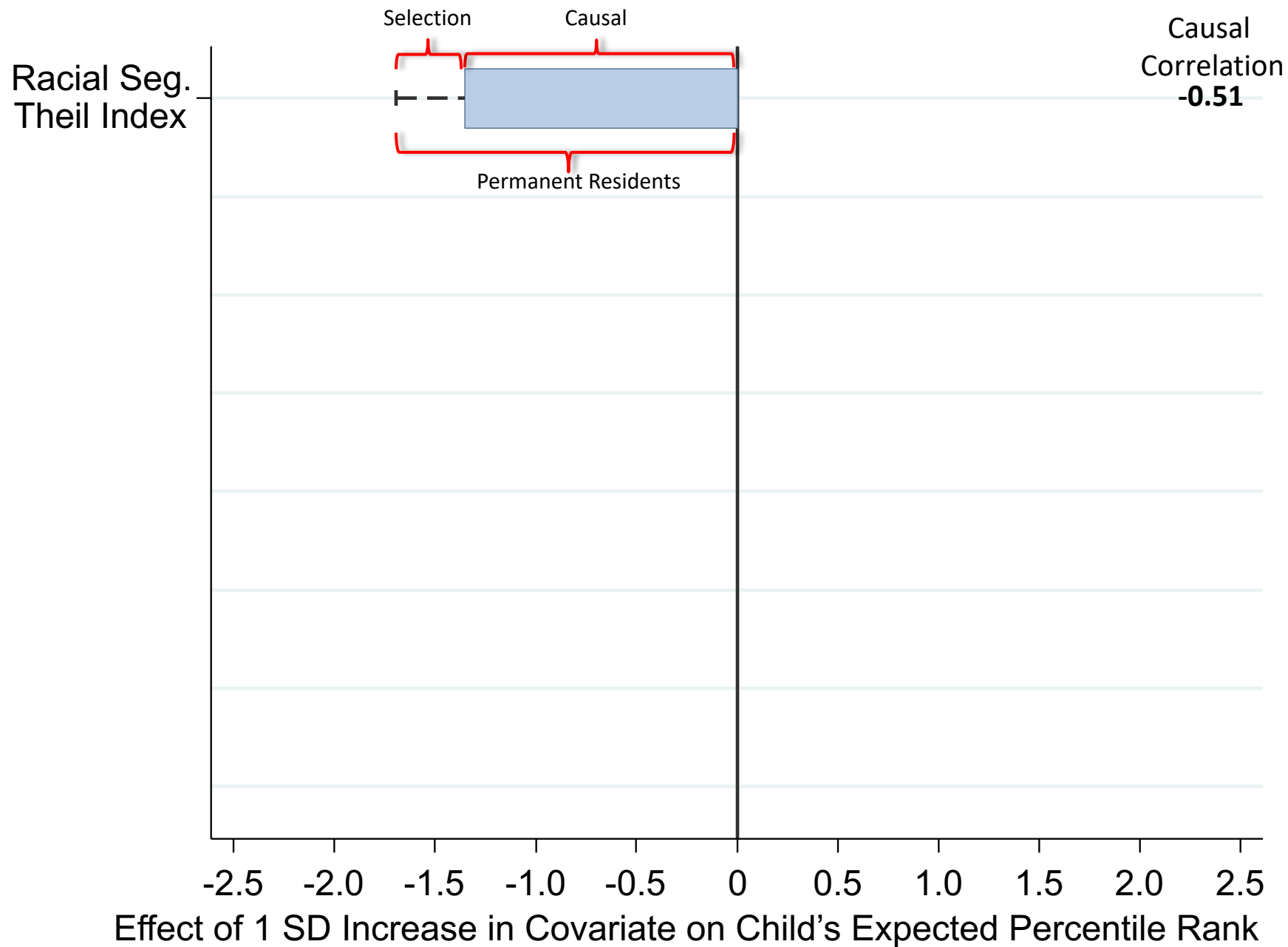
Characteristics of Good Areas

- Decompose observed rank for stayers (y_{pc}) into causal and sorting components by multiplying annual exposure effect μ_{pc} by 20:
 - Causal component = $20\mu_{pc}$
 - Sorting component = $y_{pc} - 20\mu_{pc}$
- Regress y_{pc} , causal, and sorting components on covariates
 - Standardize covariates so units represent impact of 1 SD change in covariate on child's percentile rank

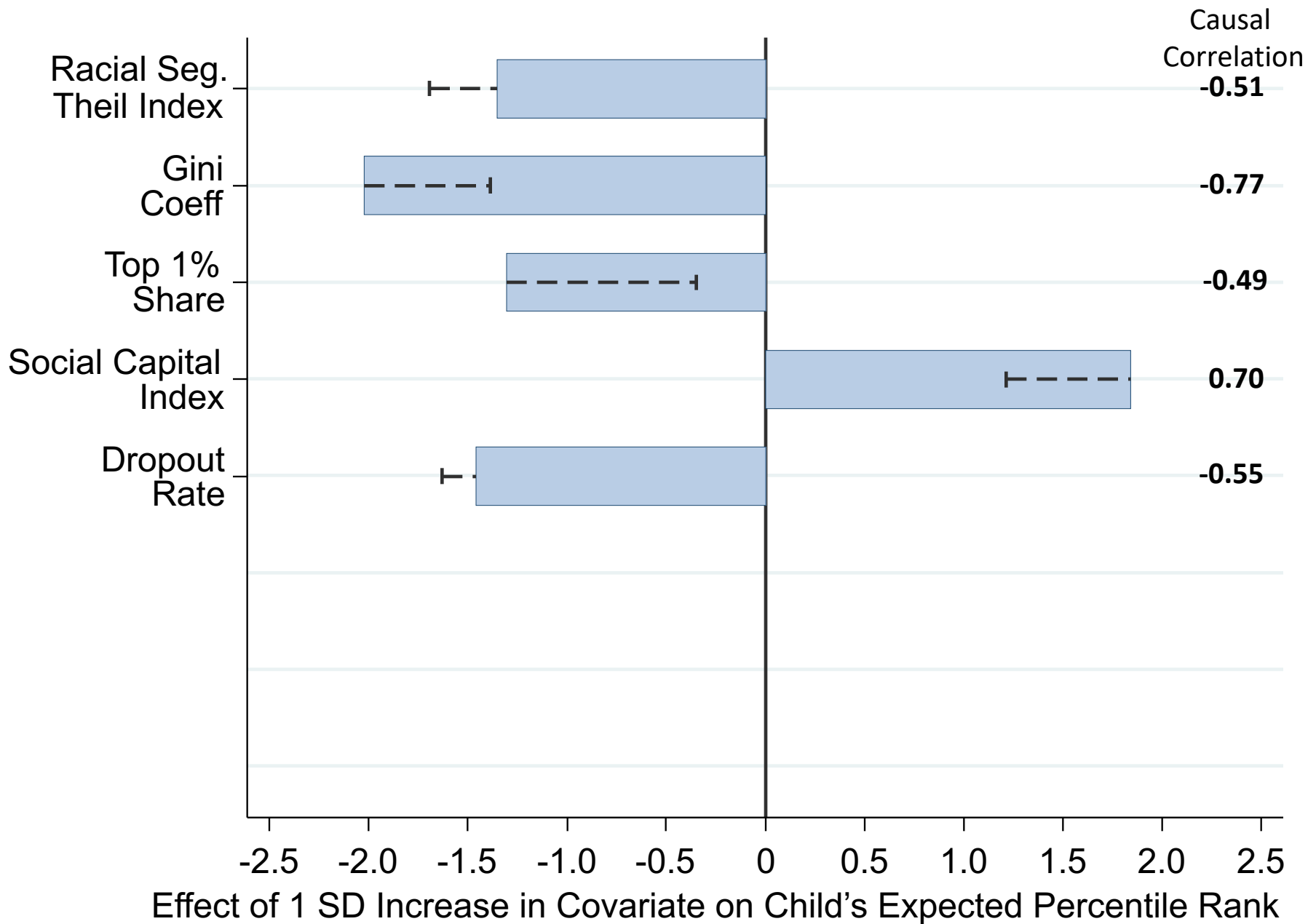
Predictors of Causal Effects For Children at the CZ Level (p25)



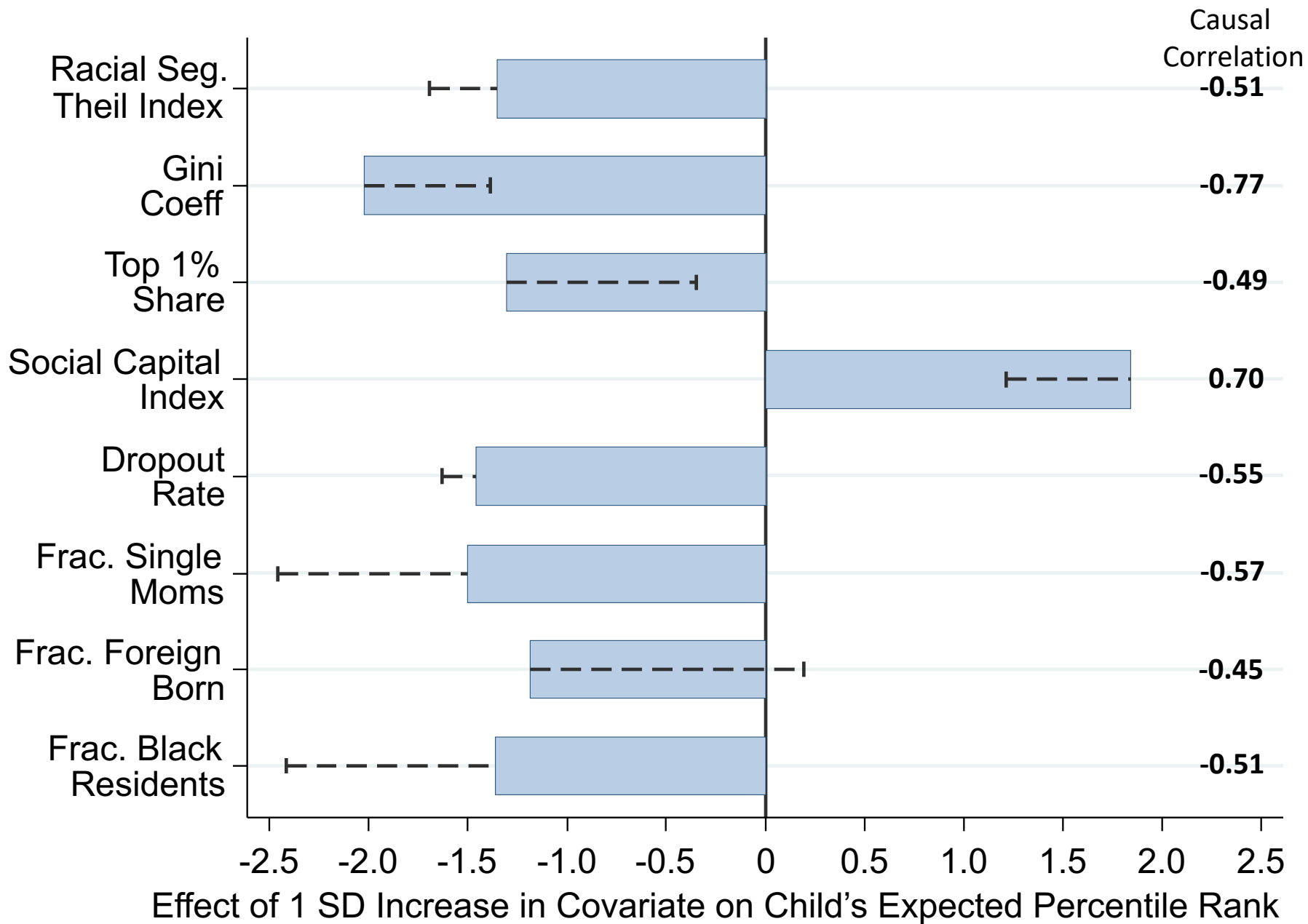
Predictors of Causal Effects For Children at the CZ Level (p25)



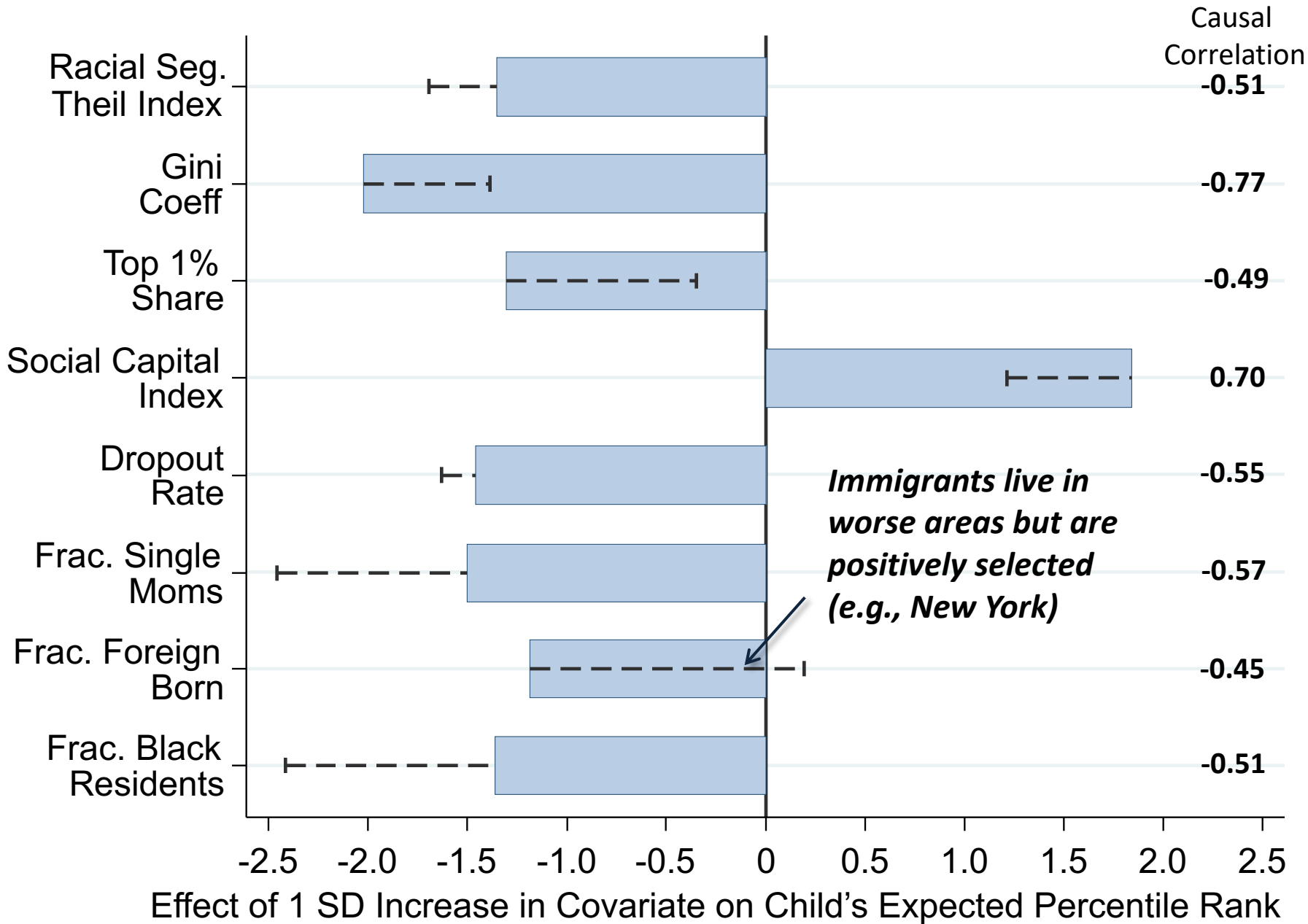
Predictors of Causal Effects For Children at the CZ Level (p25)



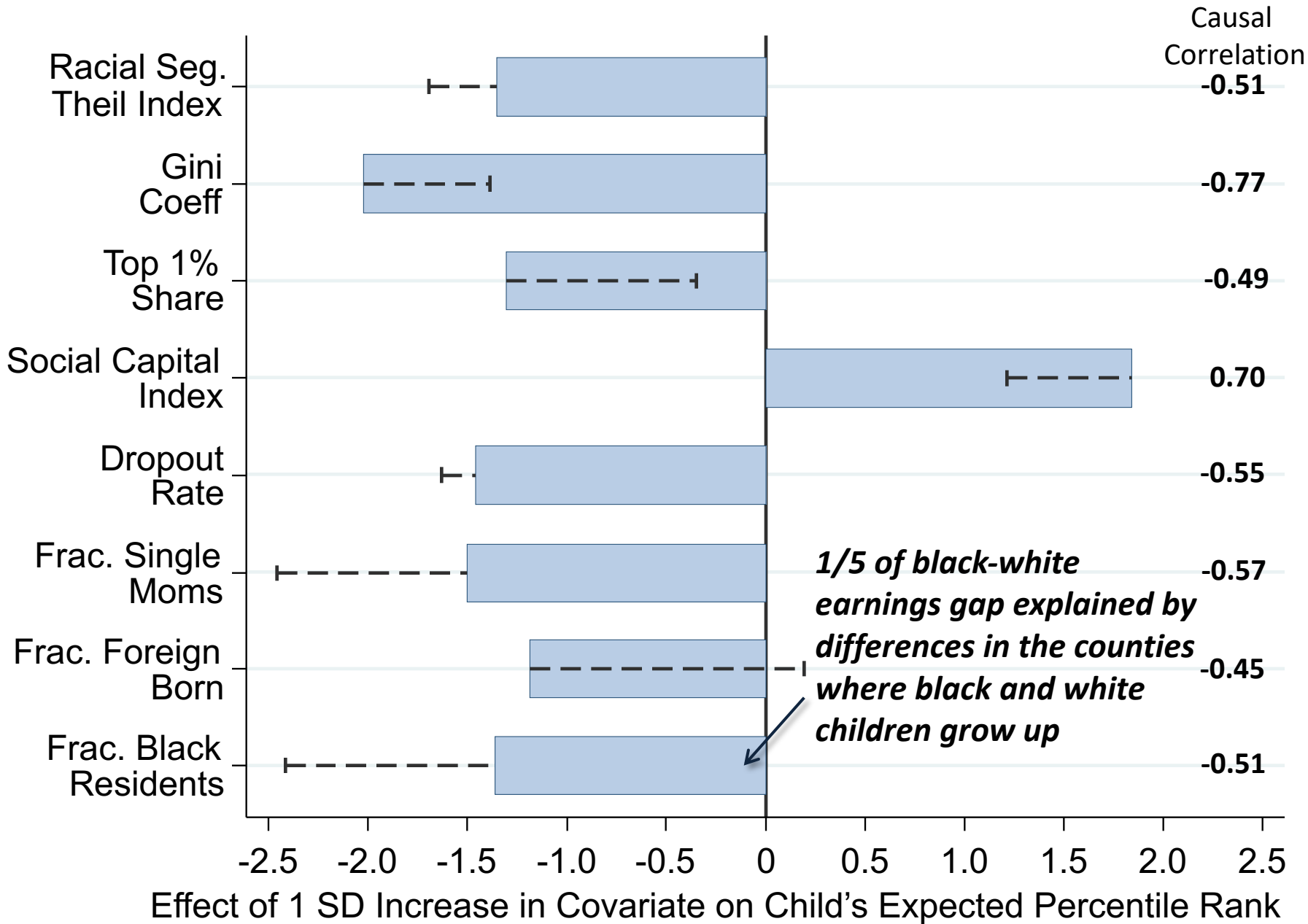
Predictors of Causal Effects For Children at the CZ Level (p25)



Predictors of Causal Effects For Children at the CZ Level (p25)



Predictors of Causal Effects For Children at the CZ Level (p25)



Part B: Implications for Place-Based Policy

- Place matters for children's outcomes
- Two types of potential policy implications:
 - “Place based”
 - Policies that change places
 - e.g. investment in schools, community centers, etc.
 - “Choice based”
 - Change the allocation of people to places
 - E.g. housing vouchers (“Section 8”)

Place-Based Policy: Harlem Children's Zone

- Enormously difficult to estimate the causal effect of place-based policy
 - Need to randomize at the place level
- Nice Example: Harlem Children's Zone
 - Aimed to change entire neighborhood of Harlem
 - Bundle of services from birth to college (schools, community programs, ...)
 - Expanded from their original 24-block area in central Harlem to a 64-block area in 2004 and a 97-block area in 2007
- Dobbie and Fryer (2011) estimate impact on test scores
 - Use lottery and distance instruments

Figure 1
The Harlem Children's Zone



Large Impacts on Children's Test Scores

Table 3
Middle School Results

	Lottery RF	Lottery FS	Lottery 2SLS	Distance 2SLS
Math	0.284*** (0.050)	1.240*** (0.075)	0.229*** (0.037)	0.206** (0.092)
ELA	0.059 (0.041)	1.241*** (0.074)	0.047 (0.033)	-0.053 (0.049)
Absences	-2.783*** (0.833)	1.260*** (0.079)	-2.199*** (0.650)	-0.220 (2.544)
On Grade Level	-0.003 (0.022)	1.240*** (0.075)	-0.002 (0.017)	-0.011 (0.036)
Observations	1449	1449	1449	41029

Place-Based Policy: Harlem Children's Zone

- Is this neighborhoods or schools?
- Exploit geographic boundary for services aside from school
 - More services in original HCZ location
- Look at heterogeneous impact of schools on test scores for those inside and outside the neighborhood boundary

Results Suggest Similar Effects for Kids Inside vs. Outside Original HCZ

Table 7
Middle School In and Out of the Zone

	In Zone	Out of Zone	
Math	0.201*** (0.051)	0.241*** (0.042)	0.468
ELA	0.067 (0.045)	0.039 (0.037)	0.577
Absences	-1.300 (1.003)	-2.601*** (0.683)	0.183
On Grade Level	0.013 (0.024)	-0.009 (0.020)	0.414
Observations	471	1038	

Place-Based Policy: Harlem Children's Zone

- Results:
- Winning the lottery to enter the HCZ dramatically alters test scores
 - Closes half the gap in white-black test scores!
- Similar effects for those inside and outside original HCZ boundary
 - Suggests schools can explain much of the impact
 - What about baseline level differences inside and outside the zone?

Place vs. Choice Based Policy

- HCV improves children's outcomes
 - Suggests can improve places
- Other policy: provide families opportunities to move to better neighborhoods
 - Moving to Opportunity Experiment

Choice-Based Policy: Moving to Opportunity

- HUD Moving to Opportunity Experiment implemented from 1994-1998
- 4,600 families at 5 sites: Baltimore, Boston, Chicago, LA, New York
- Families randomly assigned to one of three groups:
 1. Experimental: housing vouchers restricted to low-poverty (<10%) Census tracts
 2. Section 8: conventional housing vouchers, no restrictions
 3. Control: public housing in high-poverty (50% at baseline) areas
- 48% of eligible households in experimental voucher group “complied” and took up voucher

Most Common MTO Residential Locations in New York



MTO Experiment: Exposure Effects?

- Existing research on MTO:
 - Little impact of moving to a better area on earnings and other economic outcomes
 - Rejects “Spatial Mismatch Hypothesis” of Kain (1968)
 - But work has focused on adults and older youth at point of move [e.g., Kling, Liebman, and Katz 2007]
- What about the young kids?

Chetty, Hendren, Katz. “The Effects of Exposure to Better Neighborhoods on Children: New Evidence from the Moving to Opportunity Experiment”

- Does MTO improve outcomes for children who moved when young?

Data

- MTO data obtained from HUD
 - 4,604 households and 15,892 individuals
 - Primary focus: 8,603 children born in or before 1991
- Link MTO data to federal income tax returns from 1996-2012
 - Approximately 85% of children matched
 - Match rates do not differ significantly across treatment groups
 - Baseline covariates balanced across treatment groups in matched data

Estimating MTO Treatment Effects

- In baseline analysis, estimate treatment effects for two groups:
 - Young children: below age 13 at random assignment (RA)
 - Older children: age 13-18 at random assignment
- Average age at move: 8.2 for young children vs. 15.1 for older children
 - Younger children had 7 more years of exposure to low-poverty nbhd.
- Estimates robust to varying age cutoffs and estimating models that interact age linearly with treatments

Estimating MTO Treatment Effects

- Replicate standard regression specifications used in earlier work [Kling, Katz, Liebman 2007]

$$y_i = \alpha + \beta_E^{ITT} Exp_i + \beta_S^{ITT} S8_i + s_i \delta_s + \epsilon_i$$

The diagram shows two labels, "Treatment Indicators" and "Site Indicators", with blue arrows pointing to the corresponding terms in the regression equation above. "Treatment Indicators" points to $\beta_E^{ITT} Exp_i$ and $\beta_S^{ITT} S8_i$. "Site Indicators" points to $s_i \delta_s$.

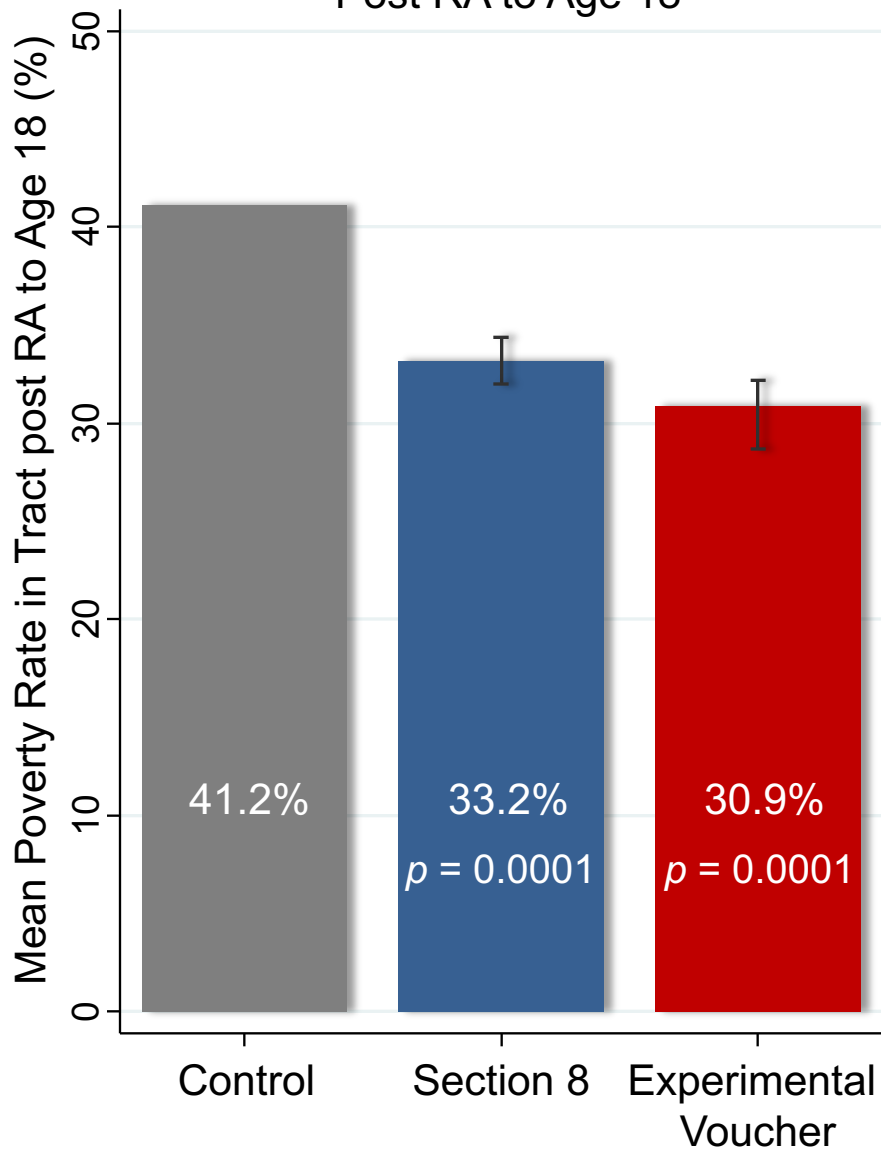
- These intent-to-treat (ITT) estimates identify effect of being *offered* a voucher to move through MTO
- Estimate treatment-on-treated (TOT) effects using 2SLS, instrumenting for voucher take-up with treatment indicators
 - Experimental take-up: 48% for young children, 40% for older children
 - Section 8 take-up: 65.8% for young children, 55% for older children

Treatment Effects on Neighborhood Poverty

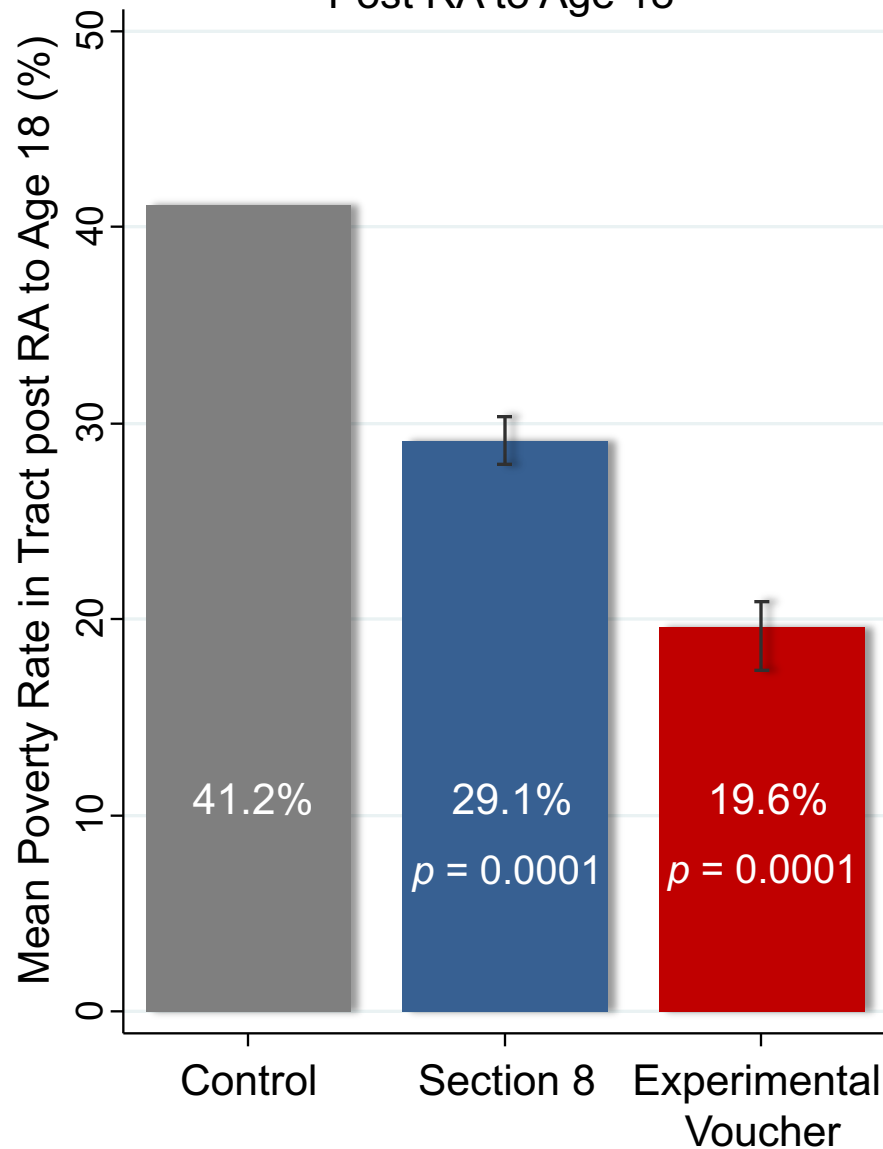
- Begin with “first stage” effects of MTO experiment on poverty rates
 - Measure mean poverty rates from random assignment to age 18 at tract level using Census data
- Use poverty rates as an index of nbhd. quality, but note that MTO treatments naturally changed many other features of neighborhoods too

Impacts of MTO on Children Below Age 13 at Random Assignment

(a) Mean Poverty Rate in Tract (ITT)
Post RA to Age 18

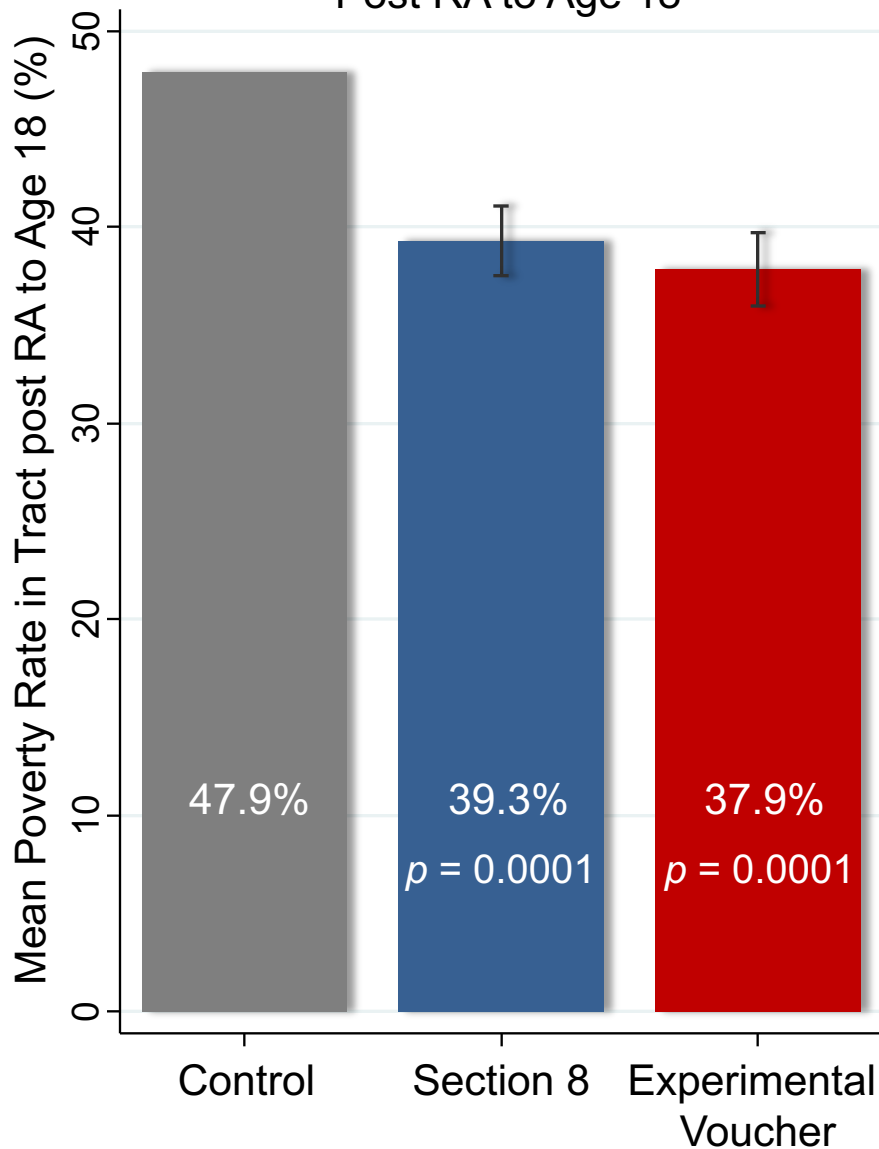


(b) Mean Poverty Rate in Tract (TOT)
Post RA to Age 18

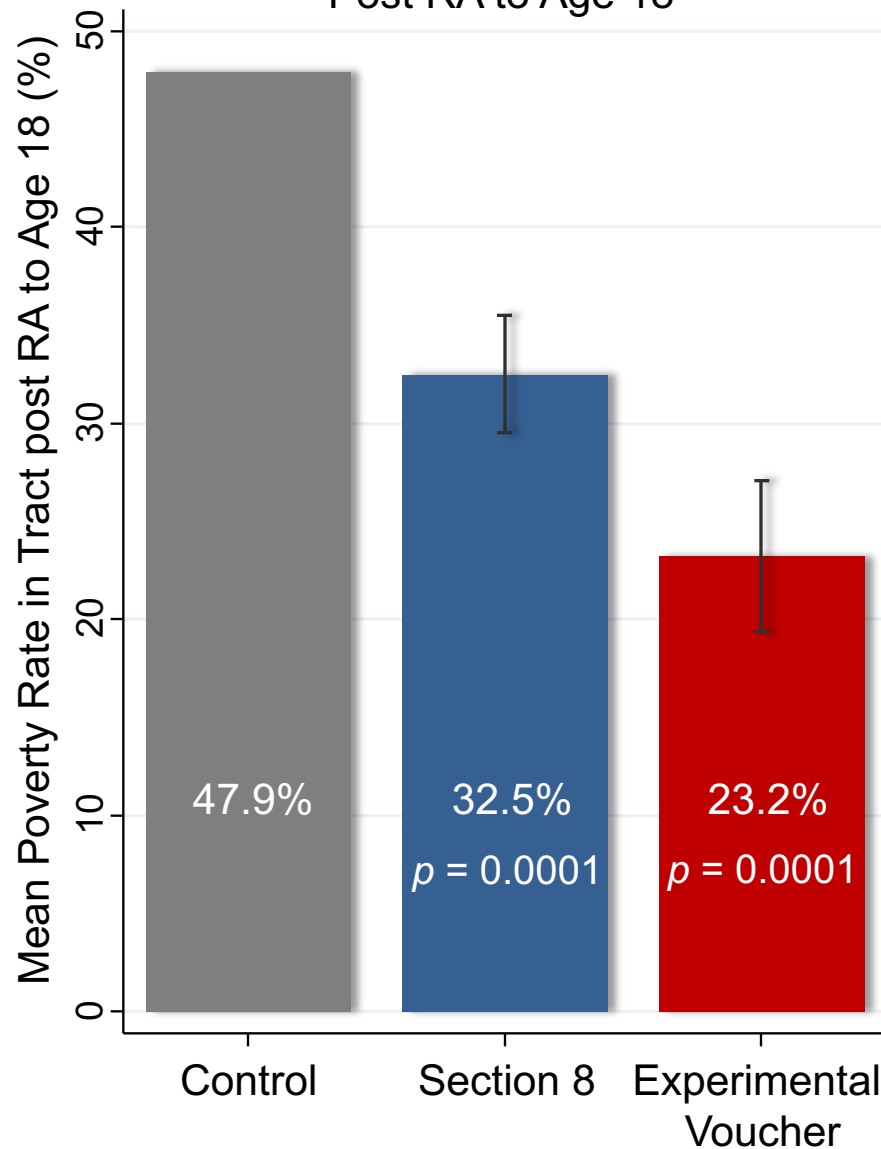


Impacts of MTO on Children Age 13-18 at Random Assignment

(a) Mean Poverty Rate in Tract (ITT)
Post RA to Age 18



(b) Mean Poverty Rate in Tract (TOT)
Post RA to Age 18

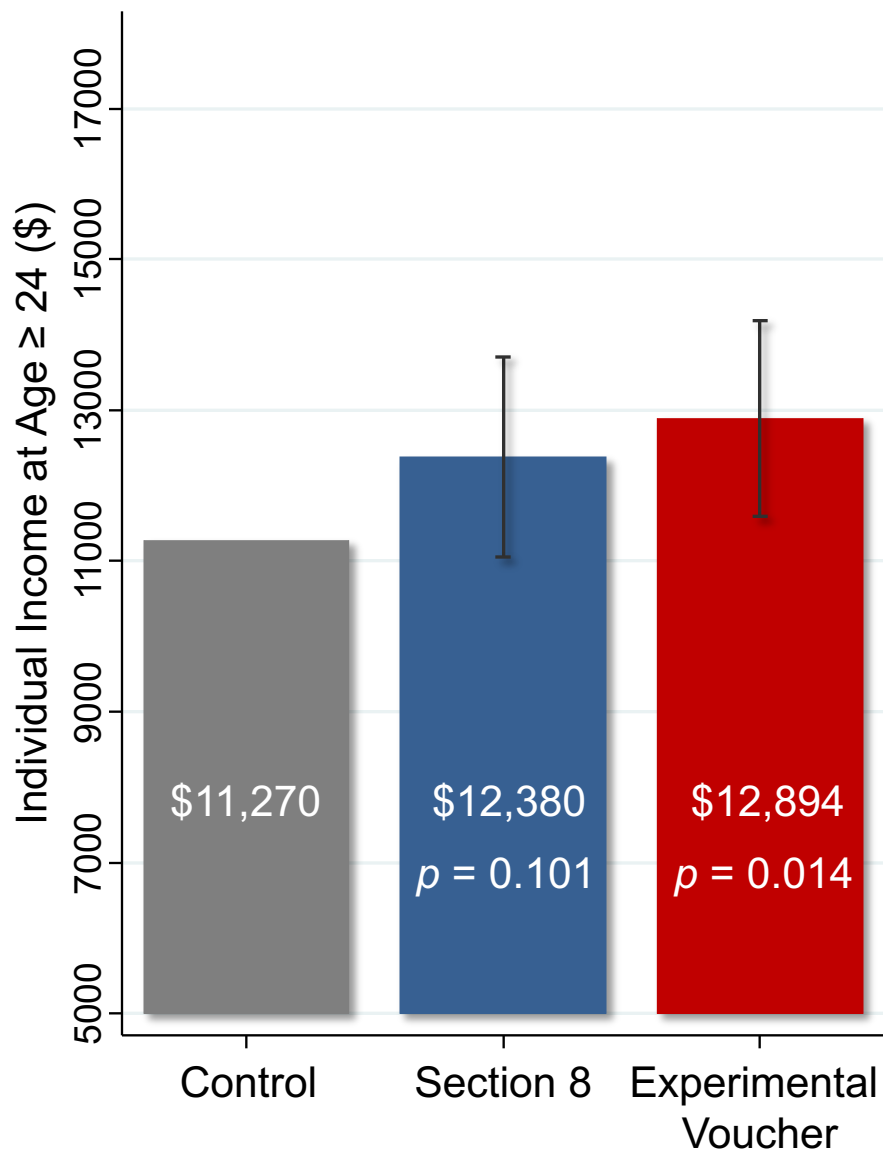


Treatment Effects on Outcomes in Adulthood

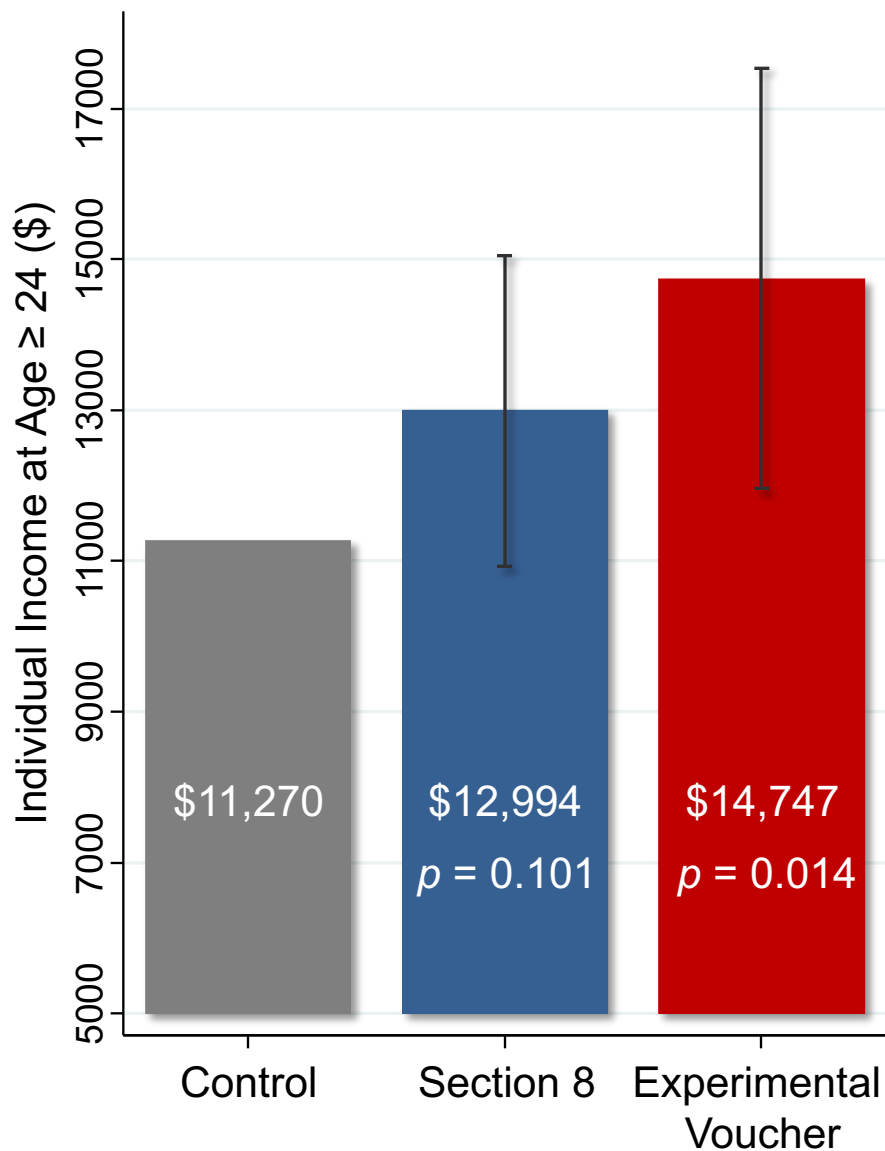
- Now turn to impacts on outcomes in adulthood
- Begin by analyzing effects on children below age 13 at RA
- Start with individual earnings (W-2 earnings + self-employment income)
 - Includes those who don't file tax returns through W-2 forms
- Measured from 2008-12, restricting to years in which child is 24 or older
 - Evaluate impacts at different ages after showing baseline results

Impacts of MTO on Children Below Age 13 at Random Assignment

(a) Individual Earnings (ITT)

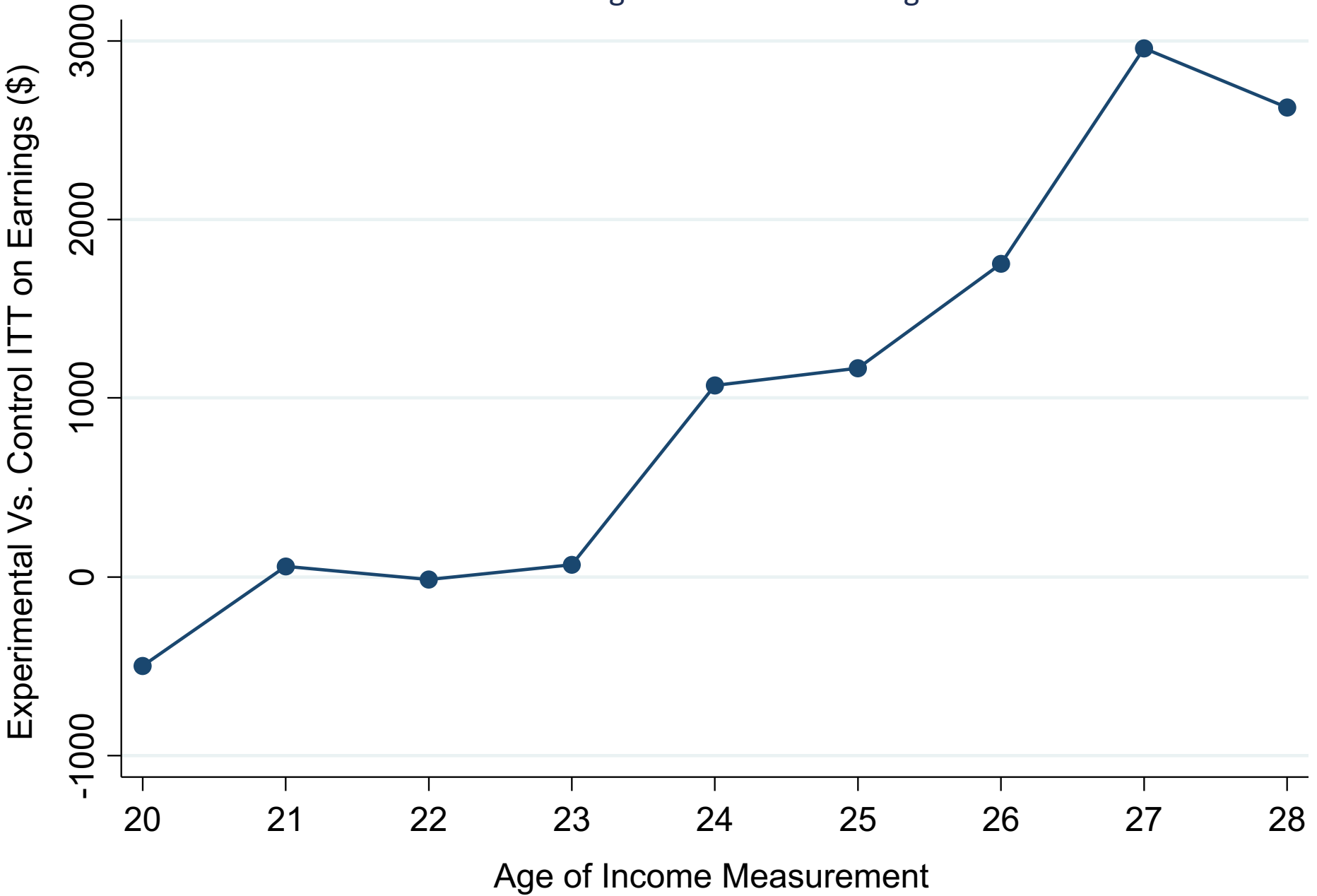


(b) Individual Earnings (TOT)



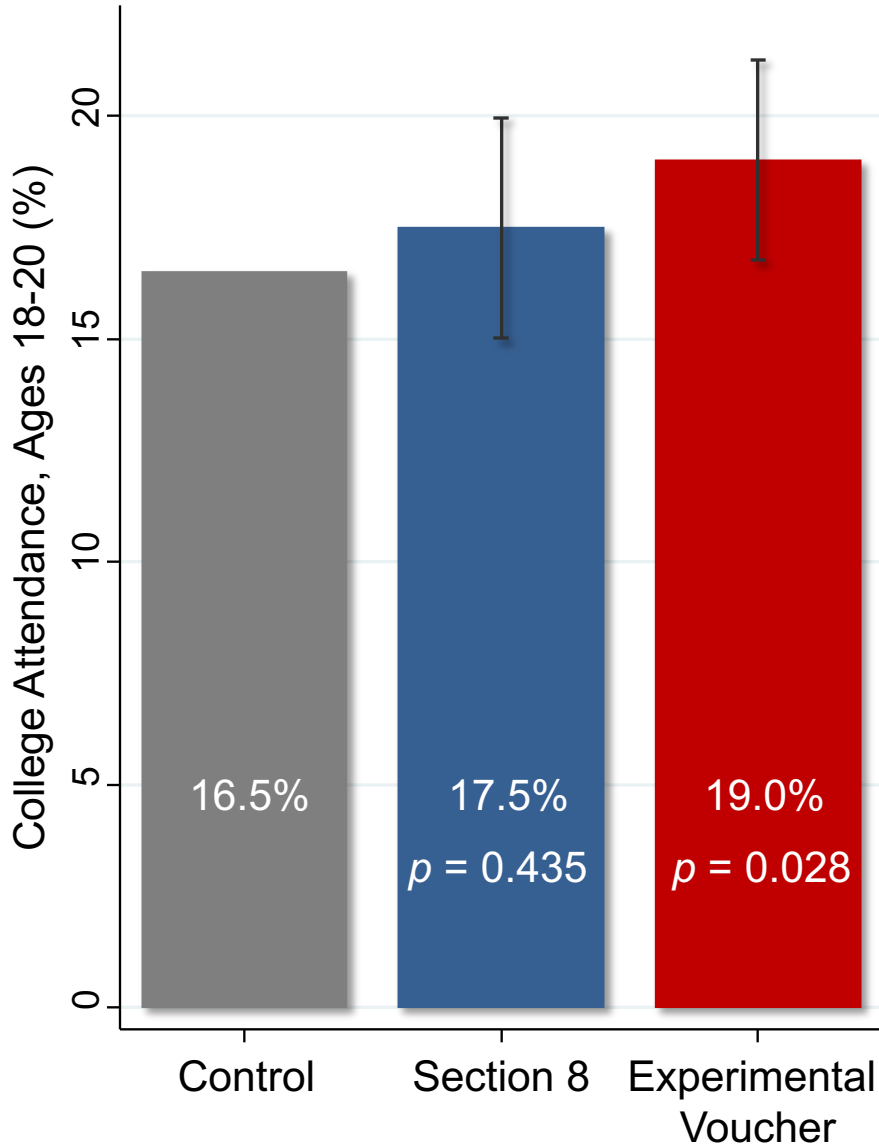
Impacts of Experimental Voucher by Age of Earnings Measurement

For Children Below Age 13 at Random Assignment

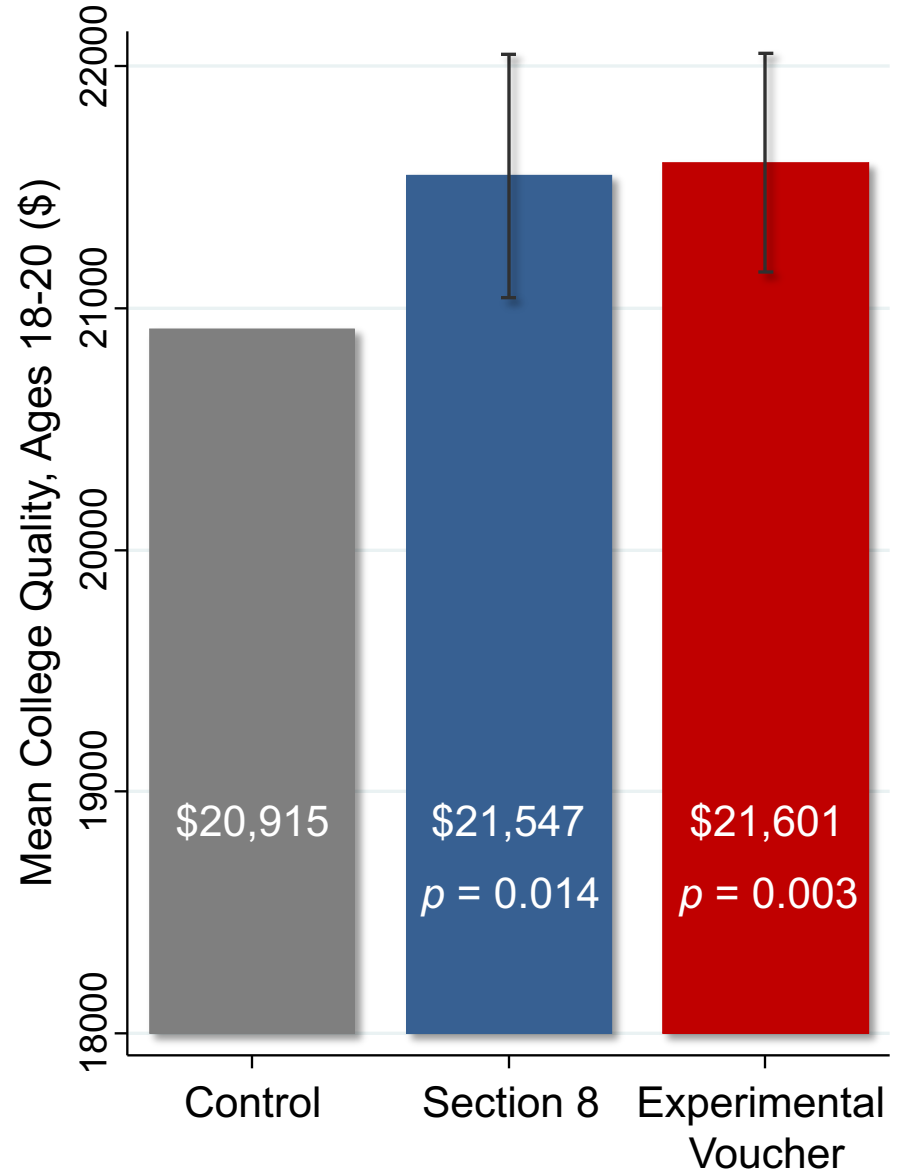


Impacts of MTO on Children Below Age 13 at Random Assignment

(a) College Attendance (ITT)

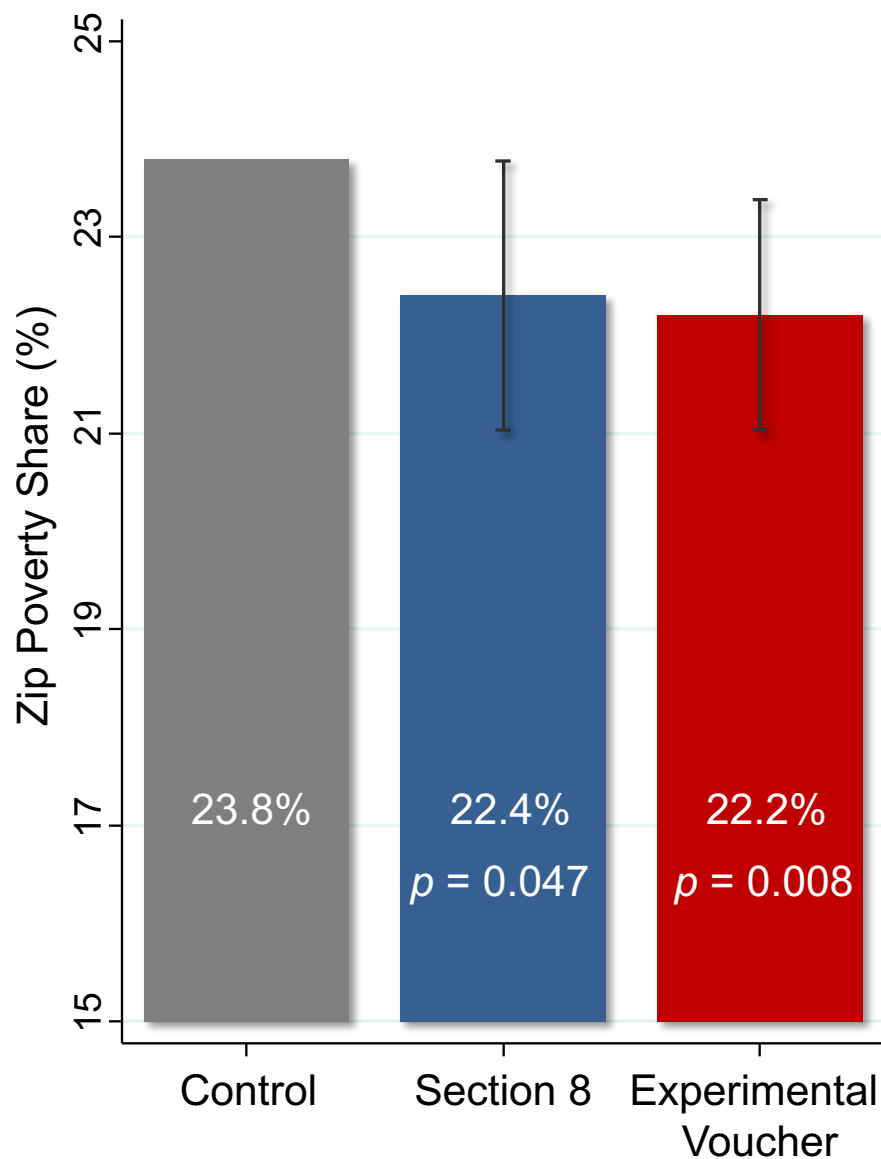


(b) College Quality (ITT)

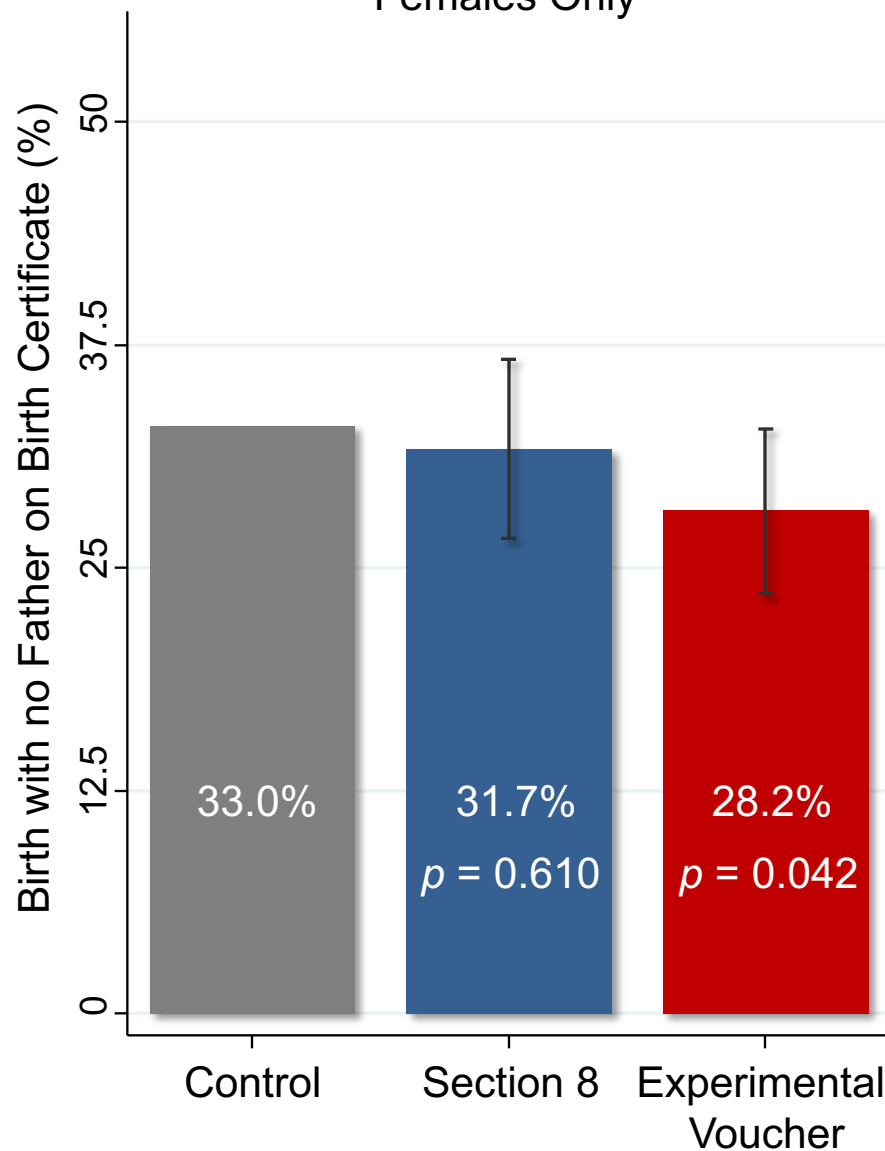


Impacts of MTO on Children Below Age 13 at Random Assignment

(a) ZIP Poverty Share in Adulthood (ITT)



(b) Birth with no Father Present (ITT)
Females Only

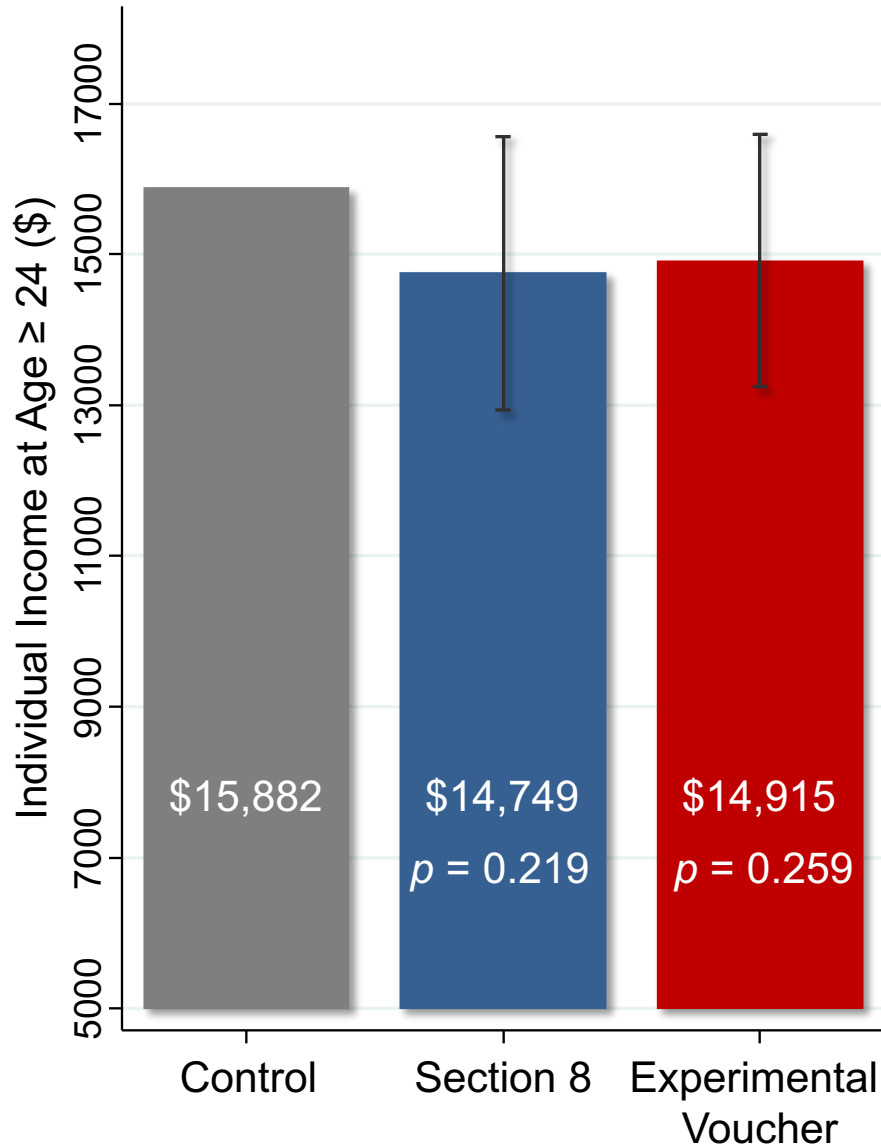


Treatment Effects on Older Children

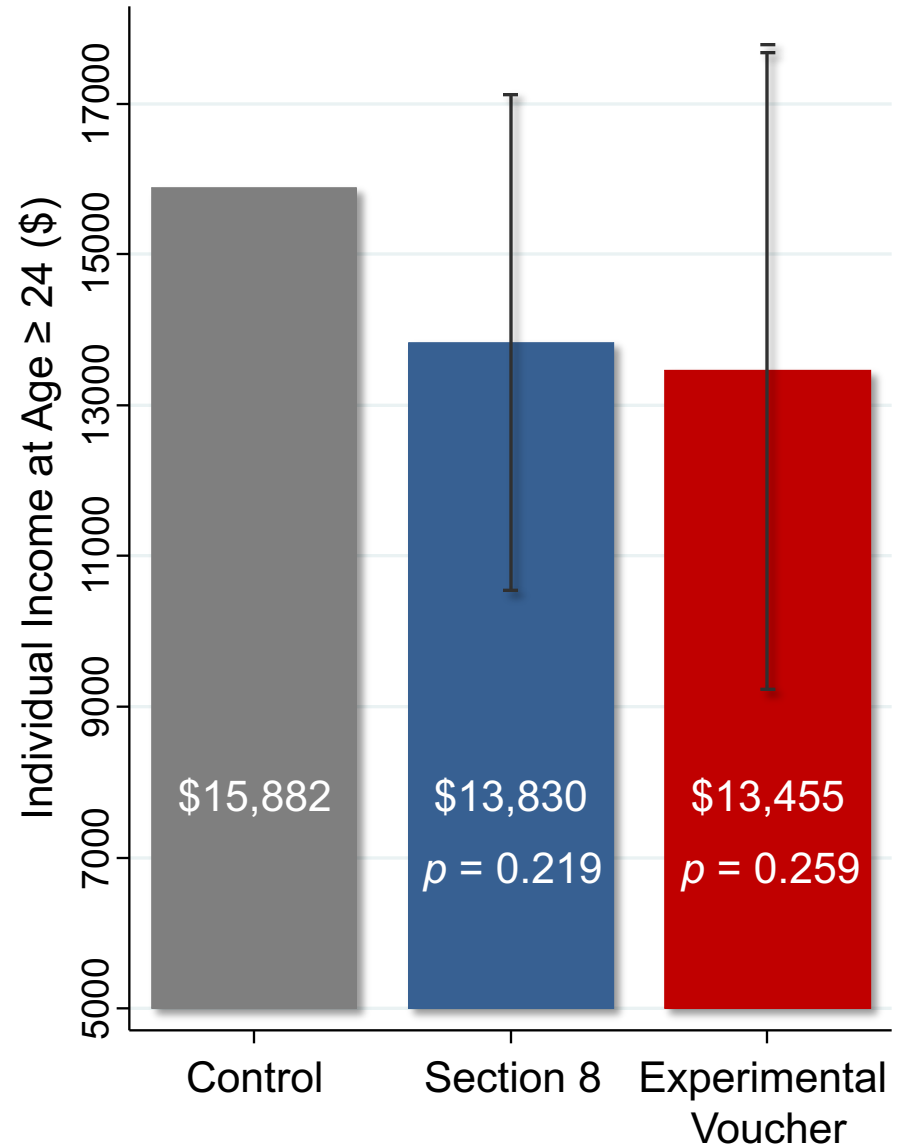
- Next, turn to children who were ages 13-18 at random assignment
 - Replicate same analysis as above

Impacts of MTO on Children Age 13-18 at Random Assignment

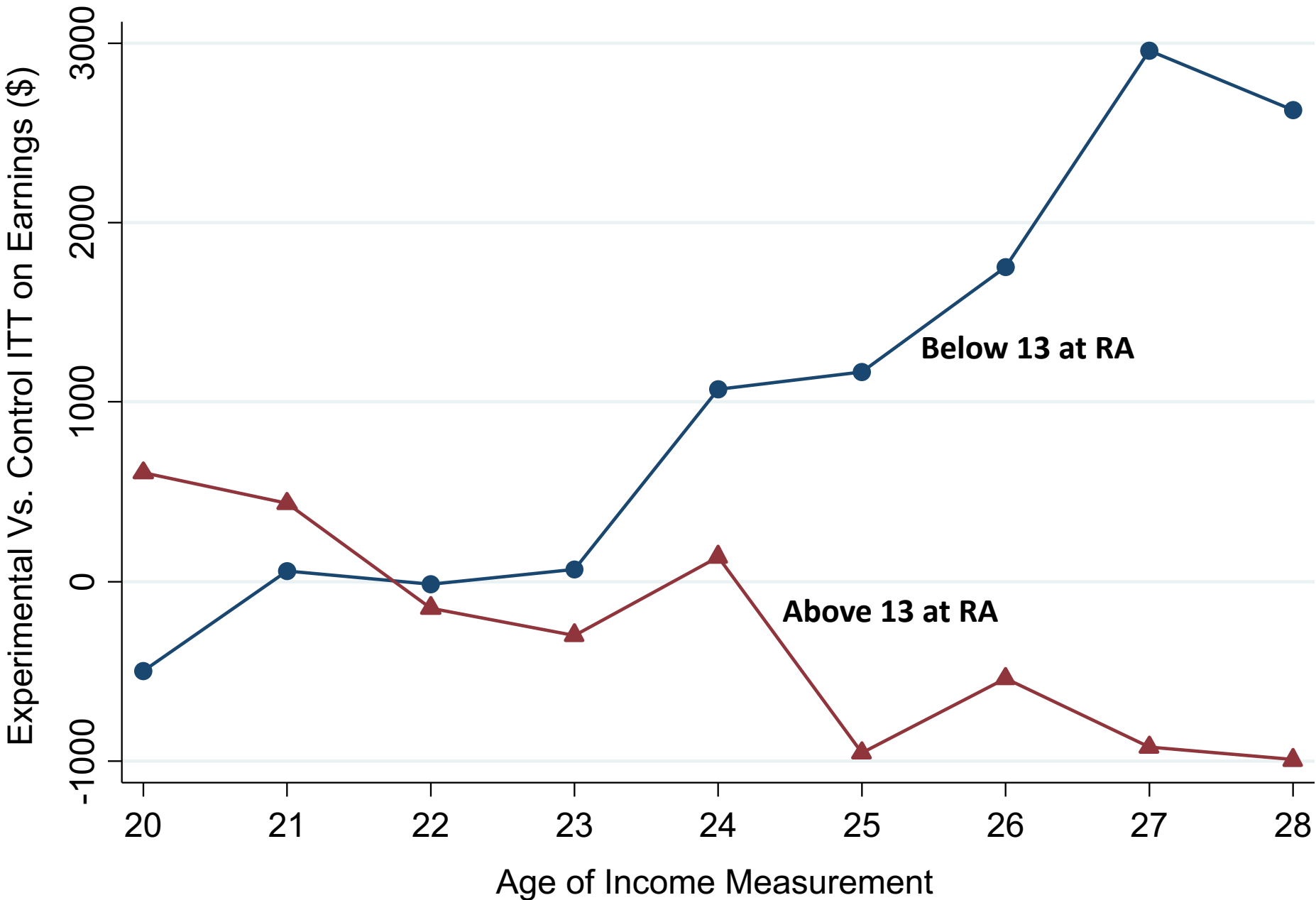
(a) Individual Earnings (ITT)



(b) Individual Earnings (TOT)

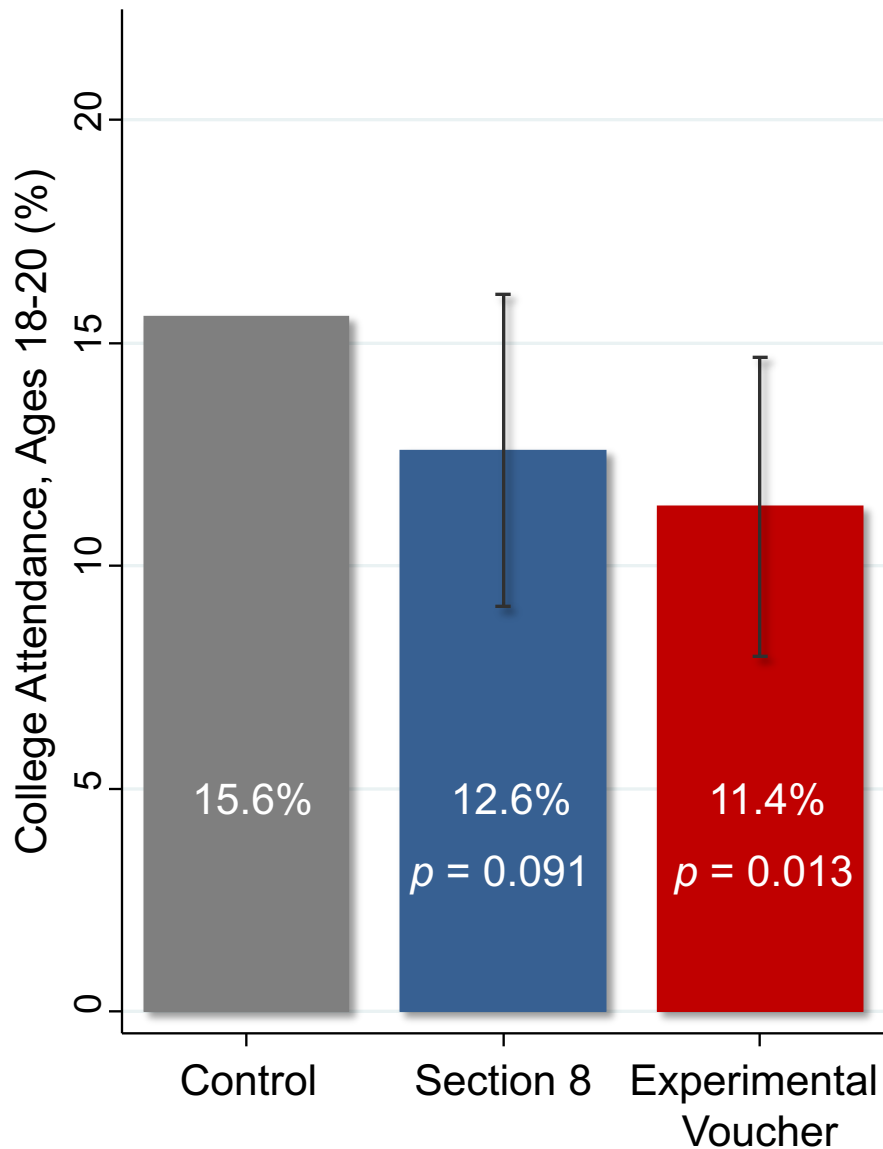


Impacts of Experimental Voucher by Age of Earnings Measurement

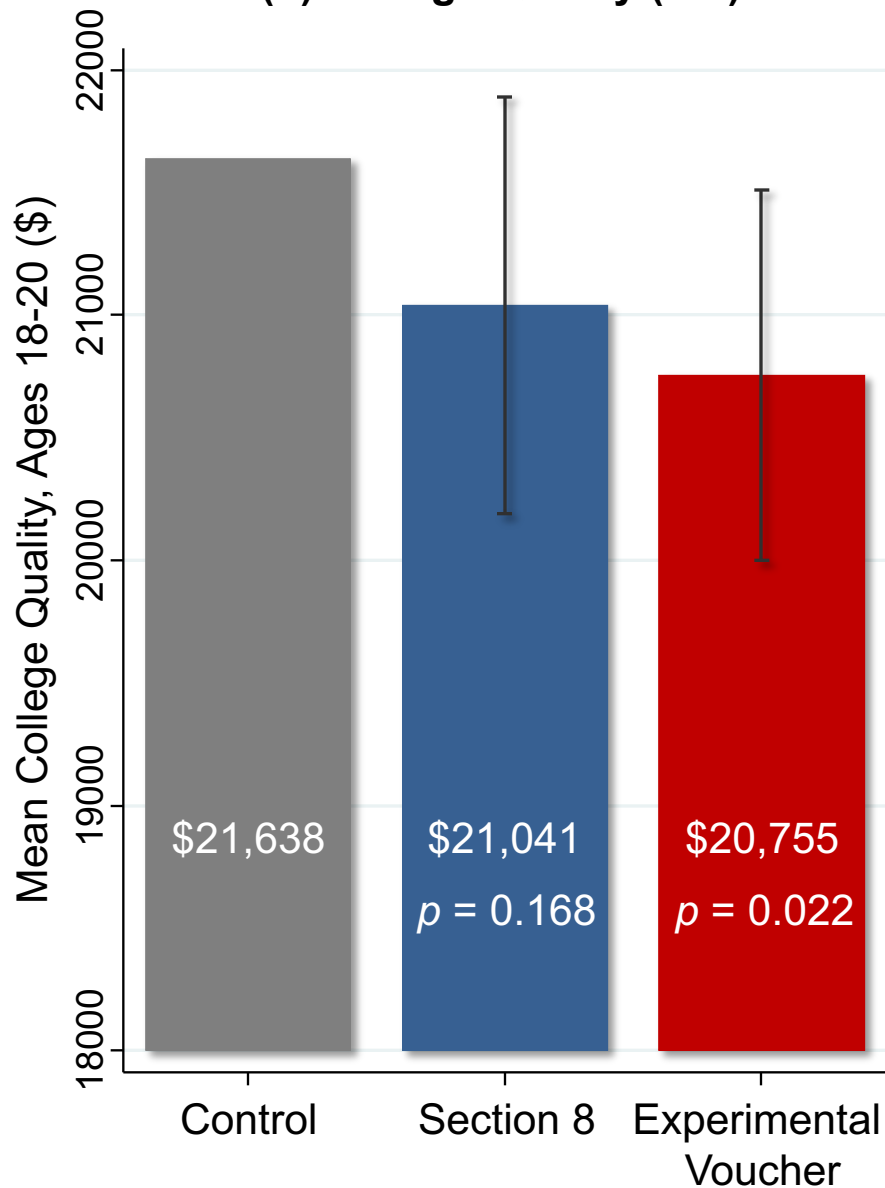


Impacts of MTO on Children Age 13-18 at Random Assignment

(a) College Attendance (ITT)

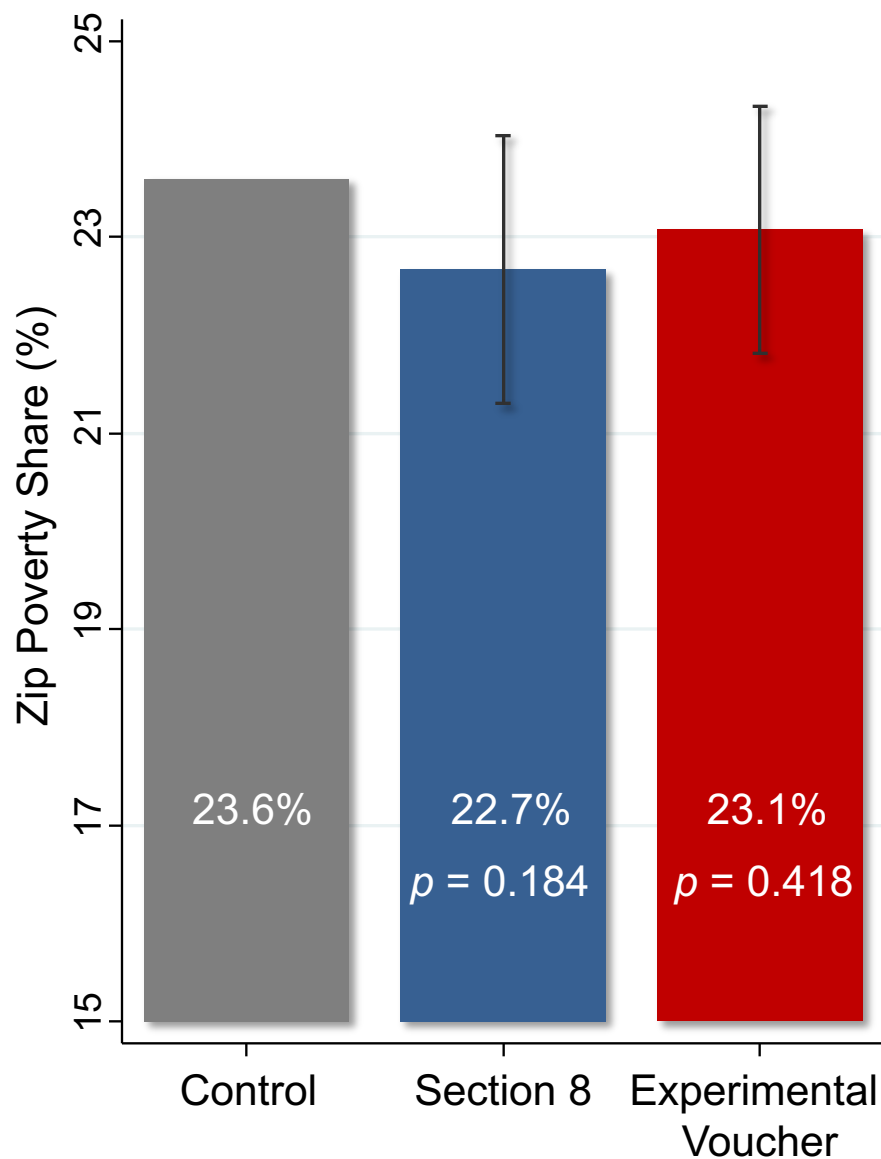


(b) College Quality (ITT)

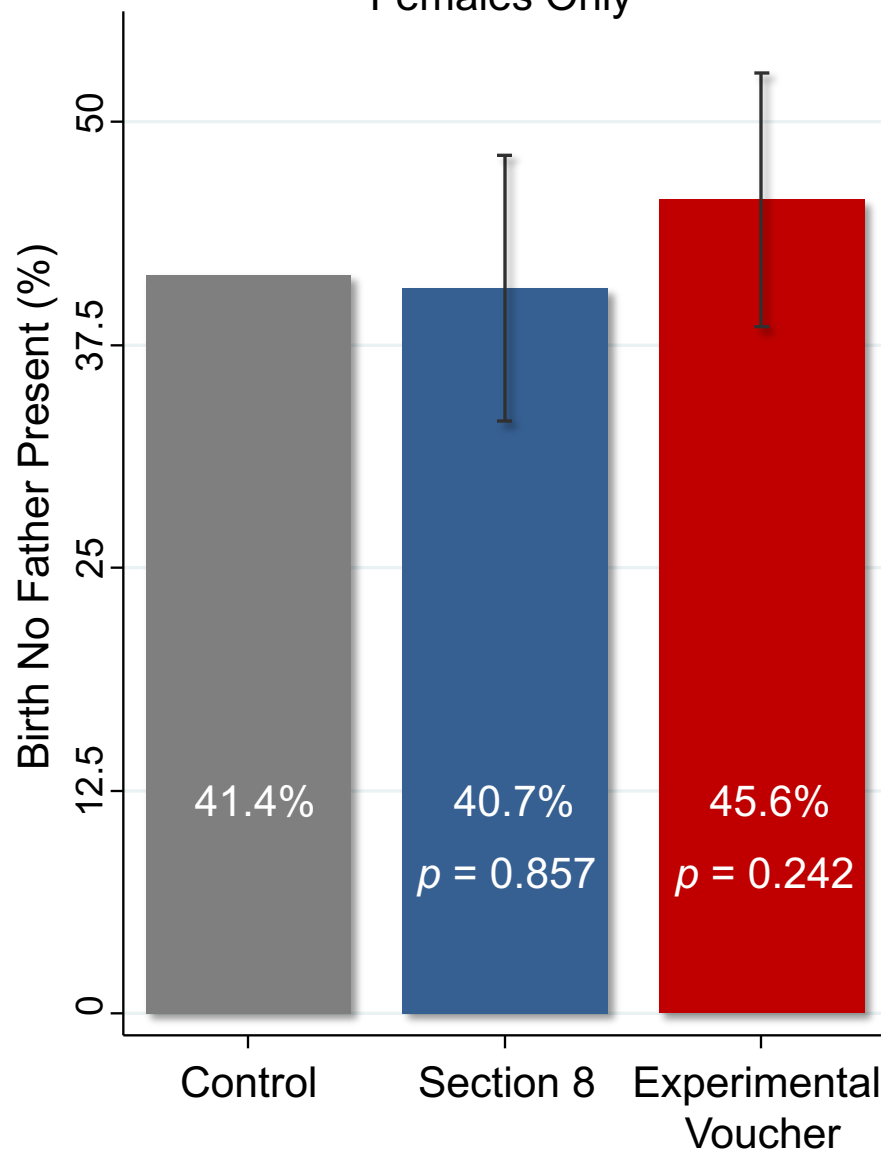


Impacts of MTO on Children Age 13-18 at Random Assignment

(a) ZIP Poverty Share in Adulthood (ITT)



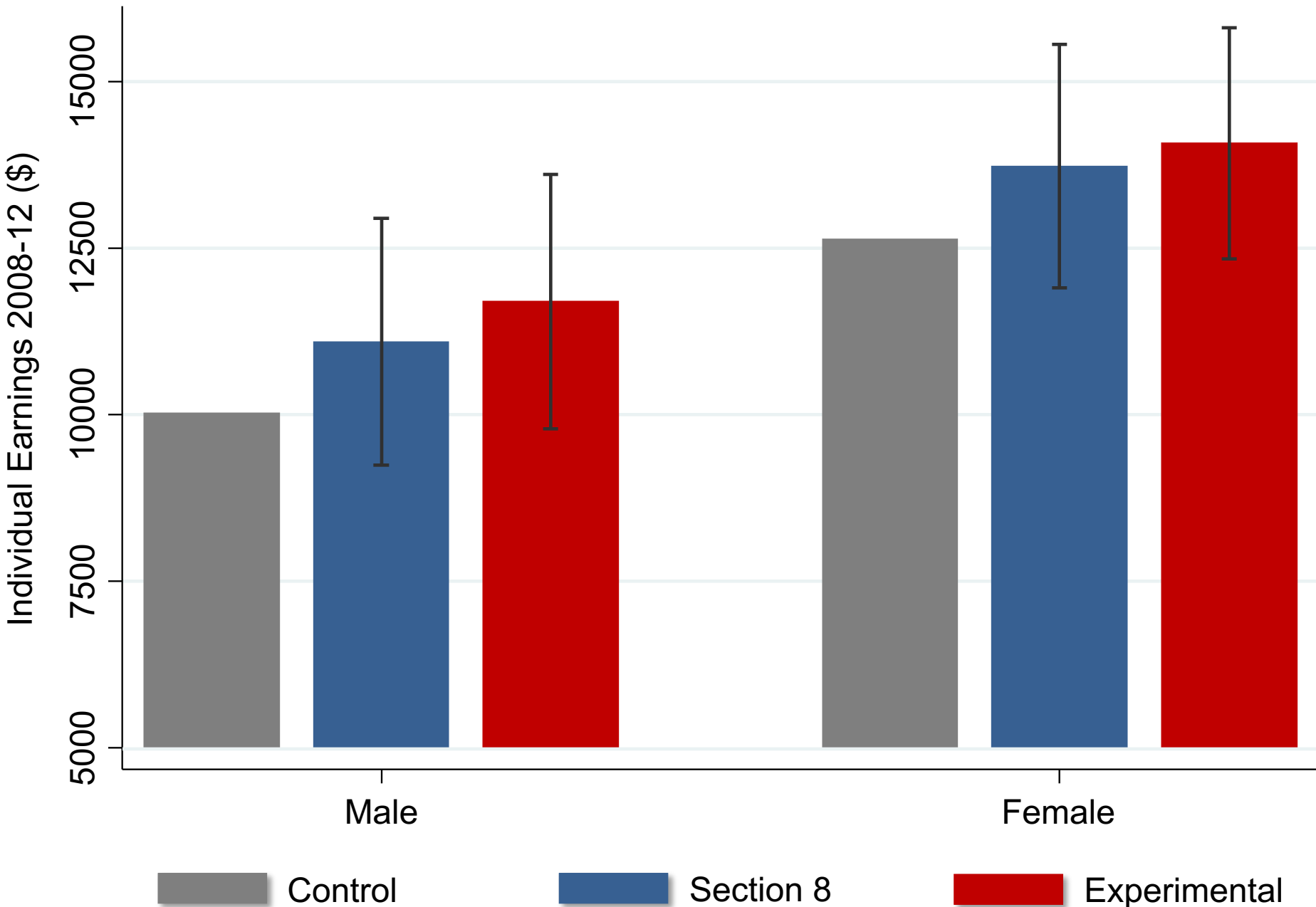
(b) Birth with no Father Present (ITT)
Females Only



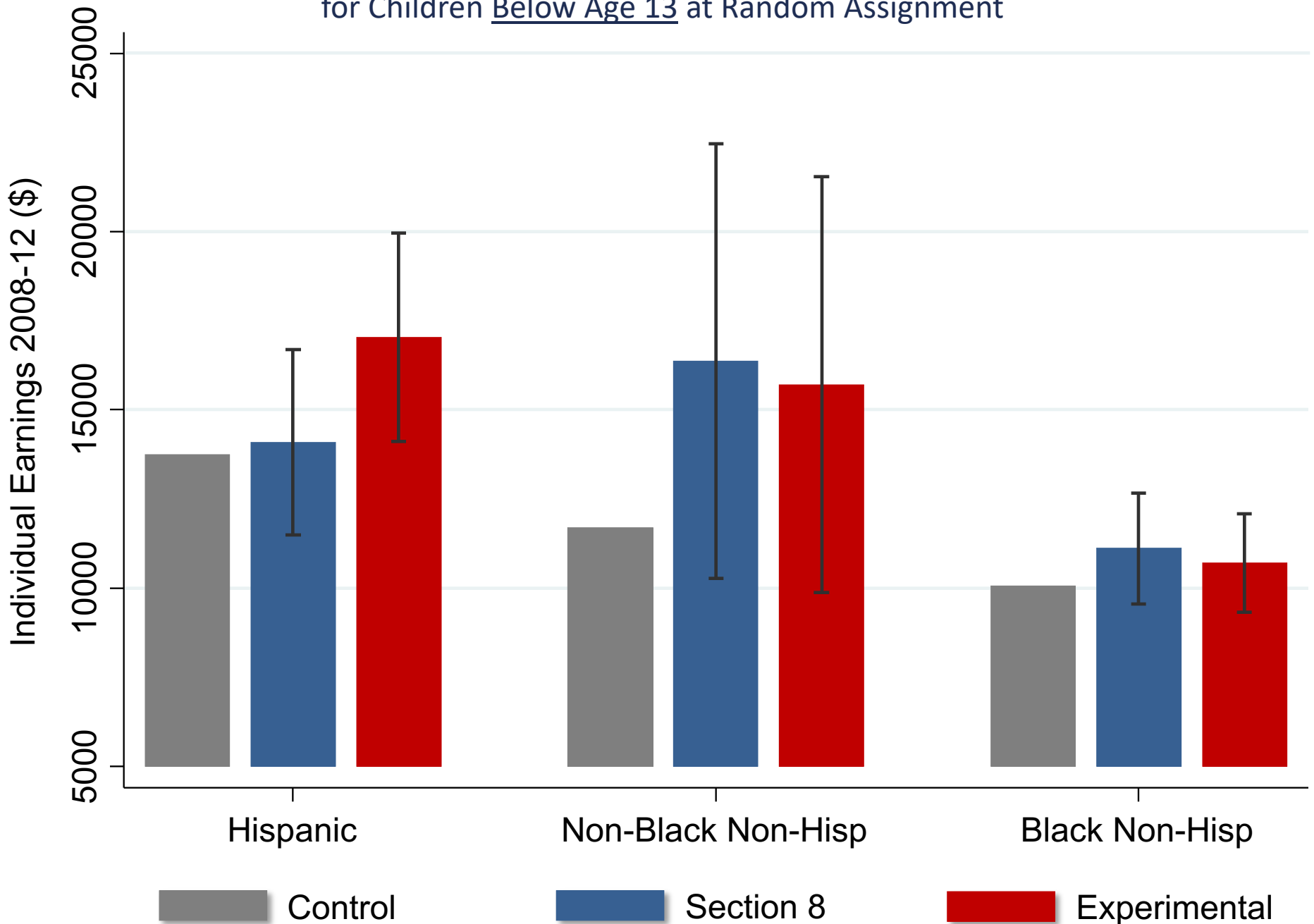
Heterogeneity

- Prior work has analyzed variation in treatment effects across sites, racial groups, and gender
- Replicate analysis across these groups for children below age 13 at RA

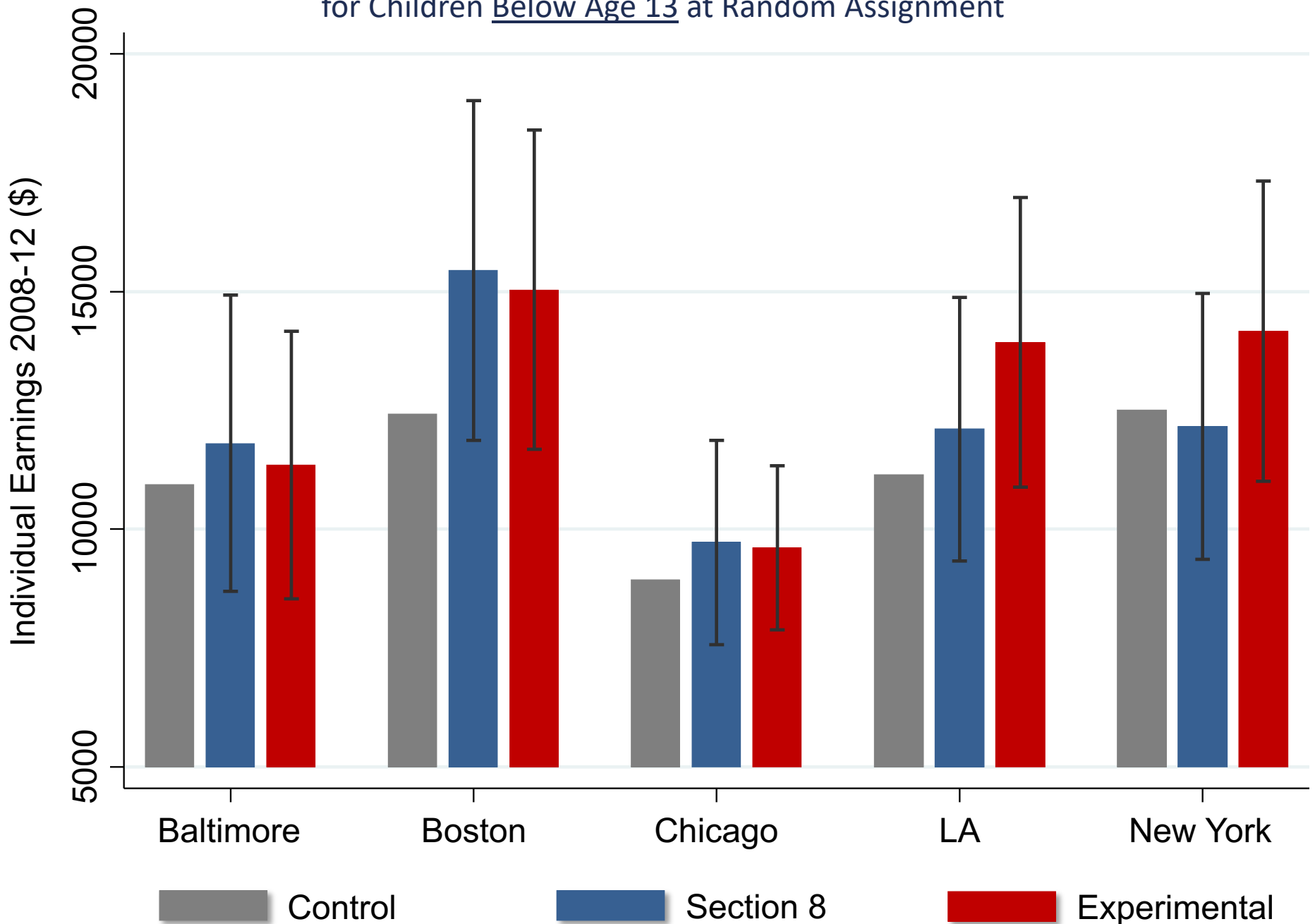
Impacts of MTO on Individual Earnings (ITT) by Gender for Children Below Age 13 at Random Assignment



Impacts of MTO on Individual Earnings (ITT) by Race for Children Below Age 13 at Random Assignment



Impacts of MTO on Individual Earnings (ITT) by Site for Children Below Age 13 at Random Assignment



Multiple Hypothesis Testing

- Given extent to which heterogeneity has been explored in MTO data, one should be concerned about multiple hypothesis testing
- Our study simply explores one more dimension of heterogeneity: age of child
- Any post-hoc analysis will detect “significant” effects ($p < 0.05$) even under the null of no effects if one examines a sufficiently large number of subgroups
- Can account for multiple tests by testing omnibus null that treatment effect is zero in all subgroups studied to date (gender, race, site, and age)
 - Two approaches: parametric F test and non-parametric permutation test

Multiple Comparisons: F Tests for Subgroup Heterogeneity

Dep. Var.:	Indiv. Earnings 2008-12 (\$) (1)	Hhold. Inc. 2008-12 (\$) (2)	College Attendance 18-20 (%) (3)	College Quality 18-20 (\$) (4)	Married (%) (5)	Poverty Share in ZIP 2008-12 (%) (6)
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Panel A: p-values for Comparisons by Age Group

Exp. vs. Control	0.0203	0.0034	0.0035	0.0006	0.0814	0.0265
Sec. 8 vs. Control	0.0864	0.0700	0.1517	0.0115	0.0197	0.0742
Exp & Sec. 8 vs. Control	0.0646	0.0161	0.0218	0.0020	0.0434	0.0627

Panel B: p-values for Comparisons by Age, Site, Gender, and Race Groups

Exp. vs. Control	0.1121	0.0086	0.0167	0.0210	0.2788	0.0170
Sec. 8 vs. Control	0.0718	0.1891	0.1995	0.0223	0.1329	0.0136
Exp & Sec. 8 vs. Control	0.1802	0.0446	0.0328	0.0202	0.1987	0.0016

Multiple Comparisons: Permutation Tests for Subgroup Heterogeneity

p-value	Age		Race			Gender		Site					Min
	< 13	>= 13	Black	Hisp	Other	M	F	Balt	Bos	Chi	LA	NYC	
Truth	0.014	0.258	0.698	0.529	0.923	0.750	0.244	0.212	0.720	0.287	0.491	0.691	0.014

Multiple Comparisons: How to Construct Permutation Tests for Subgroup Heterogeneity

EXAMPLE

p-value	Age		Race			Gender		Site					Min
	< 13	>= 13	Black	Hisp	Other	M	F	Balt	Bos	Chi	LA	NYC	
Truth	0.014	0.258	0.698	0.529	0.923	0.750	0.244	0.212	0.720	0.287	0.491	0.691	0.014
<u>Placebos</u>													
1	0.197	0.653	0.989	0.235	0.891	0.568	0.208	0.764	0.698	0.187	0.588	0.122	0.122
2	0.401	0.344	0.667	0.544	0.190	0.292	0.259	0.005	0.919	0.060	0.942	0.102	0.005
3	0.878	0.831	0.322	0.511	0.109	0.817	0.791	0.140	0.180	0.248	0.435	0.652	0.109
4	0.871	0.939	0.225	0.339	0.791	0.667	0.590	0.753	0.750	0.123	0.882	0.303	0.123
5	0.296	0.386	0.299	0.067	0.377	0.340	0.562	0.646	0.760	0.441	0.573	0.342	0.067
6	0.299	0.248	0.654	0.174	0.598	0.127	0.832	0.284	0.362	0.091	0.890	0.097	0.091
7	0.362	0.558	0.477	0.637	0.836	0.555	0.436	0.093	0.809	0.767	0.422	0.736	0.093
8	0.530	0.526	0.662	0.588	0.238	0.875	0.986	0.386	0.853	0.109	0.826	0.489	0.109
9	0.299	0.990	0.917	0.214	0.660	0.322	0.048	0.085	0.038	0.527	0.810	0.854	0.038
10	0.683	0.805	0.017	0.305	0.807	0.505	0.686	0.356	0.795	0.676	0.472	0.523	0.017
Adjusted p-value (example)													0.100

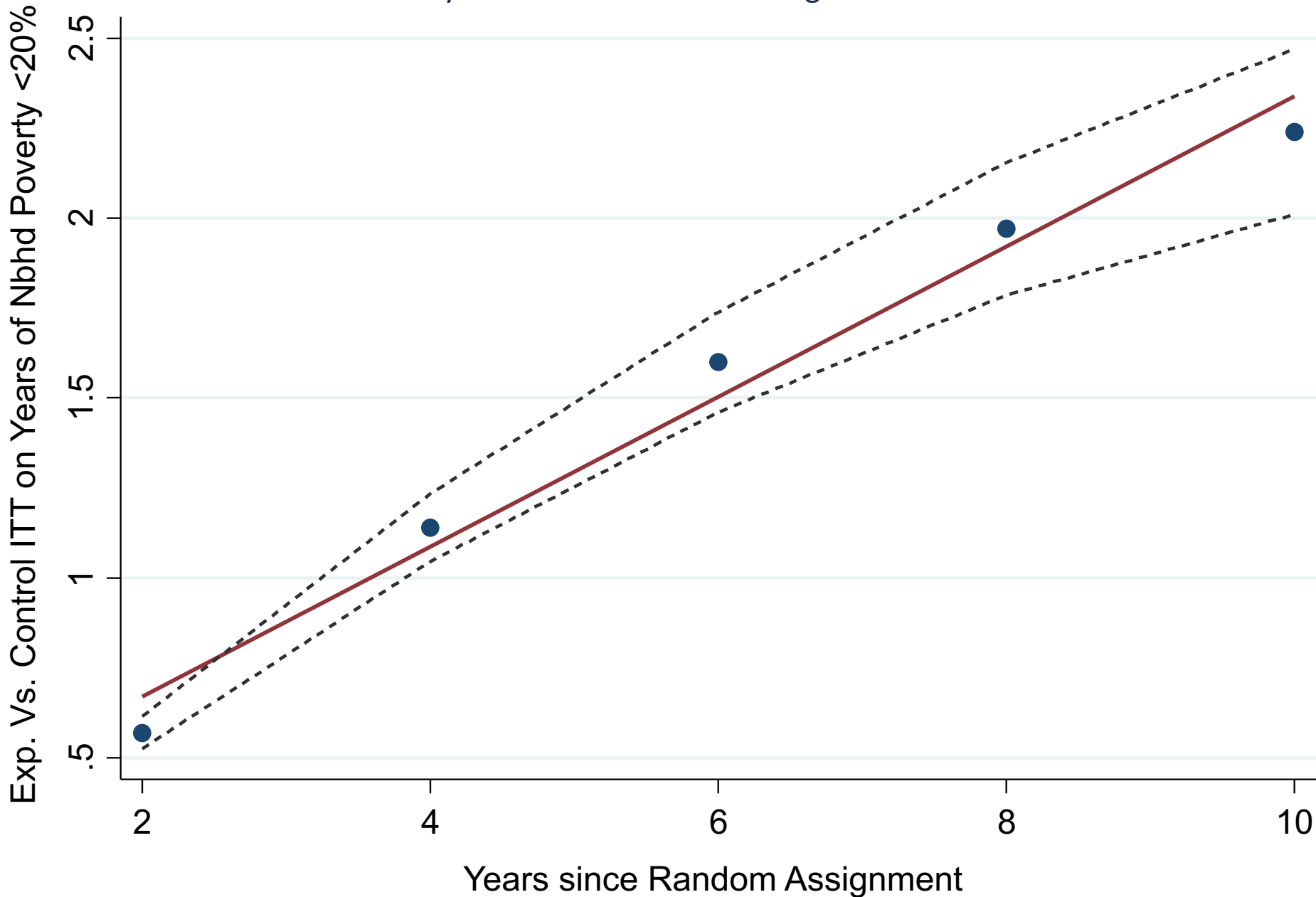
Multiple Hypothesis Testing

- Conduct permutation test for all five outcomes we analyzed above
- Calculate fraction of placebos in which p value for *all five* outcomes in any one of the 12 subgroups is below true p values for <13 group
 - Yields a p value for null hypothesis that there is no treatment effect on any of the five outcomes adjusted for multiple testing
 - Adjusted $p < 0.01$ based on 1000 replications

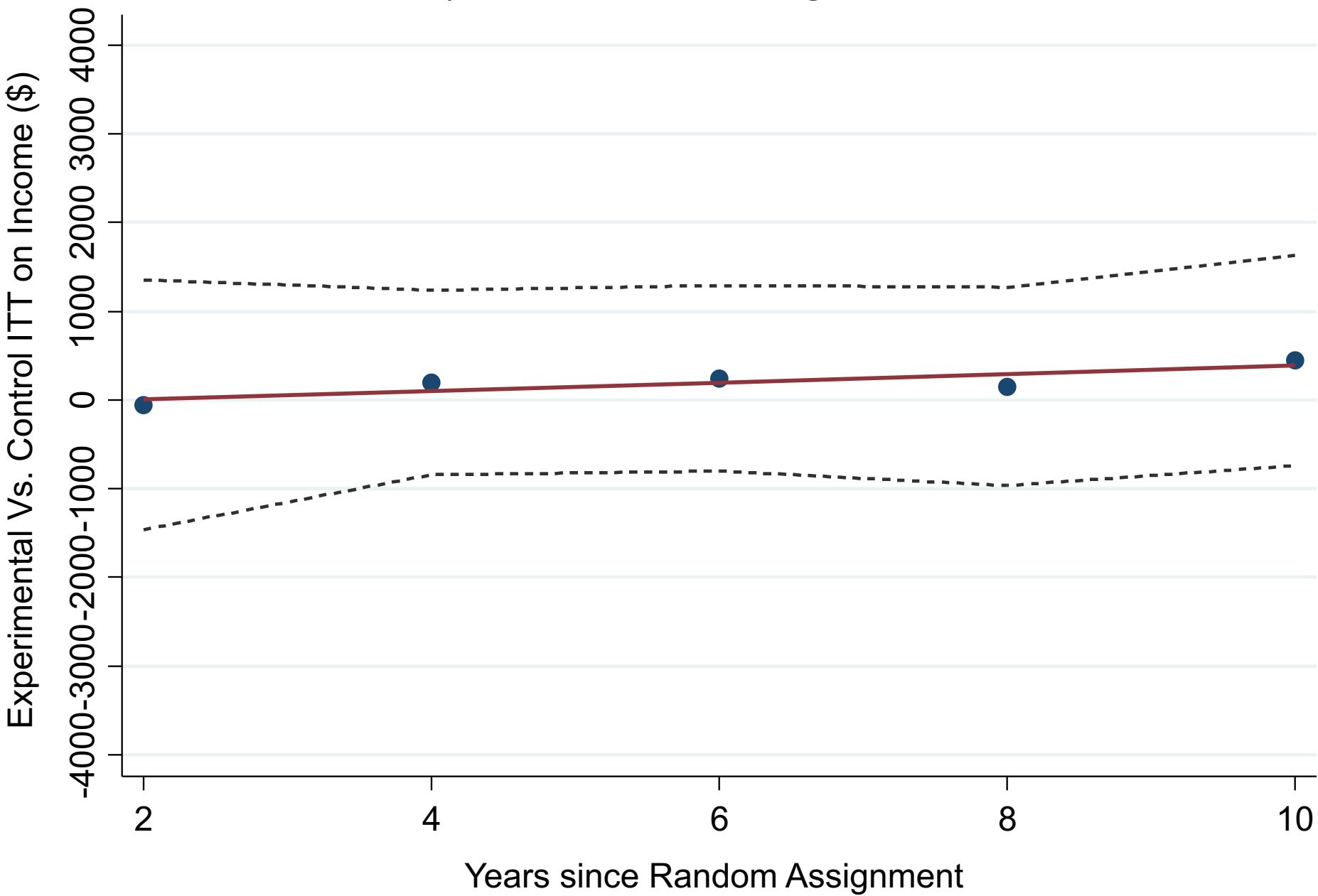
Treatment Effects on Adults

- Previous work finds no effects on adults' economic outcomes [Kling et al. 2007, Sanbonmatsu et al. 2011]
- Re-evaluate impacts on adults' outcomes using tax data
- Does exposure time matter for adults' outcomes as it does for children? [Clampet-Lundquist and Massey 2008]

Impacts of Experimental Voucher on Adults Exposure to Low-Poverty Neighborhoods by Years Since Random Assignment

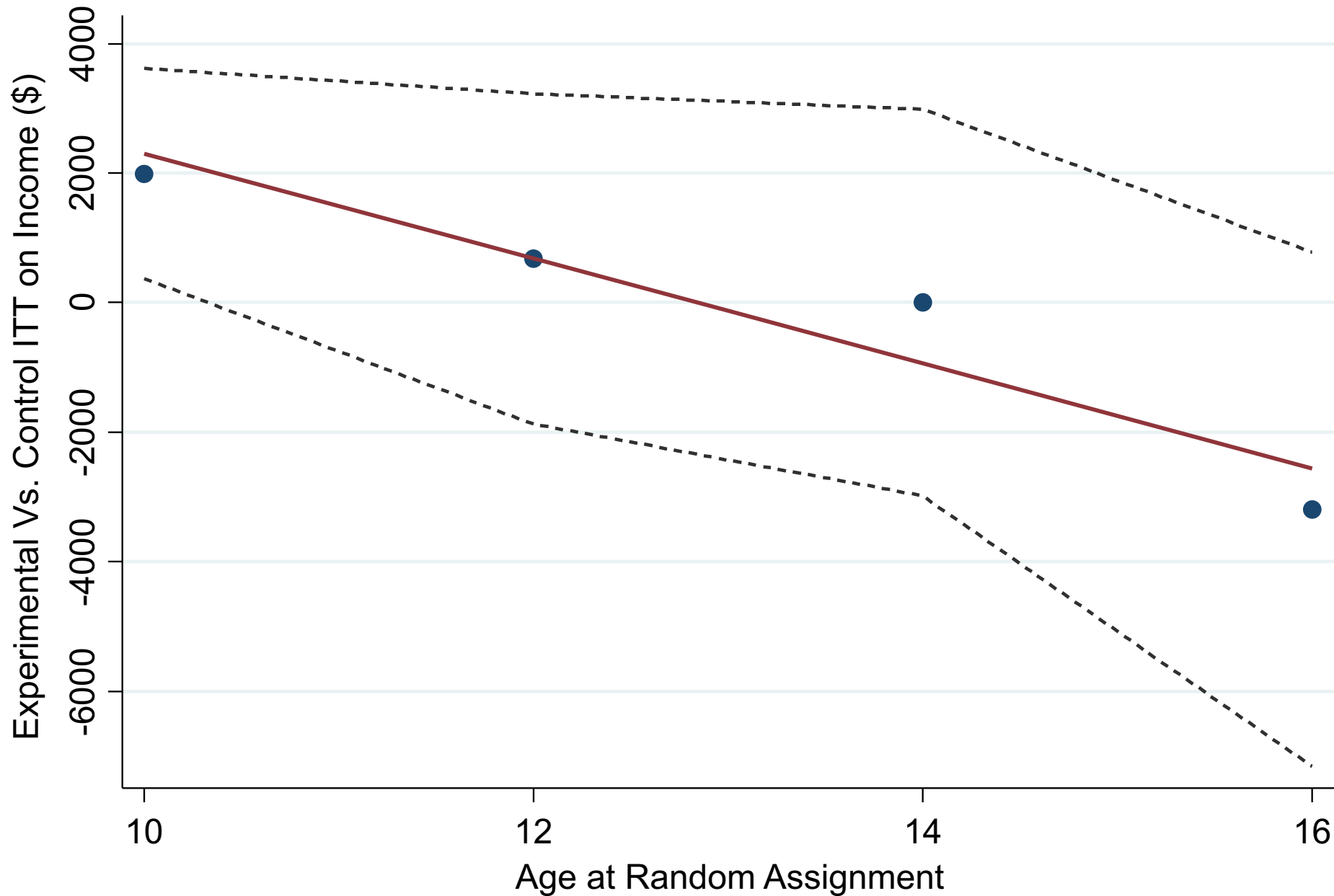


Impacts of Experimental Voucher on Adults' Individual Earnings by Years Since Random Assignment



Impacts of Experimental Voucher by Child's Age at Random Assignment

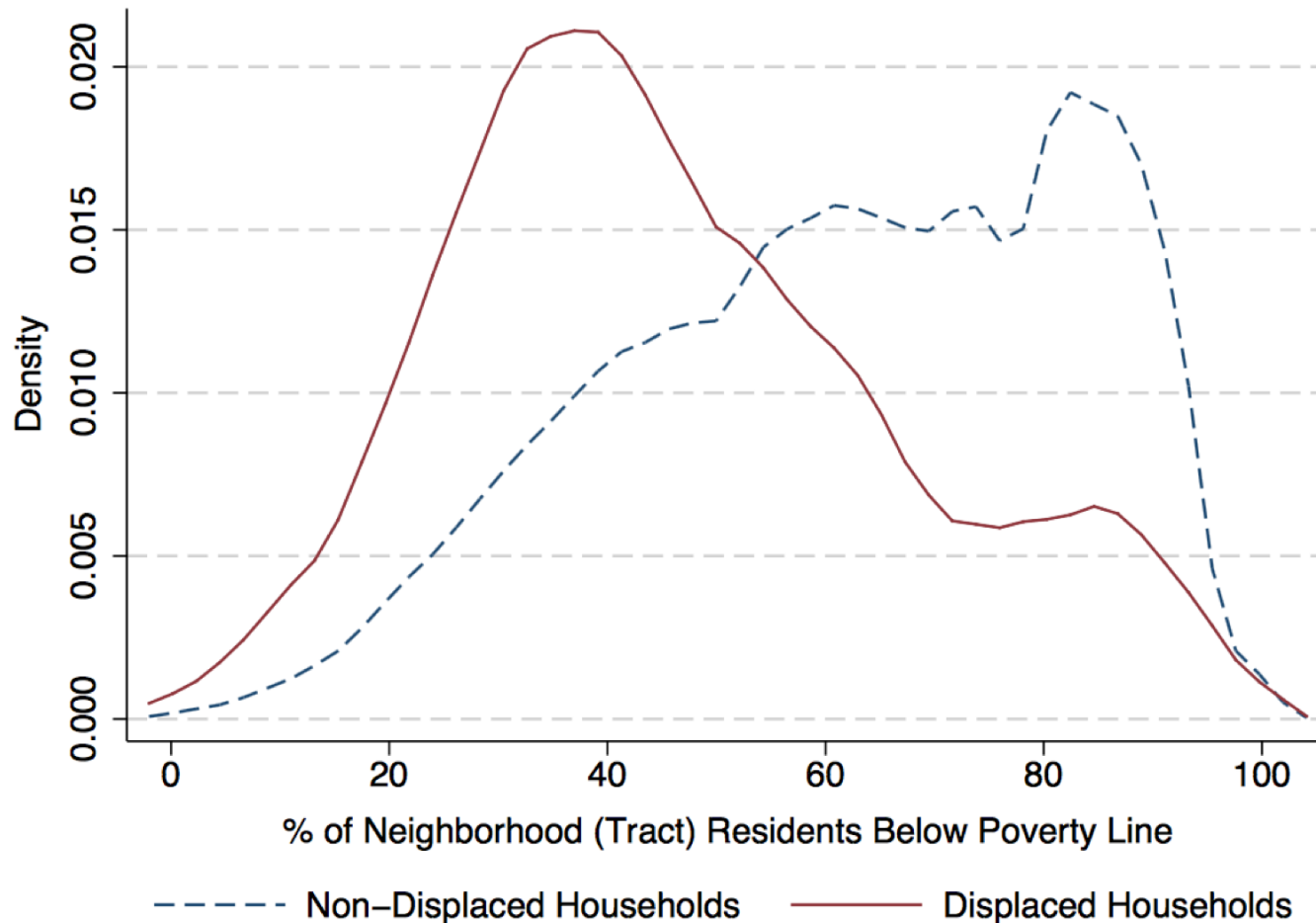
Household Income, Age ≥ 24 (\$)



Chyn (2016)

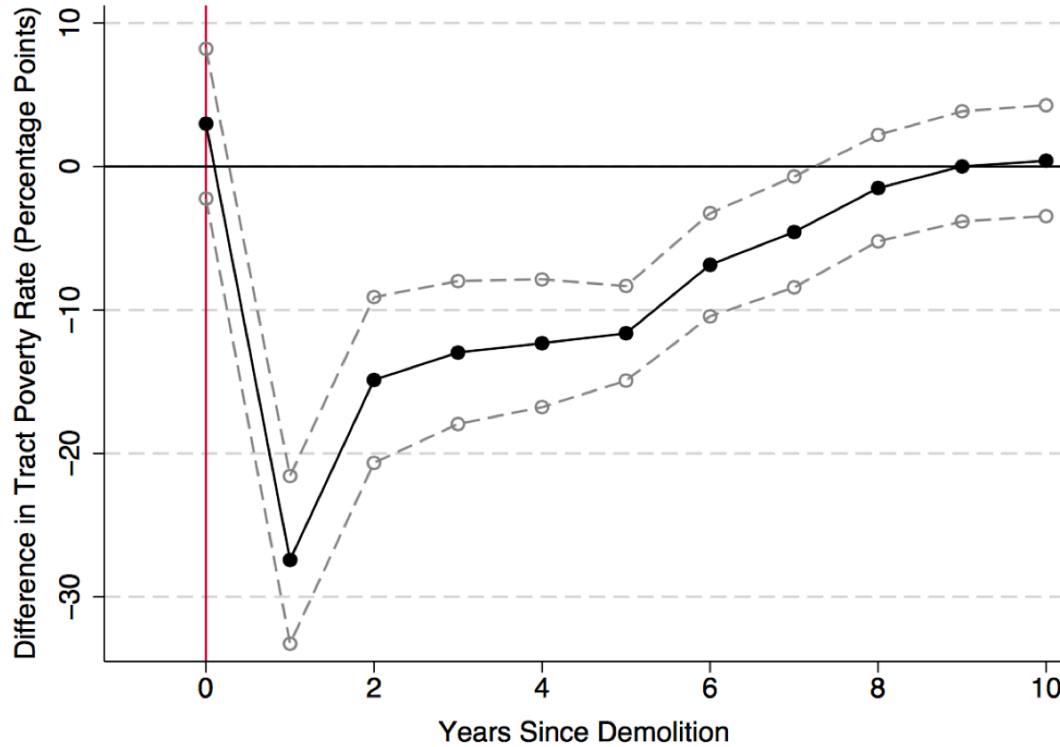
- Chyn (2016): “Moved to Opportunity: The Long-Run Effect of Public Housing Demolition on Labor Market Outcomes of Children”
 - Hope IV demolitions
 - Previous work documents impacts on test scores (Jacob 2004: “Public Housing, Housing Vouchers, and Student Achievement: Evidence from Public Housing Demolitions in Chicago”, The American Economic Review)
- Link to data on earnings outcomes using administrative records
 - Compare to Section 8 outcomes

Figure 1: Density of Neighborhood Poverty for Displaced (Treated) and Non-displaced (Control) Households



Notes: This figure displays the density of the Census tract-level poverty rate for households ($N = 2,767$) with at least one child (age 7 to 18 at baseline) affected by demolition. Poverty rates for each household are duration-weighted averages over all locations that a household lived since being displaced (treated) by housing demolition. Household location is tracked to 2009. The duration-weighted poverty rate for households that were displaced by demolition is shown in the solid red line, while households from non-demolished buildings are shown in the dashed blue line.

Figure 2: Difference in Neighborhood Poverty For Displaced and Non-displaced Households by Post-Demolition Year



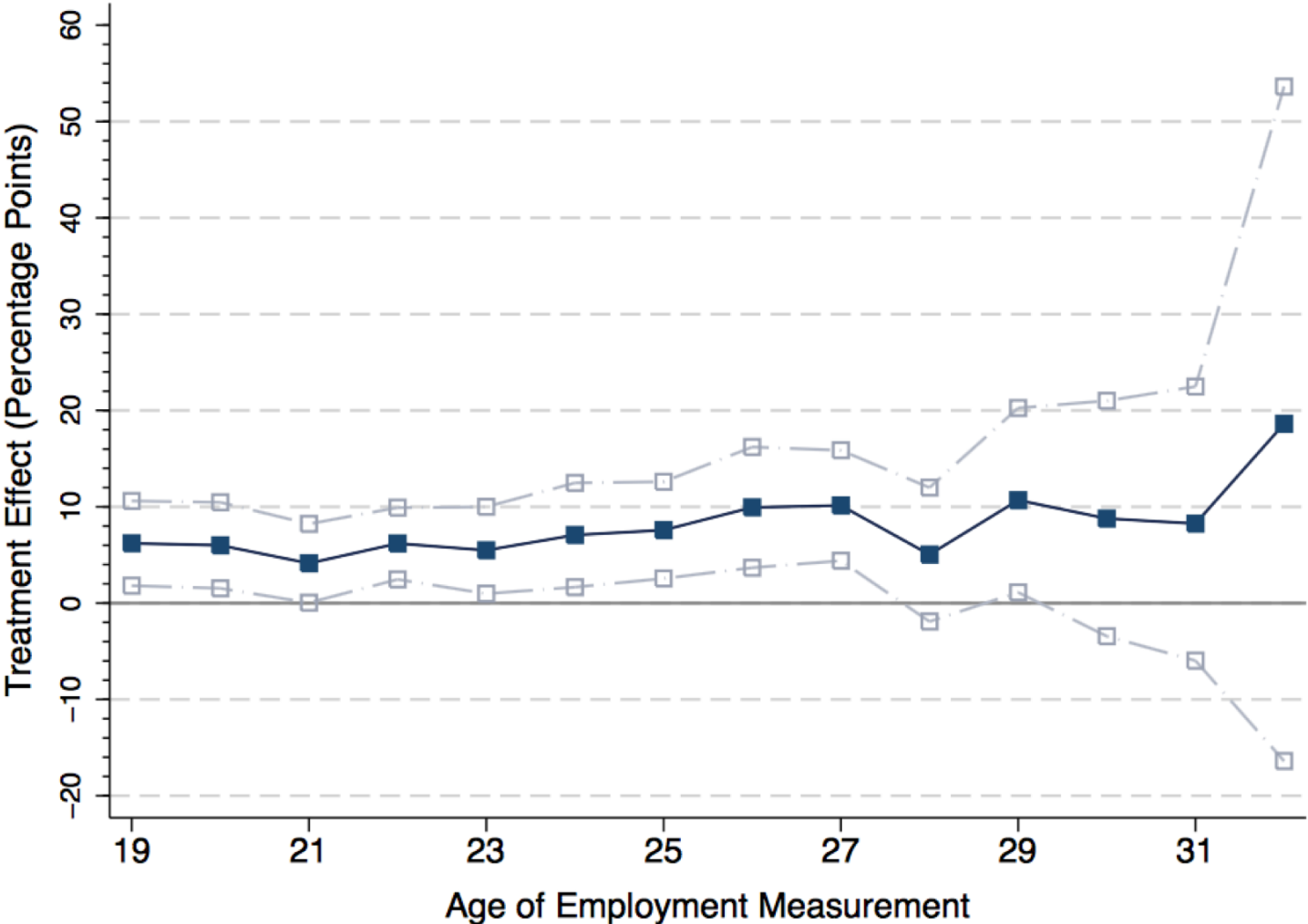
Notes: This figure illustrates the change over time in the difference in neighborhood poverty rate between displaced (treated) and non-displaced (control) households with children (age 7 to 18 at baseline). Specifically, I plot (in solid black) the set of coefficients π_y for $y \in \{0, \dots, 10\}$ from the following specification:

$$pbpov_{htp} = \sum_{y=0}^{y=10} \pi_y \text{treat}_h \mathbf{1}(t - t^* = y) + \sum_{y=0}^{y=10} \delta_y \mathbf{1}(t - t^* = y) + \psi_p + \epsilon_{ht}$$

where h indexes a household; t represents years; and p indexes projects. The dependent variable is the percentage of residents living below the poverty line in a Census tract and ψ_p is a set of project fixed effects. The variable t^* represents the year of demolition for a particular household. Recall that public housing demolitions occur from 1995-1998 in my sample. The variable treat_h is an indicator for treatment (displaced) status. The data used with this specification is a panel for a particular household where the first observation is the poverty rate based on the household's address at the time of demolition (t^*). Hence, the set of coefficients π_y represent the difference in poverty rate between displaced (treated) and non-displaced (control) households in a particular post demolition period (y). There are 2,767 households in the sample. The dashed gray lines in the figure also outline the 95-percent confidence interval for the year-specific point estimates.

Figure 3: Labor-Market Treatment Effects for All Children by Age of Measurement

(a) Dependent Variable: Employed (=1)



(b) Dependent Variable: Annual Earnings (\$)

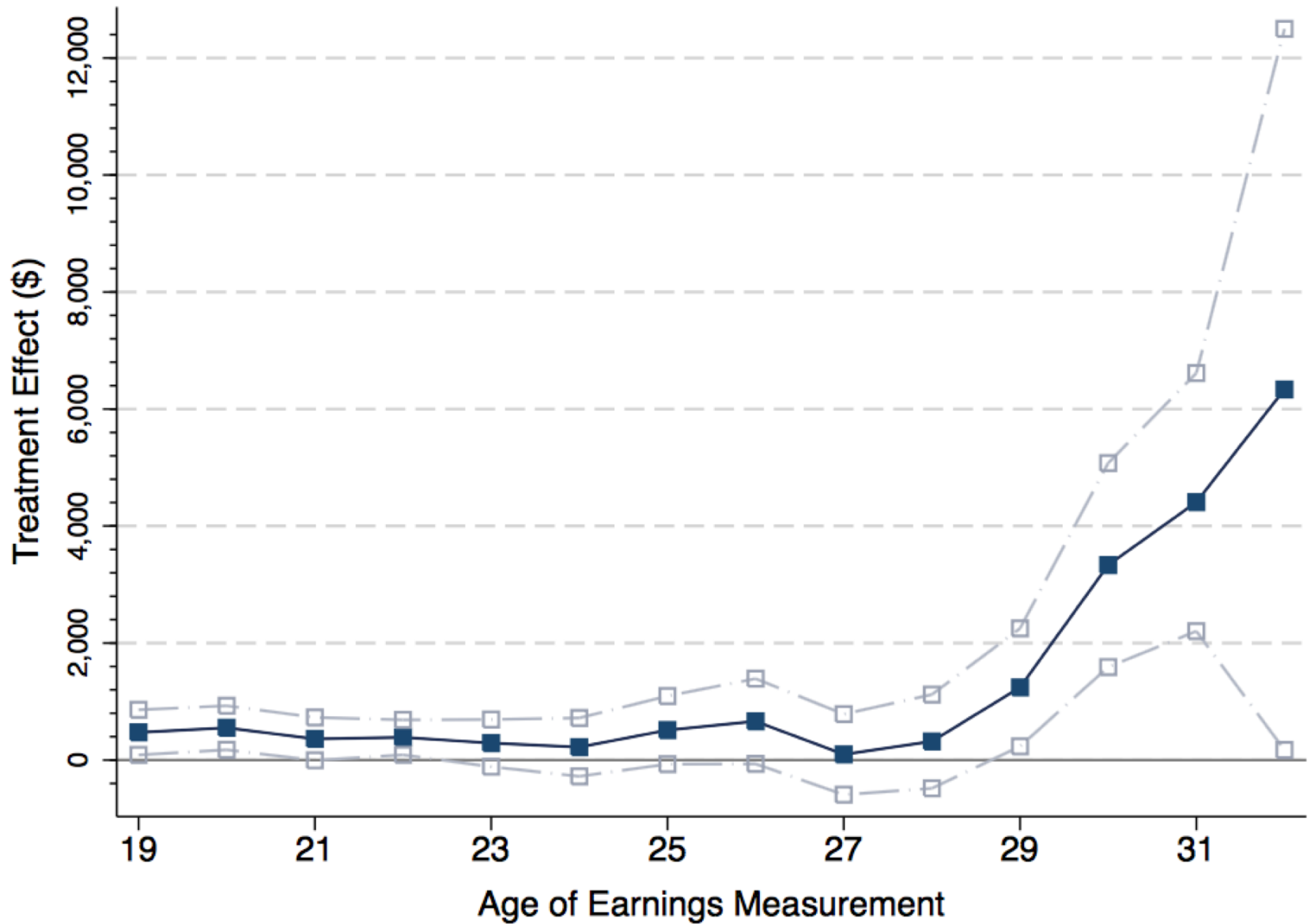
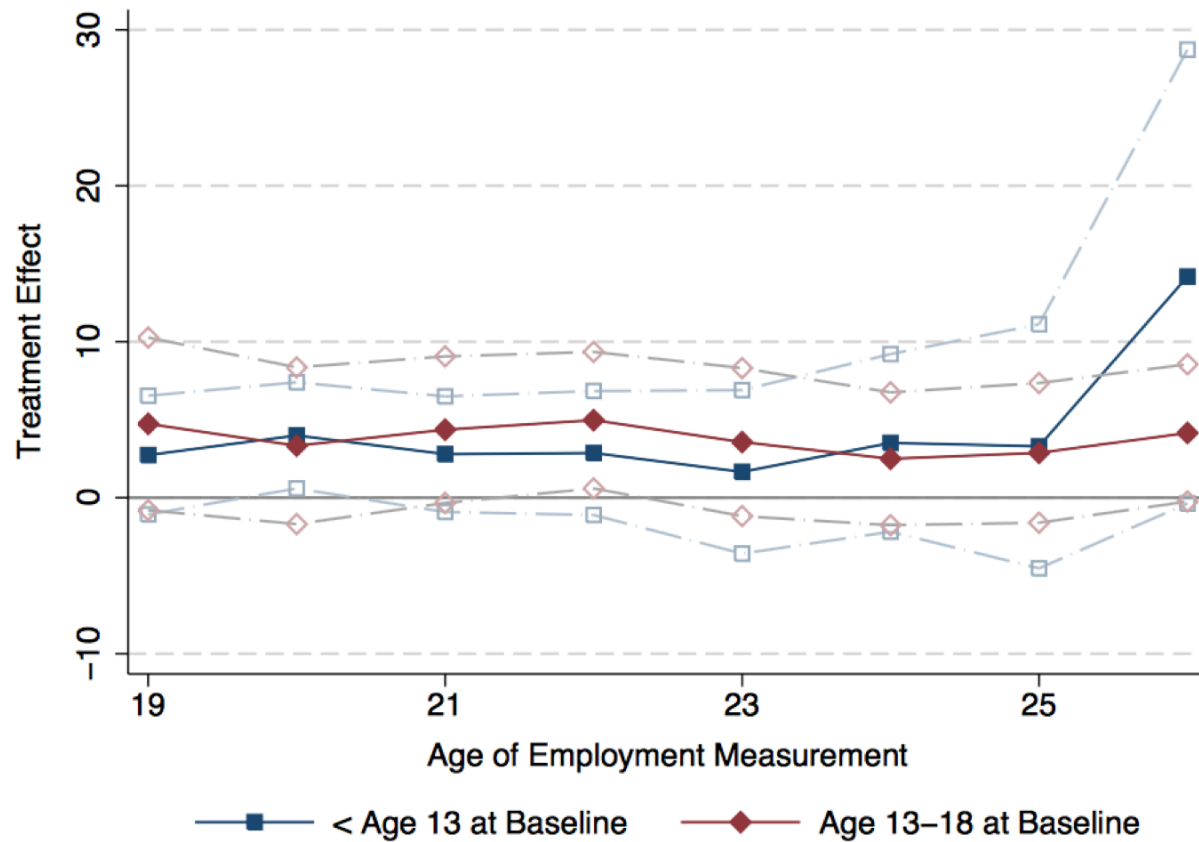
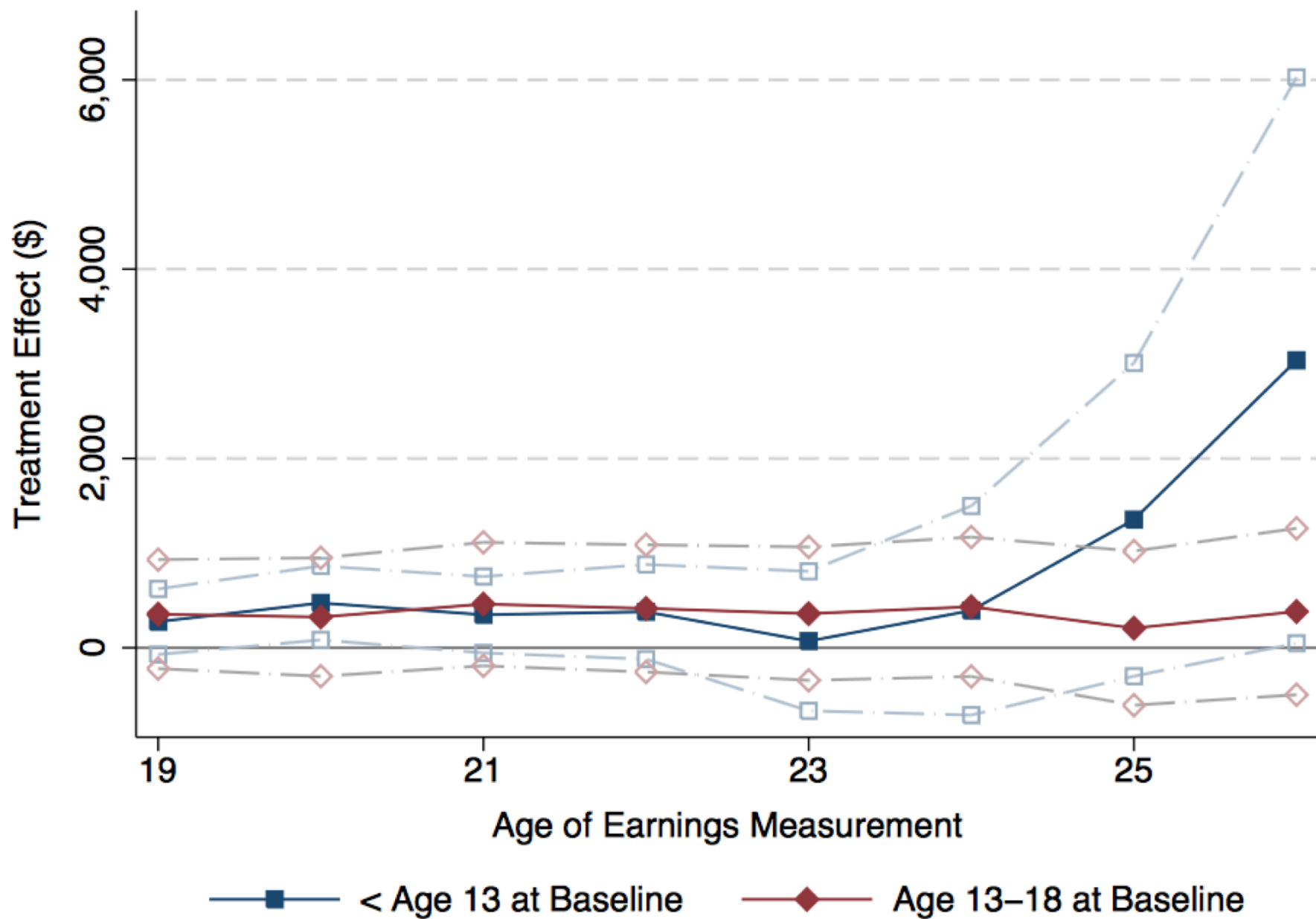


Figure 4: Younger vs Older Children: Labor-Market Treatment Effects by Age of Measurement

(a) Dependent Variable: Employed (=1)



(b) Dependent Variable: Annual Earnings (\$)



Comparison to Section 8

- Chyn (2016) also compares impact of demolition to Section 8 lotteries
- Chicago Housing Authority allocates vouchers using lottery system
- Compare lottery winners to losers

Figure 6: Effects on Adult Employment of Children Across Studies

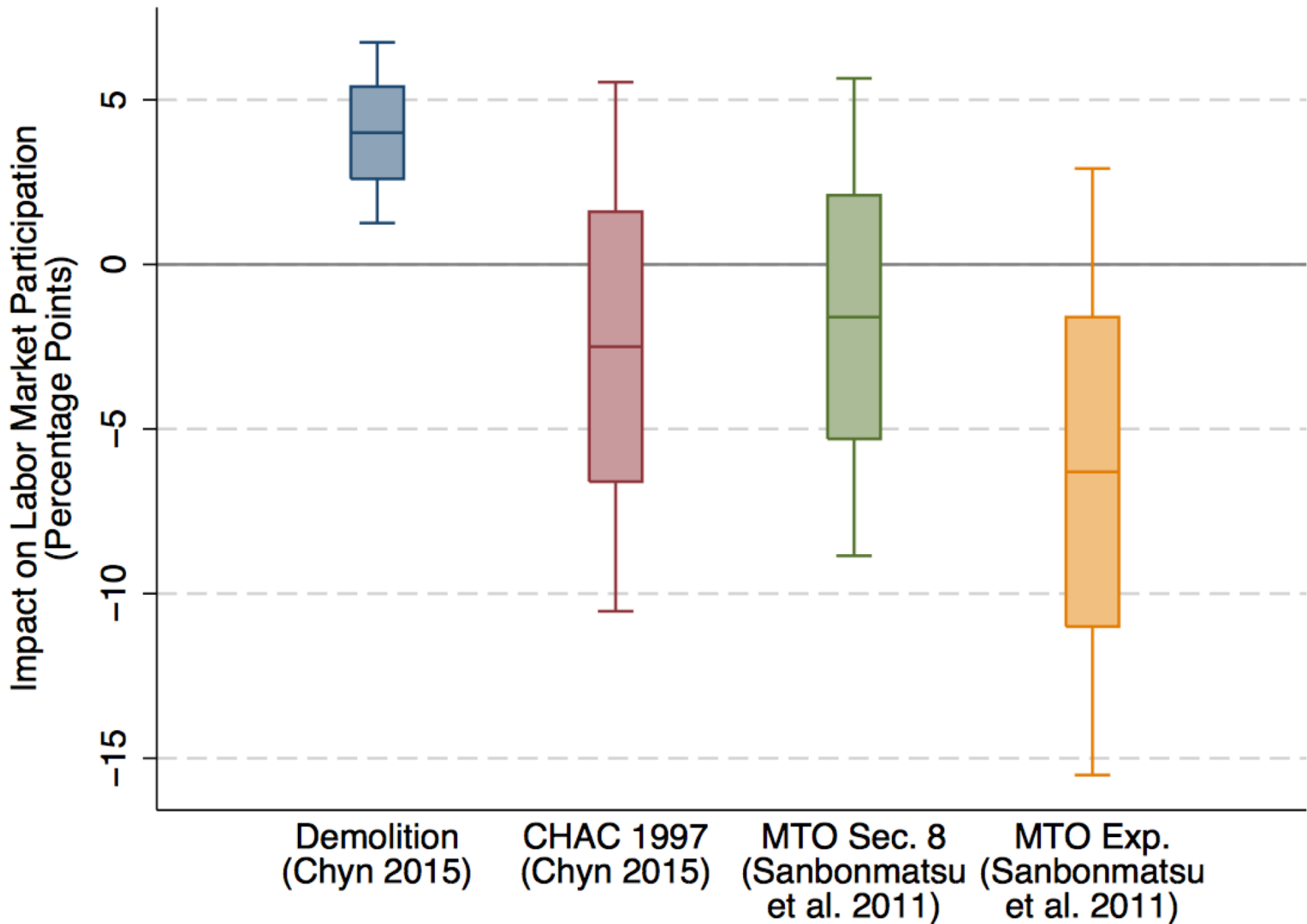
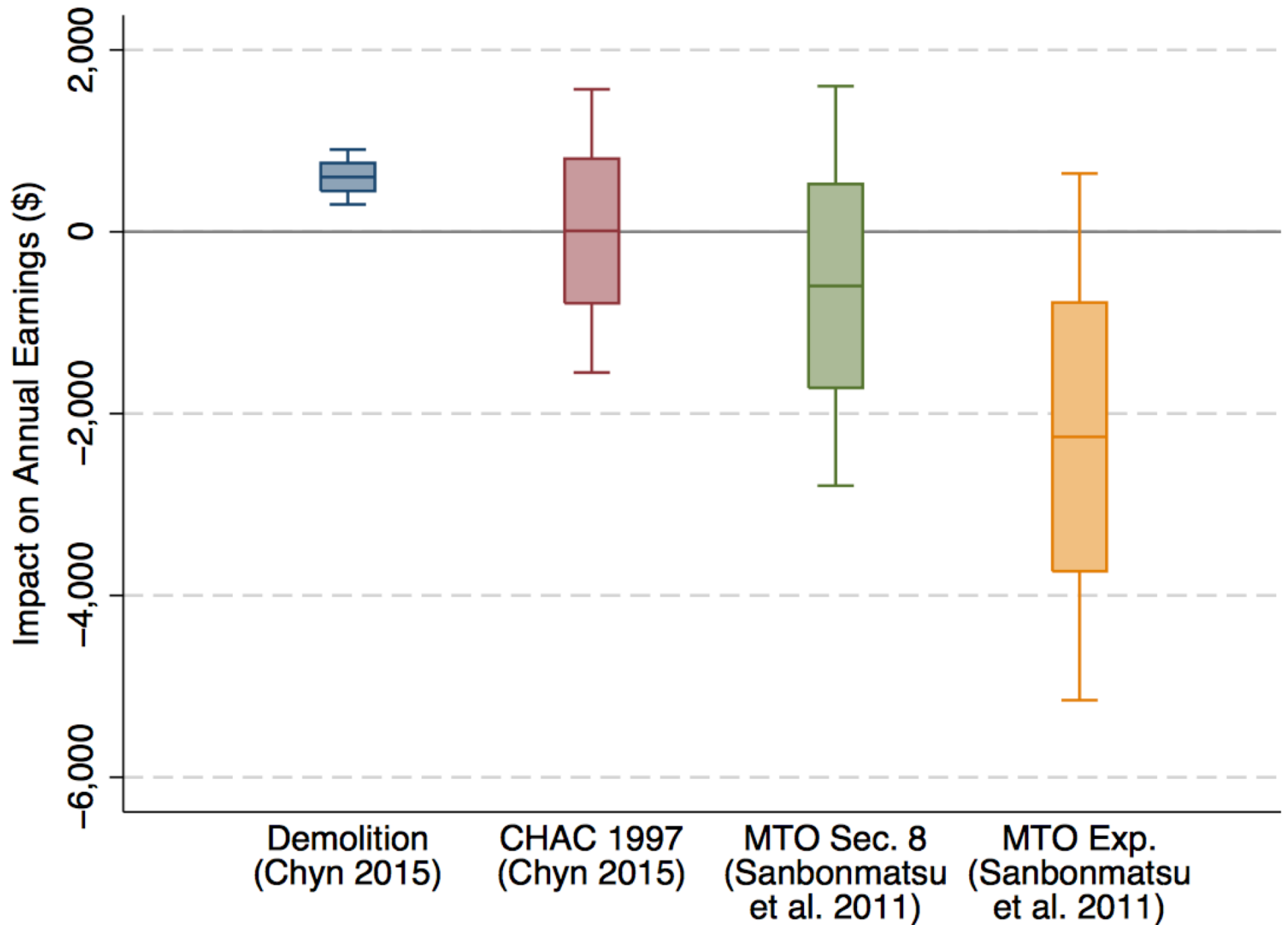


Figure 7: Effects on Adult Earnings of Children Across Studies



Housing Demolitions in Chicago

- Why no impact of Section 8 vouchers?
- Chyn (2016) argues for “Reverse Roy” sorting model
 - Those forced to move have higher returns than “compliers” from vouchers
 - Conclusion: forcing people to move delivers larger impacts?
- Nathan’s take: Section 8 and demolition is a different treatment
 - Section 8 does not induce better neighborhoods!
 - If neighborhood quality matters, then should we expect impacts of Section 8?
 - Chyn paper provides no convincing evidence of reverse Roy sorting
 - But, suggests demolition very bad neighborhoods can improve outcomes

Open Questions in Place Effects on Children

- Many open questions
 - Place-based policy
 - What about a place causes low outcomes? Schools? Other?
 - Choice-based policy
 - “GE” Effects on destination and origin kids
 - Question to think about: How should people be allocated to places?
 - Role of super-modularity
- What is more cost-effective?
 - More cost-effective relative to other redistributive programs?

Impacts of MTO on Annual Income Tax Revenue in Adulthood for Children Below Age 13 at Random Assignment (TOT Estimates)

